Chinese Ambassadors

The Rise of
Diplomatic
Professionalism
since 1949

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CONTENTS

Acknowledgments ix Introduction xi

- 1. The Dawning of New Diplomacy 3
- 2. A Revolutionary Institution-Builder: Zhang Wentian 31
- 3. Reaching Out to the World 53
- 4. Learning the Craft: Zeng Tao, Liu Chun, and Xiong Xianghui 76
- 5. The Cultural Revolution and Its Aftermath 104
- 6. Old Faces, New Roles: Fu Hao and Ding Xuesong $\,$ $_{12}8$
- 7. The Reform Years 153
- A New World Order? Guan Zihuai and Huang Zhiliang 176
 Conclusion 200
 Notes 211
 Selected Bibliography 237

Index 249

The Dawning of New Diplomacy

When the People's Republic of China was founded on October 1, 1949, the event not only marked the end of twenty-two years of often bloody contests for power between the Communists and the Nationalists, but also signaled a unified mainland China once again under a single government for the first time since 1911. The "great divide" of 1949 impelled the Chinese Communist Party (CCP) to transform from "sovereignty-free" into "sovereignty-bound" in postwar international relations. This change of hands of the Chinese government seriously upset the system negotiated at Yalta by the three big powers—the United States, Britain, and the Soviet Union—for arrangements in postwar Asia. At once, the CCP leaders found themselves under great pressures from a hostile international environment. At the same time, they also faced the daunting task of establishing political legitimacy and effective state power destroyed by decades of foreign encroachment and domestic strife at home. Both challenges at the time of victory had to be answered quickly and decisively.

Leaning to One Side

Although it had never been a ruling party in its twenty-eight-year history until 1949, the CCP was not a newcomer to the international scene. As scholars point out, the CCP was not just a political movement, but also "an armed revolutionary party with a territorial base." Sustained by its military and political organizations, the CCP had formulated its rudimentary foreign policies and carried out a quasi-official diplomacy throughout the war years. By the time it came to power in 1949, the CCP had accumulated considerable experience of haggling with foreign powers, especially the United States and

the Soviet Union, and assembled a group of veterans in foreign affairs, headed by Zhou Enlai.

Drawing on past experiences and immediate concerns, the CCP leadership, on the eve of new China, made a critical policy choice: it rejected a possible middle path between the "two camps" emerging from the start of the Cold War in Europe and chose to side with the Soviet Union as its major ally. The policy became known as "leaning to one side." It was controversial from the beginning because of its seemingly uncompromising disposition and offensive ideological vigor. Nevertheless, from the vantage point of the new leaders, it was a logical choice born of imperatives and necessity. The policy not only delivered the right policy instrument to meet the new regime's urgent need for international acceptance and assistance from its socialist allies, but it also provided ideological justification for the CCP to instill its revolutionary agenda into both foreign and domestic policies.³

In addition, the CCP leadership also initiated two lesser-known policies that also had direct bearing on the new China's foreign relations with the rest of the world. The two policies, coded metaphorically as "building a new kitchen" and "cleaning house before inviting guests in," were first disclosed during Mao Zedong's meeting with Stalin's secret envoy, Anastas Mikoyan, a Soviet Politburo member, during the latter's visit to the CCP's headquarters in Xibaipo in February 1949. The policies were later reaffirmed by the Second Plenary Session of the Seventh CCP Central Committee in March, right after the peaceful takeover of Beiping (Beijing) from the Nationalist forces.

The first policy, "building a new kitchen," established the principle of nonrecognition of any diplomatic representations and treaties with foreign countries that the CCP inherited from the Nationalist government. The stridency of the policy reflected the grave concern of the CCP leaders over the magnitude of political, economic, and cultural penetration of the old China by foreign powers under previous Chinese governments. As Mao alleged, "The old China was a semicolonial country controlled by imperialism" on all fronts. Only by refusing to accord legal recognition to foreign diplomatic organizations and personnel of the Nationalist period and to all unequal treaties and by abolishing all imperialist propaganda agencies and exerting immediate control over foreign trade and customs, Mao asserted, could the Chinese people stand up in defiance of imperialism.⁴

The policy gave the CCP the high ground of anti-imperialism to rally political support at home and also, in a realistic sense, helped the new regime avoid many pitfalls and ambiguities embedded in the old diplomat-

ic relations and foreign treaties concluded by its predecessors. As one Chinese scholar notes, the founding of the PRC single-handedly reduced 1,175 unequal treaties signed by successive Chinese governments since 1842 to mere wastepaper.⁵ The inevitable outcome of the policy was the nullification of all existing diplomatic relations of the new China. It was no small irony that at a time when the new regime urgently needed international recognition and goodwill, it found itself stripped bare and isolated. Subsequently the PRC government and its diplomats spent more than thirty years in restoring relations that were abolished by the radical mood of the young republic in its early years.

The second policy, "cleaning house before inviting guests in," was designed to postpone diplomatic relations with "imperialist" countries, mainly the United States. Mao as the chief architect of new China's foreign policy had both political and personal reasons to distrust the Americans. Through his limited contacts with the Americans during the war period, Mao experienced two failures of cooperation with the United States, and these confirmed his long-held assertion that imperialists would never treat the Chinese people as equal. Since the 1930s Mao had decried the absolute antipathy between the Chinese revolution and "imperialist" countries' virulent intentions in China. It was his belief that the latter would resort to direct military intervention when a revolutionary war threatened their vested interests in China. In the last few years of the civil war, when it became clear that the United States would not directly intervene, Mao was still convinced that the Americans would use other than military means to block the advance of the revolution in China.

On the grounds of his conviction and distrust of Americans, Mao vehemently recommended the principle of postponing diplomatic relations with "imperialist" countries until China as a "family house" was put in order. Mao said, "We should not be in a hurry to solve [the problem of recognition by the imperialist countries]. We should not be in a hurry now nor need to be in a hurry to solve it even for a fairly long period after countrywide victory."

The "house cleaning" was eagerly and systematically carried out after the CCP came to power. Priority was given to areas where special privileges were accorded to foreign governments and residents through unequal treaties, such as foreign garrisons, inland shipping, and maritime customs. As for foreign business, cultural, religious, and other organizations, the new regime initiated more subtle but equally aggressive methods to "squeeze them out" of China. The goal was nothing less than complete eradication of residual foreign influence from China. The outbreak of the Korean War

accelerated the process. By 1954, Mao concluded, "Our house has been cleaned, and now we can invite the guests in." But the question had already been shifted from who should be invited to who would come.

Sorting Out Enemies from Friends

Although calling for establishing diplomatic relations with all countries on the basis of equality and mutual respect from early on, Mao and other Chinese leaders, adhering to the rigid dichotomous view of "two camps," never expected that capitalist countries, let alone "imperialist" countries, would recognize the new Chinese government soon. They put their bet solely on their socialist allies. ¹¹ Under Mao's instructions, the PRC government followed a calibrated policy that categorized foreign countries as socialist countries, capitalist countries, and imperialist countries and approached each group with distinctively different policies. For a while, this approach seemed to be validated by the divergent reactions of foreign governments.

Led by the Soviet Union, the socialist countries responded enthusiastically to the Chinese request for diplomatic recognition. For the Chinese, it was a relief. Although Mao and others genuinely believed that siding with the Soviet Union was in the best interests of the Chinese revolution, their past vacillating relations with the Soviet leader, Stalin himself, cast a long shadow on the minds of the CCP leaders. The policy of "leaning to one side" was offered to dispel any lingering doubts Stalin might have about the CCP. Four months after Mao expressed his eagerness to establish formal relations with the Soviet Union in his meeting with Stalin's emissary Mikoyan in February 1949, Liu Shaoqi made a secret visit to Moscow and held five talks with Stalin and other Soviet leaders. One of the four major issues on the agenda was Soviet diplomatic recognition of the future CCP government. Recognizing the rapidly changing situation in China, Stalin readily gave his approval of the CCP and favored diplomatic exchange at the expense of the Nationalist government. On October 2, the Soviet government became the first foreign government to formally recognize the PRC.

Although in its diplomatic note to Beijing Moscow did not raise the issue of its relations with the Nationalist government, the Soviet vice—foreign minister, Andrei Gromyko, informed the Nationalist chargé d'affaires in Moscow on the same day that his government considered its relation with the latter terminated and had decided to call back its diplomats from Guangzhou, where the remaining Nationalist government was temporarily situated. Pleased by Moscow's swift action, Zhou on behalf of the Chinese government immediately agreed to exchange diplomatic representa-

tives with the Soviet Union. This became a model quickly copied by other socialist countries—Bulgaria, Romania, Hungary, North Korea, Czechoslovakia, Poland, Mongolia, Albania, East Germany, and North Vietnam. With a simple exchange of diplomatic notes, the new Chinese government established diplomatic relations with all socialist countries except Yugoslavia within three months of its birth.¹³

The reactions from the second group, capitalist countries, were more complicated. First, the classification of the group was misleading and dubious. Earlier Mao had made clear distinctions between the capitalist countries and the countries that were later defined as the Third World. In his famous "paper tiger" conversation with American journalist Anna Louise Strong in 1946, Mao described the zone between the United States and the Soviet Union as composed of capitalist, colonial, and semicolonial countries. Yet after 1947, as a fallout of the Cold War ideological confrontation, Mao accepted the "two camps" theory and dropped his view on the "intermediate zone." Consequently, the former colonial countries were lumped together with the Western states and classified as capitalist countries.

The issue was further complicated by those countries' relations with the Nationalist regime. When Zhou Enlai served the note favoring diplomatic relations to foreign governments on the PRC's founding day, Beijing had yet to effect complete control over its territory; the Nationalist forces still occupied some major cities in the south and southwest. Under the circumstances, many foreign governments including some neighboring countries adopted a "wait-and-see" attitude. Some expressed the desire to keep "informal" contact with the new regime while keeping their formal pledge to the Nationalists. As indicated in a cable by the Australian government to its consul in Shanghai on October 25, "the democratic countries" were waiting for the new Chinese government to fulfill three preconditions before any diplomatic recognition: de facto control over its territory, readiness to fulfill its international obligations, and majority support at home. 14

In mid-October, the People's Liberation Army (PLA) took over Guangzhou, one of the strongholds of the Nationalist forces in the south. At the end of November, Chiang Kai-shek and his government were driven out of Chongqing, the war capital of the Nationalist government. By the end of the year, Beijing had effective control over most of its territory except Taiwan, Hainan, and Tibet. The Nationalist government's claim over China was diminished to the island of Taiwan. Accepting the new reality, some countries after December 1949 started to explore the possibility of exchanging diplomatic relations with the PRC. Burma was the first nonsocialist country to recognize Beijing and was followed by a dozen others, includ-

ing India, Britain, Norway, Israel, and Finland. The recognitions came as a surprise. The CCP leaders had underestimated these countries' pragmatism and willingness to accommodate political and ideological diversity in international diplomacy.

At the same time, with both Beijing and Taiwan claiming the legitimate right over China, the question of how to clarify the situation and through what process remained. Mao defined the issue and set the tone for its solution in a cable to Liu Shaoqi and Zhou Enlai concerning China's diplomatic relations with Burma. He informed his colleagues that foreign governments had to sever their relations with the Nationalists and that the establishment of diplomatic relations depended on the result of bilateral negotiations. Mao made it clear that "this procedure of negotiation is absolutely necessary and should be applied to all capitalist countries." 15 According to Mao's instruction, the Chinese negotiators sought to clarify three issues with their counterparts prior to establishing diplomatic relations: diplomatic relations with the ousted Nationalist government, PRC representation in the United Nations, and returning to Beijing the property and property rights belonging to the former Nationalist government in foreign countries. 16 These conditions for diplomatic relations were soon neatly packed into a diplomatic formula during Beijing's negotiation with the Indian government over the issue of recognition, which was later labeled the India model.¹⁷ It stated that the PRC was the sole legal government of China and that Taiwan was an inalienable part of China. The term has subsequently been applied to most of Beijing's negotiations with foreign governments (except a few cases in which the foreign governments resisted the explicitly expressed commitment of cutting off relations with Taiwan and resolved the issue in other ways).

In its implementation, even though Mao termed the need for negotiation as "absolute," Beijing more than once displayed a certain willingness to accommodate special circumstances. For both Indonesia and Finland, which did not have diplomatic relations with the Nationalist government and were not members of the United Nations at the time, the PRC government relinquished the precondition of negotiation. With other countries, once Beijing (through negotiation) was satisfied with their governments' policy on the issue of the Nationalist regime, diplomatic relations quickly followed.

By its first anniversary, the PRC had established diplomatic relations with eight countries outside the socialist bloc: neighboring countries India, Burma, and Indonesia and a few Western European countries—Sweden, Denmark, Switzerland, Liechtenstein, and Finland. The outbreak of the

Korean War drastically affected this process and interrupted several negotiations, including those with the British. Within the next three years, until 1954, the PRC was able to net only one more country, Pakistan, for its diplomatic corps.

The most difficult and controversial relations were with the third group, imperialist countries. The group, theoretically, included the countries of the whole "reactionary camp," such as Japan, West Germany, the United States, Italy, Britain, and France. ¹⁹ In practice, Mao clearly targeted the United States as the foremost adversary of China's nationalism and Communist ideology. Policy toward this imperialist group was, in retrospect, the most intricate and multifaceted, and it contorted the PRC's relations with these countries.

The convolutions of the policy were rooted in the incongruity between Beijing's practical need for international recognition and business and its stringent ideological confrontation with the Western countries. The policy was further confounded when the Chinese leaders subjected diplomatic relations with these countries to China's domestic constraints, such as reforming China's "capitalist class" and intellectuals and improving agricultural and industrial production at home.²⁰ Constantly changing priorities on its agenda, the PRC leadership was never able to subscribe to a single and consistent policy toward the so-called imperialist countries, even in the case of the United States. The situation become even more entangled when the PRC policy makers tried to exploit any possible discords in the "imperialist camp" under the name of "united front," which stressed focusing on the main enemy while finding common ground with lesser enemies. The united front strategy had led the CCP to victory in the wars against the Japanese and later, the Nationalists, and the PRC leadership fully intended to use the same weapon on the diplomatic front.

A well-studied example is the PRC's discriminatory policy toward the United States and Britain in the early years. As some recent studies indicate, the policy rift between the United States and Britain on the China issue in the early years clearly existed, a result not only of their different diplomatic styles but also of their different perspectives on China. American and British governments disputed each other on almost every important issue concerning China. Diplomatic recognition was one of them. They differed on this issue over both the timing of recognition and the best way to drive a wedge between the PRC and the Soviet Union. Whereas the Truman administration firmly opposed any "hasty recognition" of the PRC, the British government believed that the best hope for Britain was to keep a foot in the door. The British and the Americans never reconciled their differences.

Though both countries desired to keep a common front on the issue, when the British Labour government finally extended formal recognition to the PRC in January 1950, followed by some other Western European countries, the clear effect, as Gordon Chang has described, was that "the Western front against China had been broken." ²²

The CCP leadership did not hesitate to exploit the situation and openly adopted a policy of "preferential treatment" toward the British. As records from these early times have shown, the CCP adopted a more flexible and pragmatic policy toward Britain. To alleviate any anxieties the British government might feel about its interest in the area on the eve of the CCP's takeover of China, the CCP leaders through various channels signaled to the British tacit approval of the status quo in Hong Kong and a promise of no interference in its affairs. Zhou Enlai himself also welcomed a British initiative to open trade with China. Even the *Amethyst* incident in April 1949 did not change the CCP's basic policy toward Britain: the Chinese did not want to "make too much of it." ²³

The Americans bitterly resented the policy. They were keenly aware that the CCP leaders were trying to split the American-British alliance just as U.S. leaders were trying to split the Sino-Soviet alliance. If wedge driving was the shared strategy of the Chinese and the Americans, they shared equal misfortunes in their efforts, at least in the early years. For the Chinese, an unrepentant British government clinging to its imperialist past and deferring to the American leadership, which pursued a hostile policy toward the Chinese revolution, explained the lack of progress. Hut another reason for the Chinese failure to capitalize on the Anglo-American rift, less discussed by the Chinese, was the inconsistency of China's own policy.

The British recognized the PRC government on January 6, 1950, and nominated John Hutchinson as the chargé d'affaires to Beijing. Zhou Enlai replied on January 9, accepting Hutchinson as the British representative in the "negotiation on the question of establishing diplomatic relations." 25 When the British sought clarification on the meaning of such "negotiations," Mao decided to stall the process. In his cable to Liu Shaoqi on January 20, Mao instructed, "As for the answer to Great Britain, you should delay it. The comrades in the Ministry of Foreign Affairs do not understand the reasons for the delay, and are thus of the opinion that it would lead to a deadlock. That is incorrect: there is no deadlock; the initiative is entirely in our hands." 26

In Mao's mind, this was a contest for prestige as well as a tactic to delay the reentry of the "American imperialist clique" into new China. ²⁷ Ostensibly, the delaying tactic was in accordance with the principle of postponing diplomatic relations with imperialist countries. Yet it contradicted the earlier, more accommodating policy toward Britain and the principle of the united front, which targeted the United States as the primary hostile party. In the subsequent negotiations, which finally started in March 1950, the British government's ambivalence concerning its official relations with Taiwan and property disputes between Beijing and Taiwan in Hong Kong, such as the aircraft of the China National Aviation Corporation (CNAC) and the Central Air Transport Corporation (CATC), did not help the situation at all.²⁸ The two sides were hopelessly deadlocked in their equally intransigent positions until the Korean War suspended the negotiations. Not until four years later did the PRC establish partial diplomatic relations with Britain, and it was twenty-two more years until relations were upgraded to full ambassadorial level (in 1972).

Most of the PRC's official accounts of the events blame the British for the fruitless negotiations of the early years. Yet the records clearly indicate that in the 1950s, the bottom line of the PRC's foreign policy was to avoid diplomatic relations with the countries perceived as threatening to China's security and stability. After 1949 the British were put into that category. In retrospect, the irony is that the policy of postponing the establishment of diplomatic relations with imperialist countries would have had no effect on the original target—the United States—because of its nonrecognition policy toward China. Yet it worked so effectively on Britain that London's early recognition of the PRC only brought perpetual negotiation and frustration over establishing diplomatic relations with China.

Starting from Scratch

Despite its policy missteps and the negative effects of the Korean War, by mid-1951 the PRC had established diplomatic relations with eleven socialist countries, four Asian neighbors, and four Western European countries. As a result, Beijing was obligated to send diplomats abroad. Contrary to some scholars' suggestions, the new administration suffered from the same problem the Soviet Union did in its early years: it did not have enough qualified diplomats. This lack did not stem from Chinese leaders' disregarding foreign affairs, as Lenin once did, or from the nonavailability of veteran diplomats. It was a deliberate political choice.

The Ministry of Foreign Affairs of the PRC was officially inaugurated on November 8, 1949. Structurally, it did not deviate from a typical foreign office in any other country or from its Nationalist predecessor. It was divided into six area and functional departments, two special committees (inter-

national treaties and foreign policy), and one general office.³⁰ But its aim was different. The new institution was intended as a negation of so-called capitalist diplomacy. It disavowed China's diplomacy of the past century as a humiliating exercise conducted on "bended knees."³¹ Determined to start fresh, the new administration abolished the old system and shunned diplomats from the former Nationalist government, except a few specialists. Instead, at Zhou's recommendation, the administration assembled its own contingent of diplomats from three sources: veterans from the periods of wartime quasi diplomacy, military officers from the PLA, and foreign-language students from universities. The initial recruitment was about 170.³²

The first group was easily the most experienced among the three and had the closest working relations with Zhou. Many veterans from this group had started to rally around Zhou in 1937, when the CCP began to establish its functional foreign affairs apparatus in the Nationalist-occupied areas, taking advantage of the CCP-Nationalist wartime alliance. Zhou and his quasi diplomats were particularly active in the 1940s under the cover of the Chongqing office of the Eighth Route Army in the war capital of the Nationalist government.³³ In 1944, when the U.S. government sent a military observer group, known as the Dixie Mission, to Yan'an, Zhou proclaimed the official "beginning of our diplomatic work," which brought into being a foreign affairs group under the Military Committee of the CCP. 34 After the wartime cooperation with the Nationalist government collapsed in 1947, the Chongqing and Yan'an groups were joined together and established the Foreign Affairs Group of the Central Committee. Ye Jianying was the group leader with Wang Bingnan as his deputy.³⁵ Throughout the civil war, the group mainly engaged in research, translation, and collection of information. Before and after October 1949, the group was the ad interim foreign office under Zhou until the MFA was organized.

It came as no surprise that the people from this group filled most of the key posts in the new ministry. For example, Li Kenong, who was in charge of the CCP intelligence network and had been an associate of Zhou since 1929, ³⁶ and Zhang Hanfu, who had studied in the United States in the early years and since 1939 had worked for Zhou as the editor of *Xinhua Daily* and other assignments, occupied two of the three vice-minister posts. ³⁷ Zhou's right-hand man, Wang Bingnan, led the largest department in the MFA, the General Office. One of Wang's deputies, Yan Baohang, was Zhou's secret contact in Chongqing, and the other, Dong Yueqian, had been involved in the CCP's wartime foreign affairs since 1937. ³⁸ Others of Zhou's most trusted assistants during various periods, including Qiao Guanhua, Gong Peng, Yang Gang, and Chen Jiakang, were also given positions as di-

rectors or deputy directors in the MFA. During his eight-year tenure as foreign minister, Zhou heavily relied on this small core group to carry out sensitive diplomatic missions and run an ever-expanding organization without the benefit of a large minister's office in the MFA.

The second group, military officers, constituted the majority of the newly recruited staff of the MFA. The original order from the Central Committee and the Military Committee of the CCP was to select one officer at the division level and two officers at the regiment level from each corps with a minimum of middle-school education. ³⁹ Given that in 1949 there were about fifty-three corps under four field armies and that the total MFA staff numbered only 170 or so, it is doubtful that each corps actually fulfilled the quota. About a hundred officers were actually recruited and later assumed midor lower-rank positions in the ministry and in the embassies abroad. Some of the newly recruited military officers were veterans from the 1945 Marshall Mission, an ill-fated U.S. effort to stabilize the Nationalist regime without direct American military intervention. Although the mission had brought the military officers together with the members of the first group from early on, the military group as a whole was distinctive in many aspects and never totally integrated with others in the MFA throughout their diplomatic careers. ⁴⁰

Given the long military history and predominant Party-military leadership of the CCP, the strong military presence in the new MFA was expected. Some sources further suggested that the practice was copied from the early Soviet experience, when they did not have enough diplomats.⁴¹ Nevertheless, the CCP leaders, especially Zhou, were not simply employing the military as an expedient substitute to fill in blank spots. The goal was none other than to build a "PLA in civilian clothes." The CCP leaders perceived diplomacy as a continuation of their struggle against imperialism; the only difference between diplomacy and war rested with means rather than goals. Zhou told his audience in his inauguration speech at the MFA, "As in military warfare, diplomacy is just another 'war' but of words." 42 To win the new type of war, the CCP leadership needed to build a new type of army. Using the PLA veterans as the embryonic implant, Zhou and other leaders hoped that the new institution would inherit the PLA's fighting spirit, discipline, strategic vision, and "revolutionary traditions." ⁴³ Harold Nicolson once noted two schools of diplomatic theory: the military and the commercial. The former, a survival of the feudal system, was concerned with national prestige and status; it aimed at victory. The policies and tactics for this school were "conceived and managed from the military rather than from the civilian point of view," and diplomacy was "war by other means." The CCP leaders and the diplomacy under their auspices in these early years conspicuously fit this militant mode.

The majority of the third group were foreign-language students hastily trained by the CCP's own language school. The Foreign Affairs School (the present Beijing Foreign Studies University) was established in 1948 under the direction of the Foreign Affairs Group of the Central Committee with dozens of young students enrolled from Chongqing and other cities by Zhou's instruction. Within six months after the fall of Beijing in January 1949, most of the students had been assigned work in the alien affairs offices in major cities taken over by the PLA. In mid-1949, the school was designated to train translators and foreign service officers for the future MFA. Some forty outstanding foreign-language students recommended by some of the most prestigious universities in Tianjin and Beijing were enrolled in the school's intensive political-training courses for short periods and then assigned to jobs relating to foreign affairs. Another eight hundred students, studying English, Russian, German, and French, stayed in the school for various lengths of time before being pulled away by the urgent needs of the new government for foreign-language talent. By the summer of 1952, all of the first cohort of students had graduated. 45 The exact number of students who eventually joined the MFA is not known, but language students, especially the graduates from this school, became the regular pool for the MFA's annual recruitment for entry-level staff.⁴⁶

Although the qualifications for all the new recruits were set as a clean political record, personal integrity, discipline, certain skills for diplomatic work, and good health, ⁴⁷ political reliability was the unyielding sine qua non. The initial MFA personnel regulations stipulated that "virtue and ability are the basic criteria for selecting cadres." ⁴⁸ "Virtue" meant political loyalty, and "ability" was not so much about one's functional expertise as the "ability to accomplish the work entrusted by the people." ⁴⁹ Until 1951, Zhou Enlai put forward a four-point guideline: holding firmly one's political stand, having a good grasp of foreign policies, diligently improving one's functional work, and strictly observing discipline. ⁵⁰ Although Zhou's guideline did not veer far from the typical standard of "red" and "expert" required for the PRC bureaucrats under the cadre system, it specified knowledge of foreign affairs and strict discipline as special requirements for diplomats. The four points became, for many years, the principal criteria of the MFA for recruiting and promoting diplomats.

The Founding Generation of Ambassadors

The PRC government appointed its first ambassador, Wang Jiaxiang, accredited to the Soviet Union, on October 3, 1949. Wang's appointment was

followed by sixteen more first-time ambassadorial appointments over the next two years, until the Korean War froze the PRC's foreign relations. They were Jiyatai, Peng Mingzhi, Wang Youping, Ni Zhiliang, Wang Renshu, Huang Zhen, Yao Zhongming, Cao Xiangren, Tan Xilin, Yuan Zhongxian, Geng Biao, Ji Pengfei, Feng Xuan, Zhang Wentian, Han Nianlong, and Zeng Yongquan. Five of them—Wang Jiaxiang, Jiyatai, Wang Renshu, Yao Zhongming, and Zhang Wentian—were Party functionaries, working at various levels of the Party organization. The rest, who were known as "general ambassadors," were all senior military officers.

Besides the political consideration discussed above, the military phenomenon in ambassadorial appointments had an additional institutional dimension in those early years. As scholars often point out, World War II witnessed the decline in importance of resident ambassadors and the growing tendency of foreign ministers and heads of state to take over diplomatic activities traditionally assigned to the diplomats. This tendency was several times amplified in China. From the beginning, foreign policy making in the PRC was highly centralized and personalistic. Mao and Zhou were not only the ultimate decision makers, as the heads of the administration, they also supervised the functional and implementation aspects of China's foreign policy. Zhou, especially, with his photographic memory, was known as the master of details. Throughout the Mao-Zhou period, the MFA was under the direct micromanagement of the Chinese supreme leaders.

Mao was relentless in guarding his absolute control over foreign affairs in these early years. He concerned himself with matters across the entire range from major policy making to details of execution. One telling example was Mao's insistence that "except routine matters, all relatively important diplomatic replies [to foreign governments] must be submitted to the Premier [Zhou Enlai] and me for approval before they are dispatched."52 Mao twice personally reprimanded Zhang Hanfu, the veteran vice-minister of the MFA, for failing to send him dispatches in advance over such matters as the training of six hundred Korean technicians in China.⁵³ Under tremendous pressure, Zhou as foreign minister had little choice but to keep the best and most experienced talents in foreign affairs on hand in Beijing to deal with the most imminent issues, such as negotiations over diplomatic relations.⁵⁴ Veterans from the Chongging and Yan'an days, such as Li Kenong, Zhang Hanfu, Gong Peng, and Qiao Guanhua, were never appointed ambassadors abroad.⁵⁵ Others, such as Ke Bonian, Wang Bingnan, Chen Jiakang, and Zhang Wenjin, made their ambassadorial debuts only years later. As a result, the most seasoned hands the PRC possessed in foreign affairs were off the ambassadorial candidates list, and new ambassadors had to come largely from other sources. Military officers were chosen, again, as the preferable alternatives.

The first seventeen ambassadors were all born between 1900 and 1915. As a group, in their formative years they were deeply influenced by (or participated in) epic-making events such as the 1911 Revolution and the May Fourth Movement in 1919. When the CCP was founded in 1921, they were among the first generation to join and were pledged to fight for its cause. Two of them participated in the Northern Expedition and the famous Nanchang Uprising of 1927, which founded an independent military force for the CCP—the Red Army. Nine of them were survivors of the Long March of 1934–36. During the war against Japan and the civil war afterward, they were high-ranking Party organizers or military commanders or worked secretly for the CCP in the Nationalist-ruled areas. On the eve of 1949, they held positions above the prefectural level or equivalent in civilian cases and above the army level in the military ranks.

Wang Jiaxiang and Zhang Wentian held the highest status among the group when they were appointed, successively, as the first and the second PRC ambassadors to the Soviet Union in 1949 and 1951. Wang was a member of the CCP Central Committee, and Zhang was a member of the Politburo at the time. (Wang and Zhang had been the primary leaders of the Party after the Zunyi meeting of 1935.)⁵⁷ Partially because of their seniority within the Party, Mao and Zhou recommended them to the ambassadorship in the Soviet Union, the most important ally of the PRC during the period.

Aside from seniority, another consideration for appointment seems to have been familiarity with local affairs of the host countries. Wang Jiaxiang studied at Moscow's Sun Yat-sen University and, later, at the elite College of Red Professors, a proud product of the October Revolution in the Soviet Union, from 1925 to 1930. From 1937 to 1938, he was the CCP's representative to the Comintern. These experiences ranked him as one of the leading Russian experts in China. In 1949, he accompanied Liu Shaoqi on his secret visit to Moscow, and Wang's personal knowledge of the Russian system and Stalin himself were crucial to the success of Liu's meetings with Stalin.⁵⁸ Zhang Wentian had similar but even broader experiences. He first went to study in Japan and then, the United States. In the same years as Wang Jiaxiang, Zhang studied and later worked in the same universities in Moscow until 1931. His unusually extensive foreign exposure and language capabilities must have convinced Mao that Zhang was the suitable candidate for the ambassadorship to the United Nations. Later, when the attempt to expel the Nationalist representative from the United Nations failed,

Zhang was appointed successor to Wang Jiaxiang, who was in 1951 appointed the director of the newly founded International Liaison Department of the CCP Central Committee.

Two other civilian ambassadorial appointments—Jiyatai to Mongolia and Wang Renshu to Indonesia—may also be understood in the same light. Jiyatai, a native Mongolian, participated in the May Fourth Movement as a young student and joined the CCP in 1925. From 1929 to 1934, he was a secret Party activist working in the northern part of China. From 1938 to 1946, he worked in Outer Mongolia as an organizer of the local overseas Chinese affairs. Zhou Enlai was obviously well informed about Jiyatai's qualifications and attached great significance to them. In a meeting with Jiyatai before his departure for Mongolia, Zhou told him that his language capabilities (Russian and Mongolian) and familiarity with local affairs were helpful and most suitable for his new job. Jiyatai was not the only Mongolian in the Chinese embassy. His first secretary was also a native Mongolian.⁵⁹

Wang Renshu, a trained teacher and writer, joined the CCP in 1924 and engaged in the Party's propaganda work among Chinese intellectuals in Shanghai in the 1930s. When the Pacific War broke out in 1941, Wang went to Indonesia via Hong Kong and stayed there until 1948. He was active in the Indonesian movement for independence and in local education. For his activities, he was given the name of "Pak Bahren" (Father Bahren) by the local people as "a token of appreciation and gratitude." Regarding Wang's qualifications, Merle Cochran, at the time the U.S. ambassador to Thailand, made an interesting observation. In his report to the State Department on Wang's background in 1950, Cochran remarked that Wang "may be handicapped somewhat by his reported ignorance of any Western languageshis linguistic achievements being confined to his native tongue and Indonesian."61 The remark is interesting because in the early 1950s, only about half the American diplomats could speak a foreign language; and in the early 1960s, one-third of American diplomats still spoke no foreign language at all. 62 By contrast, in the newly established Chinese foreign service, one-third of its ambassadorial appointments (six out of seventeen) had knowledge of at least one foreign language. Although Wang might have been handicapped by his lack of knowledge of major Western languages, ambassadorial appointees such as Jiyatai and Wang Renshu were among the best candidates the MFA could find in the early years.

The only civilian ambassador who had never traveled to a foreign country before his appointment was Yao Zhongming, the ambassador to Burma. His pre-1949 experiences were largely restricted to the Shandong area, ex-

cept for six years (1939–45) in Yan'an. At the time of his appointment, he was the deputy Party secretary of the Jinan municipal CCP committee in Shandong province. Yao's own explanation for his unexpected diplomatic appointment is that he was once the CCP representative in the Qingdao field group during the Marshall Mission, and after 1949, when he was the mayor of Yantai, he supervised the city's foreign affairs office. 65 Compared to his other civilian colleagues, Yao was the least experienced ambassador-to-be.

If most of the civilian ambassadors were suitably qualified for their posts, a conspicuous lack of international experience was characteristic of the military ambassadors. Among them, only three—Yuan Zhongxian, Zeng Yongguan, and Feng Xuan—had been abroad, and their experiences were confined largely to the Soviet Union. Three others-Huang Zhen, Geng Biao, and Han Nianlong—had been exposed to some contacts with foreigners during the war against Japan and the Marshall Mission. Yet those experiences were not always conducive to success in their future diplomatic careers. For instance, in his autobiography, Geng Biao records a vivid memory of his first encounter with an American observer group in 1944. He remembered them as a group of spoiled, arrogant, and undisciplined soldiers; he got their attention only when he lost his temper with them. This group of American soldiers later called him a "fearless leader."64 In 1950, when he was appointed a member of the Chinese delegation to the United Nations, he told Zhou Enlai that he knew nothing about foreign affairs. Zhou reminded him of his experiences with the American observer group and with the Marshall Mission group.

Another handicap for the military group of ambassadors was their elementary level of education compared to that of the civilian ambassadors. Only five out of the twelve military ambassadors had some education at the university level. Huang Zhen, ambassador to Hungary, had studied at the Shanghai Xinhua University of Fine Arts. Han Nianlong, ambassador to Pakistan, had attended the political and economic department of China's Public University (Zhongguo Gongxue) in Shanghai, but he did not finish the course. Yuan Zhongxian, ambassador to India, once studied at the Sun Yat-sen University in Moscow. Zeng Yongquan, ambassador to Poland, studied at the Communist University of the Toilers of the East in Moscow and the Military and Political Institute in Leningrad from 1924 to 1929. Feng Xuan, at age thirty-five the youngest among the group, was the minister to Switzerland when the PRC established diplomatic relations at the ministerial level in 1950 and became the ambassador to Switzerland in 1956 when the two countries upgraded the relationship to full ambassadorial level. He had studied in Moscow's Lenin School as a young man (1933-36).

Among the rest of the military group, Peng Mingzhi, ambassador to Poland, Ni Zhiliang, ambassador to North Korea, and Tan Xilin, ambassador to Czechoslovakia, had studied at Whampoa Military Academy for about a year during various periods. Wang Youping, ambassador to Romania, Cao Xiangren, ambassador to Bulgaria, and Geng Biao, ambassador to Sweden (concurrent minister to Denmark and Finland), and Ji Pengfei, ambassador to East Germany, had only some primary education or no early formal education in regular schools at all. Typical of the first generation of Chinese revolutionaries, they were often self-taught and had gained their knowledge through their extraordinary life experiences.

A good example is Geng Biao. Geng was born to a poor craftsman's family. His early education consisted of two years of classical studies with a relative who was a traditional scholar but never had passed the imperial examinations. When poverty forced the Geng family to take refuge in a mining town, he became a child laborer in the mines at the age of thirteen. Geng's uncle was a Communist and one of the early labor-movement organizers. Under his influence, Geng joined the Communist Youth League at the age of sixteen. When the miners opened their own night school later, Geng for the first time received an education "much better than the baffling" classical recitals. Mao's younger brother, Mao Zetan, was one of the teachers in the school. He taught Geng some English words; Geng remembered the words "Party" and "communism" best. More than a half century later, Geng recalled that "among the miners, I learned from a most perceptible textbook of social education."

Later in his life, Geng studied military science, economics, and international issues in the Red Army University for about a year; he was in the Central Party School for another three years (1941–44). Outside the school curriculum, he studied classical and modern military theories, both Chinese and foreign. There are no academic degrees on his résumé, but that did not hold him back from becoming a man of intelligence and character. Under normal circumstances, lack of formal education might be a handicap for a professional diplomat, but in China in 1950, nothing was normal.

Aside from the lack of foreign experience and early formal education, the biggest obstacle for the military men to overcome in becoming professional diplomats came from themselves. All of them had been fighting wars for more than twenty years before 1949, and they had tied their personal lives and careers closely to the military forces. Emotionally, none of them were willing to leave the military when they received the orders to report to the MFA. Han Nianlong remembers, "To me, the order to leave the army came so suddenly, and [I] had no knowledge of it at all. I re-

member that after receiving the order, I asked Commander Chen Yi of the Third Field Army whether the Party could consider not to change my job. Commander Chen's reply was straightforward and simple: 'Do not waste your time, carry out the order. . . . 'After that, there was nothing for me to say." 67

The most striking case is that of Wang Youping. Wang has held more ambassadorial posts than any other PRC ambassador to date. In his thirty-year diplomatic career, he served as ambassador to seven countries (Romania, Norway, Cambodia, Cuba, Vietnam, Malaysia, and the Soviet Union), spending only about four years in China between appointments. What makes his case extraordinary is that during his long career, he never stopped asking to return to the army. At the end of his career, he stated in an interview that his only regret in life was that he had had to leave the army. Wang had been a soldier for eighteen years; his thirty-year diplomatic career did not alter his attachment to the army, but only made him a reluctant ambassador.

Some of the ambassadors' wives further complicated the situation. Most of the wives also came from the army and firmly held their ground as equals with their husbands both at home and at work. When they were told that as the wives of the ambassadors they were not needed to work in the embassies and would be called "Mrs.," the wives felt that their cherished independent personalities and equal right to work had been violated. Some threatened to divorce their husbands if they were not given a job. Huang Zhen's wife, Zhu Lin, offers an explanation for the rebellion. On one hand, Zhu says, the wives were eager to make their own contributions to the construction of new China; on the other hand, she acknowledges that even the revolution had not completely altered the old ways of discrimination against women. "The achievement of women's emancipation still depends on our own efforts." She holds that to maintain an equal and independent status, women need jobs. 68 The complaint of the wives escalated into a crisis, and Zhou had to send his wife, Deng Yingchao, to quench the fire. Deng passed Zhou's message to the rebellious wives: in the foreign service, the policy should be "equal pay for equal work, equal titles for equal positions." 69 After Zhou's intervention, a compromise was reached. Most of the ambassador's wives, except for those disqualified by health or other reasons, were given various jobs in the embassies according to their abilities, but their diplomatic credentials were not registered in the host country. To the public, they were just the wives of ambassadors. The situation continued until the early 1970s, when the MFA began to appoint some wives as formal diplomats for the first time.⁷⁰

Diplomatic Grooming

Undoubtedly, the founding generation of Chinese ambassadors was a strange cohort. Collectively, they represented the core of the CCP organization and the quintessence of the Chinese revolution since 1921. Individually, they were vibrant people, having lived through threshold events in modern Chinese history as shapers rather than as passive observers. As professional diplomats, they were the least expected and least prepared. In a sense, they were all political appointees.

Fully aware of the limits of these first-time appointees, the MFA set up an intensive training course for the ambassadors, their wives, and a few senior embassy officials. The course was also to serve the purpose of formalizing and standardizing China's diplomatic procedures modeled on international practice. As Zhou Enlai declared in his inauguration speech at the MFA, China now needed to transform its diplomacy from pre-1949 "guerrilla warfare" to "regular warfare," focusing on official representation, formalities, and state-to-state relations. ⁷¹ To fulfill the goal, the MFA contrived to establish formal institutional procedures and, accordingly, coach its military appointees into performing diplomats in the shortest possible time.

The training course with forty or so students, known as the "ambas-sadors training class," started immediately after the inauguration of the MFA in November 1949 and lasted well into July 1950. Li Kenong, the vice-minister of the MFA, was in charge of the course, but the daily operation was left to the General Office, supervised by Wang Bingnan and his deputy, Yan Baohang, whose European education and experience in socializing with Chinese and foreign dignitaries during the Nationalist period qualified him as one of the best training managers for the new recruits.⁷²

The class covered almost every possible facet of diplomacy, ranging from international law and diplomatic practice to ballroom dance and neckties. Eminent Chinese professors and scholars lectured new ambassadors on international law, treaties, diplomatic history, international practices, and documentation. Ambassadors from the Soviet Union and other East European countries—with Mao's eldest son, Mao Anying, as the interpreter—briefed their Chinese colleagues on their own countries and their personal experiences as diplomats. The MFA held an exhibition of diplomatic documents, including diplomatic notes, credentials, and memoranda, to show the ambassadors the kinds of paperwork in diplomatic procedure. To give them more visual exposure to diplomatic protocol, the MFA arranged for the ambassadors to watch from behind a huge Chinese screen as foreign ambassadors presented their credentials to Mao, then the chairman of the PRC.

They also visited the Soviet embassy to gain firsthand knowledge of what an embassy would look like. When one of them asked the Soviet diplomats where their confidential communication room was, of course he did not get an answer. (The other question the Soviet diplomats did not answer was the annual budget of the embassy.) The MFA also hired dance teachers to polish the steps of ambassadors and their wives on the dance floor, for dancing was considered an important part of social skills. The last program on the agenda was to have a Western-style dinner in the Beijing Hotel, one of the grandest at the time. With respect to dress, hairstyles, bearing, and table manners, the ambassadors and their wives were patiently coached by veteran Chinese diplomats who had worked secretly for the CCP in the Nationalist government. Feeling awkward and frustrated, the new ambassadors justified this sudden change in their lifestyles as putting up a show for the sake of the Party. As Ambassador Yuan Zhongxian, who held the highest military rank in the group, said, "As long as it is the Party's wish, we will play [the roles]."73

During the eight months of training, Zhou Enlai received ambassadors several times and spoke to them at great length on international issues and China's foreign policy. At the end of the training, Zhou made arrangements for the ambassadors in groups to meet Mao. By and large, the meetings with Mao were pep talks; nevertheless, the leaders' words revealed some interesting aspects of their perceptions of the ambassadorial appointments at the time.

Mao valued the ambassadors' political loyalty over their diplomatic qualifications and told them so unabashedly. He said during the meeting that although the new ambassadors did not speak foreign languages, as "generals" they were needed for diplomatic work, because, after all, they would not run away. At the same time, the political and military experiences of new ambassadors—which equipped them with strategic visions, certain working styles, and a strict sense of discipline—could also be valuable assets for their new jobs. Zhou stressed the importance of discipline, prudence, and limited authorization in the ambassadors' new jobs. Thou's warning on discipline and authorization became almost legendary in the MFA. It apparently had inhibiting effects on any individual initiatives from ambassadors and kept their operations on a short leash.

It is very interesting, at this point, to compare the new Chinese foreign service with its Soviet equivalent during the USSR's early years. Major differences existed in at least three aspects. First, unlike the Soviet Foreign Office, which was pushed to the outer fringes of the power structure, the MFA enjoyed a superior position and monopoly over the conduct of foreign rela-

tions from the outset. In the Soviet case, the Foreign Office had to defend itself on two fronts: the ideological justification for its "capitalist" style of existence in a revolutionary society, and tough competition from such powerful organizations as the Comintern, which was closer to the nerve center of the revolution. The Chinese appeared to be more pragmatic in their perception of the diplomatic establishment and did not reject it as antithetical to the spirit of the revolution. The Contrary, the MFA had been accorded a privileged position among other government agencies: in charge was Zhou Enlai, who, as a member of the Politburo and Secretariat of the Central Committee and as premier, was second in authority only to Mao.

Second, the PRC diplomats were carefully selected from elite groups in the Party and the army, and so they entertained close and trusted working relationships at the highest level. This was in stark contrast with the Soviet diplomats. The Soviet foreign service, composed of "all sorts of revolutionary riffraff," languished over scandals and defections, and "the loyalty problem was never completely solved." These problems not only caused the diplomats to be held in low esteem within the Party circle, but also contributed to very different security measures from those used by the Chinese; Soviet diplomats were under the tight control and supervision of the secret police.

Third, the foreign environment Chinese diplomats encountered in the early years was more friendly and less stressful than that experienced by the Soviet diplomats. Among nineteen countries with which China had diplomatic relations, eleven were socialist countries, all allies of the PRC. Four were China's Asian neighbors, and the only four potentially hostile Western European countries were, more or less, traditionally neutral countries. Under these circumstances, the PRC diplomats did not encounter, as the Soviet diplomats did, the tremendous pressure of bridging foreign and domestic realities; at the same time, they avoided the political incredulity often suffered by diplomats accredited to countries with political systems different from their own. These factors contributed to a more disciplined and coherent foreign service with higher morale.

Building Embassies Abroad

Entrusted by Mao and Zhou, and perhaps burdened only by their own inexperience, the seventeen ambassadors soon took their posts. The first job on hand for most of them was to establish their embassies. In those countries that had had diplomatic relations with the former Nationalist government, such as the Soviet Union, the task was simply to take over the old chancery

without much fanfare. For others, establishing an embassy meant literally finding a house and transforming the house into suitable diplomatic quarters. Harsh financial restraints made the task a genuine challenge. In Zhu Lin's *Memoirs of an Ambassador's Wife* are some interesting entries about the physical exhaustion and mental anguish caused by the task.⁷⁸

Yet the more serious challenge for the new ambassadors was to organize their staff into an efficient "country team" by setting up regulations and agendas in the embassy to carry out the primary responsibility of ensuring the pursuit of the government's foreign policy goals. What made the challenge loom even larger for the group was that few of them had clear ideas about the duties of an ambassador. Dean Acheson once described a diplomat's function as to "observe and report to his government all which may concern it and to affect the course of events, so far as he is able to do so, in favor of his own country." Collecting, analyzing, and reporting information, or in the Chinese term diaoyan (investigation and study), were the essential part of the mission for diplomatic envoys, who could not realistically presume to be effective in their jobs without a thorough understanding of local affairs. Unfortunately, it took the PRC ambassadors quite a while to shift their attention to this real focus of their mission.

Indeed, most of the ambassadors initially associated their functions primarily with diplomatic formalities and spent a large amount of time familiarizing themselves with the necessary but not crucial camouflage of their new roles. In these endeavors, the Soviet Union and other East European countries had a preponderant influence on Chinese diplomacy. Wang Jiaxiang, the first PRC ambassador abroad, took the lead in learning from the Soviets. He invited Soviet diplomats and Foreign Ministry officers to give lectures on diplomatic protocol, international laws, and the varieties of diplomatic documents. After each lecture, the embassy sent the transcripts to the MFA, which used them to train young diplomats at home. Soon the embassy in Moscow became an important source of consultation for other PRC ambassadors and their staff, who would stop there en route their posts. ⁸⁰

For the ambassadors posted in other countries, the Soviet and other East European embassies provided instant training on the job. Soon after his arrival in Budapest, Huang Zhen, ambassador to Hungary, arranged for the Soviet ambassador to brief his staff. Either unsure of himself or as a friendly gesture, Huang even sent a draft article he wrote for the local newspaper to the Soviet ambassador for advice. Geng Biao, the ambassador to Denmark, once received letters from the former Danish foreign minister and his successor informing him of the change of their positions. Not knowing how to respond, Geng visited the Polish, Romanian, and Soviet embassies one

by one, seeking their advice on the matter before he made a response. The Chinese embassy in India had its third secretary, Hu Dingyi, who later became the ambassador to Britain, as a liaison officer between the Chinese and the Soviet embassy. The consultations included not only guidance on general diplomatic practice, but also on detailed questions such as which diplomatic functions the Chinese should attend. The Chinese diplomats were extremely nervous at the time not to shake the wrong hands on such occasions. Once, the wife of a senior diplomat in the embassy was reprimanded only because, by bad luck, she shook hands with an American diplomat whom she had not met before. 85

Even though the Soviet influence was prevalent in the early 1950s, the Chinese foreign service nevertheless developed a system that in many respects was distinctively different from the Soviet system. As discussed above, the elite status of China's foreign service and the less stressful foreign environment led to some diverse developments. In addition, Zhou Enlai's unfaltering admonitions and the initiatives of ambassadors who in many ways represented the "peer personalities" of this generation further moved the Chinese foreign service into a category of its own.

In historical perspective, the principle of independence and self-reliance had been the cornerstone of the Chinese new diplomacy, although in practice, the principle was constantly subjected to changing circumstances that often eventuated compromises and inconsistencies on the Chinese part. Nevertheless, in the early 1950s, the policy of leaning to one side did not fundamentally compromise that principle, as many contemporary Chinese scholars have argued. From the beginning the MFA, under the guidance of Zhou, attached great importance to that underlying principle. Zhou maintained that the essence of China's new diplomacy was national independence. Political self-determination and economic self-reliance were the basis for Chinese foreign policy making and diplomatic practice. The principle was applicable to both Sino-U.S. relations and Sino-Soviet relations. He made it clear that however useful a reference to Soviet experiences could be, the goal was to develop China's own style of diplomacy.⁸⁴ He reminded his diplomats that China, though a latecomer to the international arena, was nevertheless a big country. Learning from friends was important, but selfconfidence and patriotism were crucial in diplomatic exchanges with the Soviet Union and other socialist countries. Zhou specified bubei bukang (neither servile nor overbearing) as the appropriate attitude for the PRC diplomats in conducting foreign affairs.⁸⁵ Zhou's words and his own practice undoubtedly had tremendous bearing on the Chinese diplomats, who took Zhou as their role model.

The formative experiences of the ambassadors in their earlier years also played a critical part in shaping the new institution of the foreign service. William Strauss and Neil Howe in their book on American generations explain the enduring power of spiritual awakenings: "Whereas a crisis empowers the rising-adult generation, an awakening endows it with a spiritual or ideological mission that stays with its members for life."86 The introduction of Marxism and communism into China was a wake-up call for the first generation of Chinese revolutionaries, who embraced the doctrine in their impressionable youth and came of age in defending it with their lives. What may be seen as the most distinctive trait of this generation is the prevailing disposition and spirit of a "volunteer," analogous to religious missionaries. Unlike later generations of the Chinese revolution, this generation once lived in a society where they had freedom to choose their beliefs and aspirations. They joined the cause of communism of their own volition and were prepared to sacrifice their personal pursuits in life for the sake of their faith. A sense of mission and the ethos of altruism marked this first generation as one of ideals and high moral values.

The effect of their personalities on the new institution they were helping to build was palpable and overwhelming. A good example was the evolution of the wage system for the PRC diplomats. Before and after 1949, the Chinese government practiced a system of payment in kind, in which the government would provide its employees and their dependents with the primary necessities of life in lieu of cash. In 1951, the embassies abroad, following the Soviet example, changed the system to the regular wage system based on administrative grades, and payment was made in foreign currencies. Yet the embassies were asked to report back suggestions regarding suitable salaries for each grade because living standards varied in the host countries. The figures sent back from the embassies were very modest, and the ambassadors played a key role in curbing their own salaries. Wang Jiaxiang's wife, years later, wrote, "Not seeking personal privileges, Jiaxiang set his own salary at a very low level, almost as low as the Soviet chauffeurs' wages. He insisted on paying all living expenditures for me: not only was there no salary for me, but my original payment from the supply system was also canceled."87

This Spartan notion did not stop there. Shocked by the purchasing power in China of their moderate \$500-\$600 monthly salaries, and by the fact that they made more money than Mao and Zhou, the ambassadors were determined to eradicate this extravagance. In 1952, at the first conference of diplomatic envoys, the ambassadors made a strong collective request to abolish the wage system and return to the old supply system on the argument

that their salaries were excessive. The government did not endorse their noble action, but agreed to reduce salary levels. In 1956, at their repeated request, the ambassadors' salaries were reduced again, and low wages became the mode of the system. In 1966, under the prevailing radicalism of the Cultural Revolution, the separate wage system for diplomats abroad was entirely abandoned, and all diplomats were paid the same salaries in renminbi as their domestic counterparts. The MFA was responsible for diplomats' accommodations, transportation, business wardrobes, and other basic necessities when they were stationed abroad. The only residual special treatment for the diplomats was the limited pocket money paid in foreign currencies, which was scaled to four grades of diplomatic personnel in the embassies. This poor financial reward for PRC diplomats continued until the reforms in the MFA in the 1980s.⁸⁸

The personality makeup of the ambassadors also profoundly affected the managerial and operational style of the embassies. Based on their past experiences, some of the ambassadors ran the embassies in the fashion of commanding an army. ⁸⁹ The PLA was the model for discipline, hard work, thrift, and comrades-in-arms relations among the staff. Some embassies mobilized their staff to do morning drills, which often attracted curiosity from the local residents. For most of the staff at the time, who were also from military backgrounds, the ordeal was not much of a problem. For some young graduates from universities, the exercise was much more psychological than physical. Even Zhou Enlai, during one of his official visits to foreign countries, commented that the local Chinese embassy looked like a military barracks.

Managing the embassy with industry and thrift was another motif for the first generation. Whereas modern bureaucratic organizations might fight every inch for their perceived fair share of the budget, the Chinese ambassadors of the 1950s ran their embassies on a voluntary code of frugality often to the point of fastidiousness. Several articles in memory of Huang Zhen told a story of soured milk. The embassy's chef was on his way to throw out some milk that had turned sour and ran into Ambassador Huang. When Huang found out his intention, he scolded the chef: "How much millet would this milk be worth! We did not have milk to drink in the past, and now we throw it out in a big pot. How can you face the people?" The story ended with the chef's self-criticism. 90

Although it was true that the Chinese foreign service was not under the supervision of the secret police, it was very much like the Soviet system in that the Party network played a large role in both the private and professional life of the embassies. The embassy's leadership stressed the fusion of

administrative and Party authority and of private and public life. Zhou Enlai once explained that the Party operated within the government through two channels: Party branches and Party committees. 91 The former was the grassroots cell, and the latter was the leading organ at various levels. In the early years, the embassies had a slightly different version of the Party network. Instead of a Party committee at the top, embassies adopted a responsibility system with the chief of mission at the top under whom a chancery committee (guan wei hui) was responsible for collective decision making. Ambassadors and most senior diplomats were the members of the committee, and all the important decisions were the results of the committee discussion. At the same time, ambassadors were also the secretaries of Party branches, assisted by other diplomats. For instance, Ambassador Huang Zhen was the Party secretary, a military attaché was the deputy secretary, and Huang's wife and other two midrank diplomats were the members of the branch committee in charge of personnel, women and youth, and propaganda. 92 Party branches generally focused on ideological indoctrination, enforcement of discipline, and mass mobilization. Under the circumstances of embassy life, Party branches played one more important function: monitoring staff members' conduct and ideological inclination. The regular branch meetings often exhorted a confessional style of self-criticism as a mechanism of self-checking. The branch committee members, acting as ideological and disciplinary guardians, were responsible for exposing anything that they considered objectionable. Huang's wife, Zhu Lin, a zealous Party-life enforcer, proudly recorded in her book how she uncovered and handled some straying staff members in the embassy. 93 There was little doubt that amid the revolutionary impetuousness of the early years, the Party network had an iron grip on embassy life, a grip that ensured a disciplined and politically reliable team abroad for the CCP.

As for the ambassadorial double authority in the embassy, there may have been a historical rationale. Mao introduced the first Chinese ambassador, Wang Jiaxiang, to Stalin not only as ambassador in charge of diplomatic relations between the two countries, but also as the representative of the CCP Central Committee, responsible for "maintain[ing] contacts on questions concerning links between the two Parties." But Wang was exceptional in terms of both his political status and the state of Sino-Soviet relations at the time. What is not clear is whether before the establishment of the International Liaison Department of the CCP Central Committee in 1951, the PRC ambassadors accredited to other socialist countries were also assigned responsibility for Party relations with these countries. In retrospect, however, it appears that the ambassador was made Party secretary

more for purposes of internal management than for Party relations. In addition, the Party secretary position provided the ambassadors, with their indisputable political experience and achievements, a political authority over their staffs, which often compensated for their lack of professional expertise. 95

A Measured First Step

Some studies on diplomats point out that the social and cultural milieu to which diplomats are exposed, including socialization with their host countries and colleagues in the diplomatic corps, has a great influence on diplomats' policy perspectives and, particularly, their image of the host countries. 96 The PRC diplomats were no exceptions. At the same time, for the fledgling PRC diplomats the process of socialization also paralleled the process of professional learning. From diplomatic procedures, common practices, and rules to formal etiquette, the PRC diplomats started to accumulate personal experience, consciously or unconsciously, that slowly but surely formed the institutional culture of the Chinese foreign service. For the first generation of PRC ambassadors, however, this process of learning was notably slow. Aside from subjective reasons like intentional resistance to alien influences, the fact was that the diplomatic careers of many ambassadors did not last very long. Among the seventeen ambassadors, ten left the foreign service after their first term. Among the remaining seven, only two, Wang Youping and Han Nianlong, retired from the MFA as former foreign service officers. The other five, Huang Zhen, Yao Zhongming, Geng Biao, Ji Pengfei, and Zeng Yongquan, after serving for various lengths of time at the MFA, were either promoted to the central government or transferred to senior positions in other ministries in the 1970s. For most of them, ambassadorial experiences were just another milestone in their long and extraordinary political careers. Their calling in life was to fight for the revolution, and serving as ambassadors was just another expression of the same endeavor.

The learning process of this generation was also considerably held back by the subpar professional quality of the recruits. As Han Nianlong put it, "Most of the ambassadors in the first group did not understand foreign languages, and had no knowledge in international relations. To us, diplomacy was something too new, too unfamiliar, and too difficult." The rudimentary average educational level, abysmal ignorance of world affairs, insufficient professional training, and absence of clear understanding of diplomacy not only created a group of baffled ambassadors but also doubled or even

tripled the MFA's difficulties in transforming the group into professionals. In 1952, Zhou felt it imperative to call back all the ambassadors and give them a refresher course in diplomacy. He not only lectured the ambassadors on China's foreign policies, but also stipulated a civil code for the ambassadors, which specified that ambassadors' "action should conform with policy, behavior with diplomatic status, language with propriety, and manners with convention."

The last of this first generation departed from active life in the foreign service in the early 1980s. The legacy they left in the foreign service is a mixed one. On one hand, they helped to build from scratch a highly centralized, disciplined, and politically cohesive institution to carry out the foreign policy of the PRC in the early years. On the other, their shared values and political outlook were institutionalized and translated into rigid codes of behavior for later generations; in many ways, these codes became ideological and cultural hindrances to the further professionalization of the PRC foreign service.

If professional knowledge, a sense of professional community, and professional autonomy marked the diplomatic profession as in other professions, the practices of this first generation of PRC ambassadors indicated that they had taken a very different path. Instead of professional expertise, they stressed political correctness. Instead of professional commitment, they stressed class and ideological identification. Instead of independent analysis and problem solving, they stressed discipline and compliance. Without question, the first generation provided the least qualified ambassadors from a professional point of view. Yet it was precisely for their political loyalties rather than professional qualities that this group was chosen for the job: building a foreign service that would serve both the national interests and the interests of the Chinese revolution. The first generation of ambassadors was uniquely prepared for that task.

NOTES

Sources included in the Selected Bibliography are listed here in abbreviated form.

Introduction

- 1. Nicolson, *Diplomacy*, 137-39, 143.
- 2. For their discussion on the issue, see Watson, *Diplomacy*, 158–75; Hamilton and Langhorne, *Practice of Diplomacy*, 209–17.
- 3. For a summary of approaches in the study of Chinese foreign policy, see Friedrich W. Wu, "Explanatory Approaches to Chinese Foreign Policy: A Critique of the Western Literature," *Studies in Comparative Communism* 13.1 (Spring 1980), 41-62.
- 4. Robert S. Ross and Paul H. B. Godwin, "New Directions in Chinese Security Studies," in *American Studies of Contemporary China*, ed. David Shambaugh (Washington, D.C.: Woodrow Wilson Center Press, 1993), 142.
 - 5. Robinson and Shambaugh, eds., Chinese Foreign Policy, appendix, 604.
- 6. Such books, to name a few, include Green, Holdridge, and Stokes, War and Peace with China; Young, Negotiating with the Chinese Communists; Wilhelm, The Chinese at the Negotiating Table.
- 7. A noteworthy effort is Donald Klein's 1974 doctoral dissertation, "The Chinese Foreign Ministry," dealing with the foreign ministry and the senior Chinese diplomats. The weakness of the study is its lack of Chinese sources.
 - 8. Nicolson, Diplomacy, 36.
 - q. Weber, On Charisma and Institution Building.
 - 10. Teiwes, Leadership, Legitimacy, and Conflict in China.
 - 11. Weber, On Charisma, 61.
 - 12. Teiwes, Leadership, 86.
- 13. Minxin Pei, "Is China Democratizing?" Foreign Affairs 77.1 (January–February 1998), 77.
 - 14. Weber, On Charisma, 66-68.
 - 15. Merton et al., eds., Reader in Bureaucracy, 25.
 - 16. Bledstein, Culture of Professionalism, 86-87.
 - 17. Abbott, The System of Professions, 8.
 - 18. Freidson, Professional Powers, 2-3.
 - 19. Abbott, The System of Professions, 16.

- 20. For a summary of the discussions, see "Professions," in William Outhwaite and Tom Bottomore, eds., *The Blackwell Dictionary of Twentieth-Century Social Thought* (Cambridge: Blackwell Publishers, 1993), 513-15.
- 21. The American debate on the merits of career and noncareer appointments is well presented in Herz, ed., Modern Ambassador.
 - 22. Hamilton and Langhorne, Practice of Diplomacy, 241.
- 23. Ilchman, Professional Diplomacy in the United States; Harr, The Professional Diplomat; Hamilton and Langhorne, Practice of Diplomacy.
- 24. The appointments of Huang Zhen, Chai Zemin, and Zhang Wenjin to the United States were their third, fifth, and third respectively. For Han Xu and other later Chinese ambassadors to the United States, although their appointments were either their first or second, there is not enough public information on their American experiences for a case study.
 - 25. Robinson and Shambaugh, eds., Chinese Foreign Policy, appendix, 604.

1. The Dawning of New Diplomacy

- 1. Hunt and Niu, eds., Toward a History of Chinese Communist Foreign Relations, 136.
 - 2. Ibid., 139.
- 3. For background readings on the policy, see Chen, China's Road to the Korean War; Hunt and Niu, eds., Toward a History.
 - 4. Mao, Mao Zedong waijiao wenxuan, 79-80.
 - 5. Pei Monong, Zhou Enlai waijiaoxue, 31.
 - 6. Mao, Mao Zedong waijiao wenxuan, 80.
 - 7. Hunt and Niu, eds., Toward a History, 20.
 - 8. Mao, Mao Zedong waijiao wenxuan, 8o.
- 9. For more discussion of PRC policy toward foreign establishments and business in China, see Pei Jianzhang, ed., *Zhonghua Renmin Gongheguo waijiaoshi*, 256–73; Shao, *China, Britain and Businessmen*.
 - 10. Pei Monong, Zhou Enlai, 113.
 - 11. Shi Zhe, Feng yu gu, 51.
 - 12. Xu Jingli, Lingqi luzao, 205.
- 13. Yugoslavia recognized the PRC on October 5, 1949. Not wanting to jeopardize its relations with Stalin and the Soviet Union, the PRC postponed establishing diplomatic relations with Yugoslavia until 1955. Mao later admitted to a Yugoslav delegation that the Soviet opposition was the only reason for the delay.
 - 14. Xu Jingli, Lingqi luzao, 215-16.
 - 15. Mao, Mao Zedong waijiao wenxuan, 117.
 - 16. Xu Jingli, Lingqi luzao, 232.
- 17. In his cable of January 20, 1950, to Liu Shaoqi, Mao designated the negotiation with India as the model for all negotiations with capitalist countries including Britain. Also see Pei Monong, *Zhou Enlai*, 115–16.
- 18. Han Nianlong, ed., *Dangdai Zhongguo waijiao*, 11. On the other hand, in cases like Afghanistan and Sri Lanka, Beijing did not relax its requirement even when the other side expressed financial and personnel difficulties in complying with such procedures. As a result, negotiations with these two governments did not start until 1954 and 1956 respectively.

- 19. There was no formal blacklist of "imperialist countries," but Mao and other Chinese leaders named these countries in speeches scattered throughout the years.
 - 20. Fu Hao and Li Tongcheng, eds., Waijiao fengyun, 271.
- 21. A few recent studies on the subject include Chang, Friends and Enemies; Shao, China, Britain and Businessmen; Xiang, Recasting the Imperial Far East.
 - 22. Chang, Friends and Enemies, 50.
- 23. On April 20, 1949, the PLA, preparing to cross the Yangtze to capture the city of Nanjing, exchanged fire with the British frigate *Amethyst* when the latter was sailing from Shanghai to Nanjing. The incident caused 252 casualties, mainly civilian, on the Chinese side. Zhai, *The Dragon*, the Lion, and the Eagle, 14.
 - 24. For a Chinese perspective, see Zhang Xichang et al., Fengluan dieqi, 95-108.
- 25. Sergei N. Goncharov, John W. Lewis, and Xue Litai, *Uncertain Partners: Stalin, Mao and the Korean War* (Stanford, Calif.: Stanford University Press, 1993), 252, n. 22.
 - 26. Mao, Jianguo yilai Mao Zedong wengao, 1:249.
 - 27. Fu Hao and Li Tongcheng, eds., Waijiao fengyun, 273.
- 28. For a more-detailed discussion of British policy and Sino-British relations during the period, see Shao, *China, Britain and Businessmen*; and also Xiang, *Recasting the Imperial Far East.*
 - 29. See Klein, "The Chinese Foreign Ministry," 39-40.
- 30. Xu Jingli, Lingqi luzao, 193. Unlike today's ministry departments, the MFA departments in 1949 were subdivided into sections (ke) instead of divisions (chu). The only exception was the General Office, the largest one at the time, which was divided into five divisions, in charge of secretarial duties, protocol, cryptography, personnel, and logistics.
 - 31. Zhou Enlai, Zhou Enlai waijiao wenxuan, 1-5.
 - 32. Pei Jianzhang, ed., Yanjiu Zhou Enlai, 314.
- 33. Zhonggong Zhongyang Wenxian Yanjiushi, comp., Zhou Enlai nianpu, 439 (hereafter cited as ZZWY, Zhou).
- 34. Zhongyang Danganguan, comp., Zhonggong Zhongyang wenjian xuanji (hereafter cited as Wenjian), 314.
 - 35. Interviews with retired Chinese diplomats, Beijing, 1994.
- 36. Li Kenong joined the CCP Special Agency espionage section in 1929, directly under the leadership of Zhou Enlai, who had established the agency in 1927 in Shanghai. For Li's background, see Kai Cheng, *Li Kenong*.
- 37. The third vice-minister was Wang Jiaxiang, the ambassador to the Soviet Union.
 - 38. Shen Jian and Shen Li, Wuxing hongqixia de dashimen, 59.
 - 39. Interviews, Beijing, 1994.
- 40. During interviews in 1994 with former diplomats—some with military backgrounds, some without—I found a clear division between the two groups in their use of the terms "they" and "us" and in their discussion of policy as well as style differences between them.
 - 41. Li Qiao, Xu Yixin zhuan, 301.
 - 42. Zhou, Zhou Enlai waijiao wenxuan, 7.
 - 43. Xu Jingli, Lingqi luzao, 190; Yun Shui, Chushi qiguo jishi, 6.
 - 44. Nicolson, Diplomacy, 25.
 - 45. Xiaoshi Bianweihui, Beijing Waiguoyu Xueyuan jianshi: 1941–1985 (A concise

history of the Beijing Foreign Languages Institute, 1941–1985) (Beijing: Waiyu Jiao-xue Yanjiu Chubanshe, 1985), 43–48.

- 46. Since the late 1980s, especially in the 1990s, the MFA, because of the broadening and more complex technical nature of its duties, increased recruitment of university graduates from fields other than languages and also started recruitment for other than university graduates through public examinations.
 - 47. Xu Jingli, Lingqi luzao, 100.
 - 48. Pei Jianzhang, ed., Yanjiu Zhou Enlai, 304.
 - 49. Ibid.
- 50. For an interpretation of Zhou's guideline, see Pei Monong, Zhou Enlai wai-jiaoxue, 93-102.
 - 51. Craig and Loewenheim, eds., The Diplomats, 5-7.
 - 52. Mao, Jianguo yilai, 552.
 - 53. Ibid., 562.
- 54. Lu Ning offers another explanation for the disproportionate appointments of the general ambassadors. He argues that Mao distrusted the Western-educated MFA officers who held some of the most important positions in the home office. There is not enough evidence to support this contention. The only exception is Qiao Guanhua. Mao allegedly once said that Qiao knew so much that he could not be sent abroad as ambassador. This happened during the Cultural Revolution after Qiao had been a vice-minister of the MFA for several years.
- 55. Zhang Hanfu was recommended to be the PRC's first ambassador to the United Nations in 1950, but he was vetoed by Mao on the grounds of lack of prestige. Instead, Mao suggested Zhang Wentian as the ambassador with Zhang Hanfu as his deputy.
- 56. Party History Research Center, comp., History of the Chinese Communist Party, 52.
- 57. During the Long March, when the Zunyi meeting in 1935 overhauled the Party leadership, Wang, with Mao Zedong and Zhou Enlai, formed the Group of Three, taking charge of the military operations. Zhang Wentian took over general responsibility of the CCP organization and became the reigning leader of the Party from 1935 to 1938.
- 58. Editors of *Wang Jiaxiang xuanji* (Selected Works by Wang Jiaxiang), comps., *Huiyi Wang Jiaxiang* (Recollections on Wang Jiaxiang) (Beijing: Renmin Chubanshe, 1985), 84–86.
- 59. Cheng Xiangjun, ed., Nü waijiaoguan, 561. In the early years, the MFA was unable to provide all staff for ambassadors. As a result, the ambassadors were allowed to enlist their own staff members from outside the MFA. Ambassador Jiyatai's first secretary was probably recruited under such circumstances.
- 60. H. Merle Cochran to the Department of State, "Biographical Sketch of Communist China Ambassador to Indonesia," June 12, 1950, 793.521/6-1250, General Records of the Department of State Central Files.
 - 61. Ibid.
 - 62. Clark, Diplomat, 32.
 - 63. Pei Jianzhang, ed., Dangdai Zhongguo shijie waijiao shengya, 1:46.
 - 64. Geng Biao, Geng Biao huiyilu, 358-74.
 - 65. The following biographic information is drawn from Geng, *Geng Biao huiyilu*. 66. Ibid., 66.

- 67. Fu Hao and Li Tongcheng, eds., Kaiqi guomen, 177.
- 68. Zhu Lin, Dashi furen huiyilu, 14.
- 69. Ibid., 13.
- 70. Since 1983, the MFA has no longer assigned ambassadors' wives to diplomatic posts. Zhang Ying, the wife of Ambassador Zhang Wenjin, became the first "full-time" ambassadorial spouse.
 - 71. Yun Shui, Chushi, 7.
- 72. Ibid., 6–11. Individual experiences can also be found in many other diplomatic memoirs, such as Zhu Lin, *Dashi furen*; Fu Hao and Li Tongcheng, eds., *Kaiqi guomen*; and others.
 - 73. Yun Shui, Chushi, 21.
 - 74. Ibid., 10. Also see Fu Hao and Li Tongcheng, eds., Kaiqi guomen, 178.
- 75. Fu Hao and Li Tongcheng, eds., *Kaiqi guomen*, 304; Yao Zhongming et al., eds., *Jiangjun, waijiaojia, yishujia*, 301.
- 76. During the Cultural Revolution, however, the perceived corrupting foreign influence and privileges did become political liabilities for the Chinese diplomats.
- 77. Theodore H. Von Laue, "Soviet Diplomacy: G. V. Chicherin, People's Commissar for Foreign Affairs, 1918–1930," in *The Diplomats*, ed. Craig and Gilbert, 258–59.
 - 78. For details, see Zhu Lin, Dashi furen, 22-23, 47-48.
- 79. Chas. W. Freeman, Jr., *The Diplomat's Dictionary* (Washington, D.C.: National Defense University Press, 1994), 115.
 - 80. Editors of Wang Jiaxiang xuanji, Huiyi Wang Jiaxiang, 95, 161.
 - 81. Yao Zhongming et al., eds., Jiangjun, 312.
 - 82. Fu Hao and Li Tongcheng, eds., Kaiqi guomen, 79.
 - 83. Cheng Xiangjun, Nü waijiaoguan, 578.
 - 84. Zhou, Zhou Enlai waijiao wenxuan, 1.
 - 85. Pei Jianzhang, ed., Yanjiu Zhou Enlai, 165.
 - 86. Strauss and Howe, Generations, 93.
 - 87. Editors of Wang Jiaxiang Xuanji, Huiyi Wang Jiaxiang, 230.
- 88. Author's own experiences; also see Zhu Lin, *Dashi furen*, 31; Yao Zhongming et al., eds., *Jiangjun*, 321.
 - 89. For some interesting details, see Zhu Lin, Dashi furen, 23-24, 79-80.
 - 90. Yao Zhongming et al., eds., Jiangjun, 322; Zhu Lin, Dashi furen, 39.
 - 91. ZZWY, Zhou, 1:21.
 - 92. Zhu Lin, Dashi furen, 38.
 - 93. Ibid., 40-41.
 - 94. Mao, Jianguo yilai, 81.
- 95. Since the 1980s, the embassies have adopted the so-called responsibility system of ambassador under the leadership of the Party committee. Ambassadors are the secretaries of the committees; other leading diplomats are the committee members. The committee is the decision-making body in the embassy. There are party branches, supervising regular party meetings. The branch secretary is elected, and ambassadors are no longer appointed secretaries. In the 1990s, the Party grip on embassy life has been greatly diminished, but has not been completely abandoned.
 - 96. Santis, The Diplomacy of Silence.
 - 97. Yun Shui, Chushi, 20.
 - 98. Ibid., 21.

2. A Revolutionary Institution-Builder

- 1. The information about Zhang Wentian's life is mainly drawn from Cheng Zhongyuan, Zhang Wentian zhuan, and Ma Wenqi et al., Zhang Wentian.
 - 2. Cheng Zhongyuan, Zhang, 13.
- 3. Little is known about Zhang's first wife, Wei Yuelian. The only information we have is that she was from a peasant family and that Zhang had two daughters with her. Among the first generation of Chinese Communists, previous marriages were often dissolved by years of separation, as was Zhang's first marriage after he left home. When Zhang was in the Soviet Union in the late 1920s, he lived with a Russian girl, Anna. They were never married but had a son. It is doubtful that Zhang ever saw this child again after he returned to China in 1931. He married his last wife, Liu Ying, a Long March veteran, in 1935, and they had a son. Mao is alleged to have been their matchmaker.
 - 4. Cheng Zhongyuan, Zhang, 31.
 - 5. Zhang Peisen, ed., Zhang Wentian yanjiu wenji, 2:195-201.
 - 6. Cheng Zhongyuan, Zhang, 39.
 - 7. Ibid., 46.
- The essay was carried in two parts in *Dongfang zazhi* 20.3 and 4 (February 10, 25, 1923).
- 9. For details and critique of Zhang's literary works, see Cheng Zhongyuan, *Zhang*, 61–66; Zhang Peisen, ed., *Zhang*, 2:192–204, 598–600.
 - 10. Cheng Zhongyuan, Zhang, 85.
 - 11. Grieder, Intellectuals and the State in Modern China, 282.
 - 12. Cheng Zhongyuan, Zhang, 96.
 - 13. Ibid., 98.
 - 14. Shi Zhe, Zai lishi juren shenbian: Shi Zhe huiyilu, 175.
- 15. The number "twenty-eight-and-a-half" came at the end of the ten-day debate, as there were twenty-eight students who voted to support the Party Committee of the Sun Yat-sen University, which was in dispute with the CCP delegation and the majority of the Chinese students. This group includes many prominent names such as Zhang Wentian, Wang Jiaxiang, Yang Shangkun, Bo Gu, and others. The so-called half was Xu Yixin, who wavered between the two sides and later became the first ambassador to Albania and vice-minister of the MFA. This group was linked to Wang Ming and his "faction of dogmatism" in the CCP history. Although Mao in 1944 indicated that the issue of "twenty-eight-and-a-half Bolsheviks" had been resolved, the survivors of the group were persecuted again by Kang Sheng during the Cultural Revolution. For more detailed discussion of the case, see Li Qao, Xu Yixin zhuan, 84–95.
 - 16. Ma Wenqi, Zhang, 5, 53.
 - 17. Ibid., 175-76.
- 18. According to PRC historians of the CCP history, the CCP had no general secretary after 1931, when Xiang Zhongfa, the Party general secretary, was arrested by the Nationalist government. Bo Gu's and later, Zhang Wentian's, formal title was secretary of the Central Committee, holding overall responsibility, but some people still called them general secretary out of habit.
 - 19. Cheng Zhongyuan, Zhang, 220-21.
- 20. According to Peng Dehuai's autobiography, Peng Dehuai zizhuan, during the next twenty-four years, until the Lushan Conference, Mao raised the issue of the inci-

dent and Peng's role in it at least four times. Mao made the same accusation again at the conference in connection with Peng's criticism of the Great Leap Forward, although Lin Biao explained that his letter to the "three-man group" had nothing to do with Peng. In retrospect, Peng said in his book, "It would have been better to talk it over face to face [at that time] to avoid having to settle the general account that accumulated for years."

- 21. Cheng Zhongyuan, Zhang, 341.
- 22. He Ping, "Xi'an Shibian," 4; ZZWY, Mao Zedong nianpu, 621.
- 23. He Ping, "Xi'an."
- 24. Cheng Zhongyuan, Zhang, 345–46; Zhang Peisen, Zhang Wentian yu ershi shiji de Zhongguo (Zhang Wentian and China of the twentieth century) (Beijing: Zhonggong Dangshi Chubanshe, 1995), 146–48; He Ping, "Xi'an."
 - 25. Ibid.
 - 26. ZZWY, Zhou, 333.
- 27. The existence of the Comintern's first telegram on December 13 is controversial. It was mentioned by Zhang Guotao in his memoir (Wo de huiyi, 3:333) and also in some other published papers on the event, such as He's article. But it is not mentioned in other recent studies by PRC historians on the relationship between the CCP and the Comintern, who tend to argue that the decision on the peaceful solution of the incident was reached independently by the CCP leaders, particularly by Mao, without pressure from the Comintern. A recent book, Xi'an Shibian xintan (Revisiting the Xi'an Incident) (1995) by Yang Kuisong, a specialist on Sino-Soviet relations, disputes the accuracy of Zhang Guotao's memoir. The issue is still open for further research.
 - 28. He Ping, "Xi'an."
 - 29. ZZWY, Zhou, 336.
 - 30. Cheng Zhongyuan, Zhang, 349.
 - 31. Ibid., 206.
 - 32. Ibid., 413.
 - 33. Ibid., 427.
 - 34. Zhang Peisen, Zhang, 630-31.
 - 35. Ibid., 48o.
 - 36. Cheng Zhongyuan, Zhang, 499.
 - 37. Ma Wenqi, Zhang, 176.
- 38. Ibid., 370-71; Cheng Zhongyuan, Zhang, 432; Xiao Feng and Ming Juan, eds., Mao Zedong zhi mi (The enigma of Mao Zedong) (Beijing: Zhongguo Renmindaxue Chubanshe, 1992), 160.
 - 39. Mao, Jianguo yilai, 235.
 - 40. Ibid., 242.
 - 41. Cheng Zhongyuan, Zhang, 587.
 - 42. Pei Jianzhang, Dangdai Zhongguo shijie waijiao shengya, 2:5-6.
 - 43. Cheng Zhongyuan, Zhang, 589.
 - 44. Ibid.
 - 45. Ibid., 590.
 - 46. Pei Jianzhang, Dangdai Zhongguo shijie waijiao shengya, 2:24.
 - 47. Editing group of Huiyi Zhang Wentian, comp., Huiyi Zhang Wentian, 264.
 - 48. Zhang Peisen, ed., Zhang, 1:340.
- 49. Gao Jian, ed., Zhongguo waijiaoguan fengyunlu, 222; Cheng Zhongyuan, Zhang, 591-92.

- 50. Wilson D. Miscamble, George Kennan and the Making of American Foreign Policy, 1947–1950 (Princeton, N.J.: Princeton University Press, 1992), 333.
 - 51. Chai Chengwen and Zhao Yongtian, Banmendian tanpan, 115.
 - 52. Miscamble, George Kennan, 333.
 - 53. Shi Zhe, Zai lishi, 506-8.
 - 54. Xiao Yang, interview, Beijing, November 17, 1994.
 - 55. Cheng Zhongyuan, Zhang, 592.
 - 56. Ibid., 595.
 - 57. Ibid.
 - 58. Zhang Peisen, Zhang, 2:471.
 - 59. Cheng Zhongyuan, Zhang, 596.
 - 60. Shi Zhe, Zai lishi, 182.
 - 61. Ibid., 183.
 - 62. Ibid.
 - 63. Cheng Zhongyuan, Zhang, 600.
 - 64. Ibid., 601.
 - 65. Ibid., 598.
 - 66. Ibid., 599.
 - 67. Ibid., 606.
 - 68. Xiao Yang, interview, 1994.
 - 69. Shi Zhe, Zai lishi, 185.
 - 70. Cheng Zhongyuan, Zhang, 620.
 - 71. Zhang Peisen, Zhang, 333-34.
 - 72. Ibid., 258.
- 73. Lu Ning in his book notes the existence of a "Russian group"—including Zhang Wentian, Wang Jiaxiang, and Wu Xiuquan—so named because of their extensive Soviet training in the early years. Although it may not be adequate to associate these three solely on their Soviet experience (some ambassadors with a military background also went through the Soviet training), Zhang had a group of trusted aides in the MFA among largely Russian-speaking staff. Taking into account that Zhang's wife, Liu Ying, was the director of the personnel department of the MFA at the time, Zhang undoubtedly had the potential to influence some important personnel decisions in the MFA.
 - 74. Cheng Zhongyuan, Zhang, 782.

3. Reaching Out to the World

- 1. Mao, Mao Zedong xuanji, 5:68.
- 2. Bo Yibo, Ruogan zhongda juece yu shijian de huigu, 485.
- 3. Ibid., 218.
- 4. Zhang Tuosheng, ed., Huanqiu tongci liangre, 243.
- 5. Bo Yibo, Ruogan, 485.
- 6. Zhang Tuosheng, ed., Huanqiu, 244.
- 7. Zhou, Zhou Enlai waijiao wenxuan, 58-50.
- 8. Pei Jianzhang, ed., Yanjiu Zhou, 61.
- 9. Cheng Zhongyuan, Zhang Wentian, 632-33.
- 10. Mao, Jianguo yilai, 7:370-71.
- 11. Mao, Mao Zedong waijiao wenxuan, 169.
- 12. Ibid., 408.

- 13. Zhang Tuosheng, ed., Huanqiu, 266-67.
- 14. Yahuda, International Politics, 53-54.
- 15. Pei Jianzhang, ed., Yanjiu Zhou, 101-3.
- 16. Chang, China's Boundary Treaties and Frontier Disputes, 49.
- 17. Yahuda, International Politics, 55.
- 18. Pei Jianzhang, ed., Yanjiu Zhou, 284.
- 19. Larkin, China and Africa, 9.
- 20. Lessing, Africa's Red Harvest, 43.
- 21. For detailed discussions on China's policy toward Africa, aside from Bruce Larkin's book, also see Ogunsanwo, *China's Policy in Africa*; Brzezinski, ed., *Africa and the Communist World*, chap. "China."
 - 22. Van Ness, Revolution and Chinese Foreign Policy, 82.
 - 23. Ibid., 187, 196-97.
 - 24. Ogunsanwo, China's Policy in Africa, 2.
- 25. There are quite a few diplomatic memoirs on China's African operations in the 1950s and 1960s. For example, Wang Shu, "Jidu Feizhou xing" (Trips to Africa), in *Dangdai Zhongguo shijie waijiao shengya*, ed. Wang Taiping, vol. 5; He Ying, "Zhu Tansang shouren dashi de zhuiyi" (Memories as the first ambassador to Tanzania), in *Wo de dashi shengya*, ed. Liu Xiao et al.; Gu Jiaji, "Zhongguo tong diyige hei Feizhou guojia jianjiao shimo" (The whole story of establishing diplomatic relations with the first black African country), in *Hongzhua yizong*, ed. Luo Guibo et al.; and many others.
 - 26. Gao Yong et al., eds., Bujin de sinian, 369.
 - 27. Luo Guibo, Hongzhua, 198.
 - 28. Gao Yong et al., Bujin de sinian, 464.
 - 29. Ibid., 466.
 - 30. Pei Jianzhang, ed., Zhonghua Renmin Gongheguo waijiaoshi, 278.
 - 31. Ibid., 279.
- 32. Faure went to China under the pretext of a private visit, hosted by the Chinese People's Institute of Foreign Affairs. But he let the Chinese know that he was a special envoy of de Gaulle and carried a letter from the general to prove his mission. Faure had visited China in 1957 and had written a book about his trip, *The Serpent and the Tortoise*.
 - 33. Pei Jianzhang, ed., Yanjiu Zhou, 247.
 - 34. Pei Jianzhang, ed., Xin Zhongguo, 1:104.
- 35. Part of the transcript of the Faure–Zhou talks was published in Zhou, Zhou Enlai waijiao wenxuan, 359–72.
 - 36. Pei Jianzhang, ed., Xin Zhongguo, 1:105.
- 37. The French government has never officially admitted the existence of the Zhou-Faure understanding. For the details of the negotiations and the content of the secret understanding between Zhou and Faure, see Zhang Xichang et al., Fengluan, 33-47; and Pei Jianzhang, ed., Yanjiu Zhou, 250.
 - 38. Zhang Xichang et al., Fengluan, 46.
- 39. Mervyn Savill, trans., The Foreign Policy of Charles de Gaulle: A Critical Assessment by Paul Reynaud, Former Premier of France (New York: Odyssey Press, 1964), 135.
- 40. Chun-tu Hsueh, ed., China's Foreign Relations: New Perspectives (New York: Praeger, 1982), 87.

- 41. Zhang Xichang et al., Fengluan, 93.
- 42. Pei Jianzhang, ed., Yanjiu Zhou, 303.
- 43. Ibid., 333.
- 44. Ibid., 307.
- 45. Ibid.
- 46. Macomber, Angels' Game, 56.
- 47. The school originated in the Yan'an Foreign Languages School created in 1944 with Zeng Yongguan and Yang Shangkun as its successive directors. In 1948, it was called the Foreign Affairs School. In 1949, the school was renamed the Foreign Languages School and attached to the Foreign Affairs Bureau of the CCP Central Committee. Its dean was Pu Huaren. The school had English and Russian departments and soon set up a French and German department. After the establishment of the MFA in November 1949, the school was put under the administration of the MFA. In 1954, the school changed its name to Beijing Foreign Languages Institute. In 1958, the school was merged with the Russian Language School. In 1964, the institute became a highly specialized language-training center with six departments teaching twenty-seven languages, at the time the largest number of foreign languages taught in a single school in China.
- 48. The following discussion on language training for the MFA staff is informed mainly by Gan Bushi, "Zhou Enlai yu xin Zhongguo de waijiao duiwu jianshe" (Zhou Enlai and the building of new China's diplomatic corps), and Cong Wenzi, "Huiyi Zhou zongli dui waishi fanyi gongzuo de zhidao he guanhuai" (Recollection on Premier Zhou's guidance and care for the work of diplomatic translations), in Pei Jianzhang, ed., Yanjiu Zhou, 302–22.
 - 49. Ibid., 318.
 - 50. Ibid., 321.
 - 51. Larkin, China and Africa, 237.
- 52. All biographic information in the following discussion of seventy-seven ambassadors, unless otherwise noted, is drawn from Shen Jian and Shen Li, *Wuxing hong-qixia de dashimen*.
- 53. Lu, *Dynamics*, 60-62; and AMCOGEN to the Department of State, "Biographic Information on Chinese Communist Officials in the Ministry of Foreign Affairs, Peiping," August 5, 1953, 793.521/8-553, General Records of the Department of State Central Files.
 - 54. Xu Dashen, ed., Zhonghua Renmin Gongheguo shilu, 1(b):1015.
 - 55. Han Xiaowu, Zhonghua Renmin Gongheguo guojia jigou gaikuang, 9.
 - 56. Bo Yibo, Ruogan, 1:308.
 - 57. Interview, Beijing, 1994.
 - 58. Ibid.
 - 59. Ibid.
 - 60. Ibid.
- 61. Retired ambassador, in a telephone conversation with the author, Washington, D.C., May 1995.
 - 62. Interview, Beijing, 1994.
- 63. Liu Xiao and Wu Xiuquan were the members of the Central Committee; the four major generals were Xie Pusheng, Zhong Xidong, Liu Chun, and Wang Ruojie; the nine Long March veterans were Pen Zili, Luo Guibo, Xu Yixin, Liu Xiao, Wu Xiuquan, Ding Guoyu, Chen Zhifang, Li Yimang, and Xu Jianguo.

- 64. Pei Jianzhang, ed., Yanjiu Zhou, 304.
- 65. Fu Hao and Li Tongcheng, eds., Kaiqi, 256.
- 66. Ibid., 259.
- 67. Pei Jianzhang, ed., Xin Zhongguo, 2:79.
- 68. Ibid., 79-83.
- 69. Han Jincao, ed., An Ziwen zuzhi gongzuo wenxuan, 118.

4. Learning the Craft

- 1. Nicolson, Diplomacy, 55-67.
- 2. Freeman, "Is Diplomacy Really a Profession?" 19.
- 3. Thomas A. Bailey, "Qualities of American Diplomats," in Plischke, ed., *Modern Diplomacy*, 213.
 - 4. Freeman, Arts of Power, 110.
- 5. Unless otherwise stated, Zeng Tao's biographical information is taken from Shen Jian and Shen Li, *Wuxing hongqixia*, 86–87.
 - 6. Zeng Tao, Waijiao shengya shiqinian, 2.
- 7. Zhu Liqing was born in 1920 in Zhejing province; she joined the CCP in 1938. After 1949, she worked for the trade bureau in Shanghai. In 1960, she was transferred to the MFA with Zeng Tao. Later, she was appointed one of the first female counselors in the MFA. Before Zeng's appointment to the Xinhua News Agency, she was the deputy director of the department of Western European affairs of the MFA.
 - 8. Zhu Liqing was convalescing from illness at the time in Hangzhou.
- 9. Zhu Liqing, "Wo zai Guba he Aerjiliya" (In Cuba and Algeria), in Cheng Xiangjun, ed., *Nü waijiaoguan*, 170.
 - 10. Zeng Tao, Waijiao, 4.
 - 11. Ibid., 7.
- 12. This is just another example of a characteristic of Chinese diplomacy—high political rhetoric and low diplomatic profile. Beijing held a mass rally to celebrate the Cuban revolution on January 25, and Mao, in a meeting with foreign visitors, claimed the global significance of the success of the revolution. Nevertheless, the Chinese policy toward Cuba, from the very beginning, stressed patience, understanding, and cautiousness.
 - 13. Zhang Xichang et al., Fengluan, 317-18.
 - 14. Zeng Tao, Waijiao, 8.
 - 15. For the details of Zeng's Cuban mission, see ibid., 9-48.
- 16. Zhang Xichang et al., Fengluan, 23–24; and Yu Wuzhen, ed., Dangdai Zhongguo shijie waijiao shengya, 3:10.
 - 17. Zhang Xichang et al., Fengluan, 24-25.
 - 18. Zeng Tao, Waijiao, 55-56.
 - 19. Ibid., 47-48.
- 20. For the postindependence Algerian leadership, see Quandt, Revolution and Political Leadership; Gordon, The Passing of French Algeria, 86-106.
 - 21. Quandt, Revolution and Political Leadership, 204.
 - 22. Gordon, The Passing of French Algeria, 157.
 - 23. Ottaway and Ottaway, Algeria, 4.
- 24. For example, see discussions on Sino-Algerian relations and general relations between China and Africa in Larkin, *China and Africa*; Ottaway and Ottaway, *Algeria*;

Ogunsanwo, China's Policy in Africa; and Brzezinski, ed., Africa and the Communist World.

- 25. The following discussion on Zeng's perceptions is based on Zeng Tao, "Wo de shouren dashi shengya: zai Aerjiliya wunian" (My first ambassadorial experiences: Five years in Algeria," in Liu Xiao et al., Wo de dashi shengya, 66–110.
- 26. According to the Avian Agreements of 1962, the French ambassador was the doyen of the diplomatic corps and was the first to present his credentials to the Algerian president. The Arab group was the second. For other countries, credential presentations were arranged according to the order of recognition of the Algerian government by each country. The PRC government recognized the Algerian provincial government in 1958, the Soviet government in 1962.
 - 27. Zeng Tao, "Wo de shouren," 69-74.
 - 28. Ibid., 71.
 - 29. Ottaway and Ottaway, Algeria, 2.
 - 30. Gordon, The Passing of French Algeria, 82.
 - 31. Zeng Tao, "Wo de shouren," 68.
- 32. Besides Ottaway and Ottaway, see also Quandt, Revolution and Political Leadership; and William Zartman, "The Algerian Army in Politics," in Welch, ed., Soldier and State in Africa.
 - 33. Zeng Tao, "Wo de shouren," 75-76.
 - 34. Ibid., 83.
 - 35. Ibid., 103.
- 36. For the coup of 1965, see Quandt, Revolution and Political Leadership, 236–43; Zartman, "The Algerian Army"; and Ottaway and Ottaway, Algeria, 174–95.
 - 37. Zeng Tao, Waijiao, 108-9.
- 38. Yang Qiliang, "Zai Feizhou de rizili" (The days in Africa), in Liu Xiao et al., Wo de dashi shengya. 203.
 - 39. Ibid.
 - 40. Ibid., 204.
- 41. Gong Dafei, "Nage ganlai yu wo xiaqi: Chenzong xifeixing" (Who dares to play chess with me? Minister Chen's Western Africa trip), in Fu Hao and Li Tongcheng, eds., *Kaiqi*, 199.
 - 42. Zhu Liqing, "Wo zai Guba," 188.
 - 43. Zeng Tao, "Wo de shouren," 103.
 - 44. The other two countries were Indonesia and Syria.
 - 45. Gong Dafei, "Nage ganlai," 207.
 - 46. Yu Wuzhen, ed., Xin Zhongguo waijiao fengyun, 4:180.
 - 47. Ibid., 182-83.
 - 48. Zeng Tao, Waijiao, 100-106.
- 49. Liu Chun's background has been inaccurately presented by Western scholarship. According to Chae-Jin Lee's study of China's policy in Laos (Communist China's Policy toward Laos), Liu Chun was described as a deputy director of the United Front Work Department of the CCP Central Committee, "presumably with experience in working with united fronts such as the one involved in Laos." The study also lists other positions Liu was supposed to have held, including vice-chairman of the Nationalities Affairs Committee of the State Council, member of the Central Committee of the Chinese Peasants and Workers' Party, president of the Central Nationalities College,

and others. Another study by Arthur Dommen (Conflict in Laos) also credits Liu as "an expert on ethnic-minority questions." Clearly, this is a case of mistaken identity.

- 50. The biographical information for Liu Chun is drawn largely from Shen Jian and Shen Li, *Wuxing hongqixia*, 85–86.
- 51. Liu Chun, "Zhong-Lao jianjiao yu shouci chushi Laowo" (The establishment of Sino-Laos diplomatic relations and my first mission to Laos), in Liu Xiao et al., Wo de dashi shengya, 286.
 - 52. Ibid., 287.
- 53. For background on the Geneva conferences and U.S. policies toward Laos, see Toye, *Laos*; Adams and McCoy, eds., *Laos*; and Dommen, *Conflict in Laos*.
- 54. Cohen, ed., Cambridge History of American Foreign Relations, vol. 4: America in the Age of Soviet Power, 1945–1991, 94–96.
- 55. For a survey of the Chinese policy toward Laos, see Lee, Communist China's Policy toward Laos; Barnett, Communist China and Asia, 326-29; and Han Nianlong, ed., Dangdai Zhongguo waijiao, 57-67.
- 56. Lee, Communist China's Policy toward Laos, 89; and Han Nianlong, ed., Dangdai, 162-68.
 - 57. Liu Chun, "Zhong-Lao jianjiao," 286-87.
 - 58. Ibid., 289.
 - 59. Ibid., 288.
 - 60. Ibid., 290.
 - 61. Ibid., 293.
 - 62. Ibid.
 - 63. Ibid.

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- 64. Ibid., 294.
- 65. Dommen, Conflict in Laos, 227; Lee, Communist China's Policy toward Laos,
- 66. Liu Chun, "Zhong-Lao jianjiao," 294.
- 67. Ibid., 295.
- 68. Ibid.
- 69. Ibid., 295-96.
- 70. Li Qiao, "Cisheng wuhui: waijiao shengya sishinian" (No regrets: Forty years of diplomatic career), in Fu Hao and Li Tongcheng, eds., *Kaiqi*, 300.
- 71. There is no entry regarding Xiong's post in the Investigation Department in the public biographic information. But my interviews in Beijing indirectly indicate Xiong's position in the CCP intelligence network, although the exact period is not quite clear.
- 72. Xiong Xianghui, "Dakai Zhong-Mei guanxi de qianzou" (Prelude to the Rapprochement of Sino-U.S. Relations," in Yu Wuzhen, ed., Xin Zhongguo, 10.
- 73. Xiong Xianghui's biographic information is drawn from Shen Jian and Shen Li, Wuxing hongqixia, 80-81; Xiong Xianghui, Dixia shiernian yu Zhou Enlai.
 - 74. Xiong Xianghui, Dixia, 10-12.
 - 75. Ibid., 21-25.
 - 76. Ibid., 49.
 - 77. Ibid., 96.
 - 78. Ibid., 98.
 - 79. Ibid., 100.
 - 80. Xiong Xianghui, "Mao Zedong zhuxi dui Menggemali tan 'jichengren'"

(Chairman Mao Zedong's conversation with Montgomery on [his] "successor"), in Pei Jianzhang, ed., Xin Zhongguo, 1:50.

- 81. On Mao's meetings with Montgomery, and on Mao on succession, see ibid., 51-57.
- 82. Li Qiao, "Qite de jianjiao: Zhong-Ying hushe daibanchu shimo" (A peculiar way of establishing diplomatic relations: The chronicle of exchange of chargé d'affaires between China and Britain)," in Fu Hao and Li Tongcheng, eds., Waijiao fengyun, 276.
- 83. For discussions of Chinese policy toward Britain during the period, see Li Qiao, "Qite," 274-77; and Zhang Xichang, Fengluan, 109-14.
 - 84. Li Qiao, "Cisheng wuhui," 282.
- 85. Xiong Xianghui, "Yu xiweichu jian jingshen: Ji Zhou zongli duiwo de jici piping" (Spirit shining through minutiae: Recollections on Premier Zhou's criticisms to me), in Gao Yong et al., *Bujin de sinian*, 395.
 - 86. Ibid., 396. The following discussion is from the same source.
 - 87. Ibid.
 - 88. Ibid., 397-98.
- 89. Li Qiao, "Helan niaokan" (A bird's-eye view of the Netherlands), in Fu Hao and Li Tongcheng, eds., *Diqi dalu*, 285.
- 90. The original Confucian teaching, erren tongxing, biyou woshi, means "two people travel together, one of them must be my teacher."

5. The Cultural Revolution and Its Aftermath

- 1. Huntington, Political Order, chap. 5.
- 2. Xiao Yanzhong, "Guanyu Mao Zedong wannian zhengzhi lunliguan de ruogan lijie" (Some interpretations of Mao Zedong's political ethics in his later years), in Yang Shengqun, ed., *Mao Zedong zhongyao zhuzuo he sixiang xingcheng shimo*, 301–5.
- 3. Lucian W. Pye, *The Spirit of Chinese Politics* (Cambridge: Harvard University Press, 1992), 218.
- 4. Mao Zedong, "Pay Attention to Economic Work" (1933), in *The Selected Works of Mao Zedong* (Beijing: People's Publishing House, 1960–64), 1:135.
- 5. There are many books on Sino-Soviet relations by Western and Chinese scholars. To cite a few, Donald S. Zagoria, *The Sino-Soviet Conflict, 1956–1961* (Princeton, N.J.: Princeton University Press, 1962); Lowell Dittmer, *Sino-Soviet Normalization and Its International Implications, 1945–1990* (Seattle: University of Washington Press, 1992); Sergei N. Goncharov, John W. Lewis, and Xue Litai, *Uncertain Partners: Stalin, Mao, and the Korean War*; Yang Kuisong, *Zhonggong yu Mosike de guanxi* (The CCP's relations with Moscow) (Taipei: Dongda Tushu Gongsi, n.d.); and Liu Dexi, Sun Yan, and Liu Songbin, *Sulian jietihou de Zhong-E guanxi*
 - 6. Yahuda, International Politics, 58.
 - 7. Bo Yibo, Ruogan, 1138-41.
- 8. Party History Research Center, comp., History of the Chinese Communist Party, 280.
- 9. John Lewis Gaddis, "The Unexpected John Foster Dulles: Nuclear Weapons, Communism, and the Russians," in Immerman, ed., John Foster Dulles, 65–66.
 - 10. Ibid., 66.
- 11. Lin Ke, "Mao Zedong dui Dulesi heping yanbian yanlun de pinglun" (Mao Zedong's comments on Dulles' peaceful evolution), in Yang Shangqun, ed., *Mao Zedong zhongyao zhuzuo*, 347.

- 12. The three statements are a speech at San Francisco, December 4, 1958; testimony before the House Foreign Affairs Committee, January 28, 1959; and a speech in New York, January 31, 1959.
 - 13. Lin Ke, "Mao Zedong," 348-49.
- 14. The "five evils" were bribery, tax evasion, theft of state property, cheating on government contracts, and stealing economic information. The "four cleanups" were cleaning up accounts, warehouses, property, and work points.
- 15. Party History Research Center, comp., History of the Chinese Communist Party, 232.
 - 16. Zhu Lin, Dashi furen, 41.
 - 17. Xiong Zhen, Yidui waijiaoguan fufu de zuji, 94.
 - 18. Interviews, Beijing, 1994.
 - 19. Bo Yibo, Ruogan, 619.
 - 20. Interviews, Beijing, 1994.
 - 21. Cheng Hua, ed., Zhou Enlai he tade mishumen, 235.
 - 22. Interviews, Beijing, 1994; Cheng Zhongyuan, Zhang Wentian, 684-85.
 - 23. Xiong Zhen, Yidui, 131.
 - 24. Gao Gao and Yan Jiaqi, Wenhua Dageming shinianshi, 246.
 - 25. Zhu Lin, Dashi furen, 140.
- 26. Lin Biao, "Speech at the Enlarged Meeting of the Central Political Committee," May 18, 1966, as cited by Andrew Hall Wedeman, *The East Wind Subsides* (Washington, D.C.: Washington Institute Press, 1987), 265.
 - 27. Du Yi, Daxue ya qingsong: Wenge zhongde Chen Yi, 19.
 - 28. Li Yong, ed., Wenhua Dageming zhongde mingren zhisi, 281.
 - 20. Ibid.
 - 30. Ibid., 282.
 - 31. Du Yi, Daxue, 102.
 - 32. Ibid., 103.
 - 33. Ibid., 117-18.
 - 34. Jin Chongji, ed., Zhou Enlai zhuan, 2:954-59.
 - 35. Du Yi, Daxue, 139.
 - 36. Ibid., 146-49.
 - 37. Ibid., 159.
 - 38. Jin Chongji, Zhou, 964.
 - 39. Cheng Xiangjun, ed., Nü waijiaoguan, 470.
 - 40. Fu Hao and Li Tongcheng, eds., Kaiqi, 133.
 - 41. Ibid., 139.
 - 42. Interviews, Beijing, 1994.
 - 43. Du Yi, Daxue, 151.
 - 44. Wang Li, "Wuhan '7.20 Shijian' shimo," 63-64.
 - 45. Du Yi, Daxue, 155-58.
- 46. Yao was named "Red diplomat" for his role in leading the embassy's evacuation from Indonesia after the relations between the two countries deteriorated. On his return, Yao was met at the airport by the Politburo members led by Zhou. The next day, Mao and Jiang Qing received Yao at Tiananmen gate. He became a "hero" and was invited to join the Red Guards organization in the MFA. Even Zhou could not ignore Yao's reputation and helped him join the Standing Committee of the Party Committee of the

MFA. Yao was arrested in 1971, charged as a member of the "5.16" (ultraleftist organization), and imprisoned for nine years. He now lives in Beijing as a retired cadre.

- 47. Si Ren, "Wenge zhong Waijiaobu duoquan shimo" (The power seizure of the MFA in the Cultural Revolution), in Cao Ying, ed., Shenmi, 361; Du Yi, Daxue, 165.
- 48. Li Qiao, Xu Yixin zhuan, 380; Tong Xiaopeng, Fengyu sishinian, 2:417; and Jin Chongji, Zhou, 965.
- 49. The Soviet embassy was also surrounded by the Red Guards after the burning of the British chancery. Under Zhou's personal persuasion, the Red Guards withdrew their siege without incident.
 - 50. Ibid., 417-18; Si Ren, "Wenge," 362-63.
 - 51. Du Yi, Daxue, 167-68.
- 52. Jin Chongji, Zhou, 967-68; and Shen Danying, ed., "Wenhua Dageming" zhongde Zhou Enlai, 10.
 - 53. Cao Ying, ed., Shenmi, 365.
 - 54. Wang Li, "Wuhan," 66.
 - 55. Yahuda, China's Role, 194.
 - 56. Xu Dashen, ed., Zhonghua Renmin Gongheguo shilu, 3(a): 229.
 - 57. Fu Hao and Li Tongcheng, eds., Jingtian weidi, 124-25.
 - 58. Xu Dashen, ed., Zhonghua Renmin Gongheguo shilu, 3(a): 160.
 - 59. Cheng Xiangjun, ed., Nü waijiaoguan, 95.
 - 60. Zhu Lin, Dashi furen, 157.
 - 61. Shen Danying, ed., "Wenhua Dageming," 87.
 - 62. Yahuda, China's Role, 191-209.
 - 63. Xiong Zhen, Yidui, 164.
 - 64. Ibid., 164-65.
 - 65. Zhu Lin, Dashi furen, 152.
 - 66. Ibid., 151.
 - 67. Xu Dashen, ed., Zhonghua Renmin Gongheguo shilu, 3(a): 365.
 - 68. Ibid., 436.
 - 69. Li Qiao, Xu, 385.
 - 70. Ibid.
 - 71. Yun Shui, Chushi, 101.
- 72. The information is drawn from Han Nianlong, ed., *Dangdai Zhongguo*, 495-512.
 - 73. For later years of the Cultural Revolution in the MFA, see Lu, Dynamics, 55-59.
 - 74. Gao Gao and Yan Jiaqi, Wenhua, 533.
- 75. Mao first criticized Zhou over a standard situation analysis by the Department of American Affairs of the MFA on July 4, 1973. In a talk with Zhang Chunqiao, Mao charged Zhou and the MFA with bureaucratic routinism and a revisionist tendency. In November, Mao reproached Zhou for his weak-kneed stand in negotiations with Kissinger and called a Politburo meeting to criticize Zhou.
- 76. There are quite a few books on Qiao, such as Wu Miaofa, Waijiao caizi Qiao Guanhua (A gifted diplomat: Qiao Guanhua) (Shanzhen: Haitian Chubanshe, 1998); Cao Zunjie, Zhongguo erqiao; and Zhang Hanzhi, Wo yu Qiao Guanhua.
- 77. As recently as 1994, when I interviewed a former vice-minister with a military background, his comment on Huang Hua was, "He is different from us."

- 78. Interviews, Beijing, 1994.
- 79. The discussion of Huang Hua's ministership is based on several interviews of former and current Chinese diplomats, Beijing, 1994.
 - 80. Pei Jianzhang, ed., Yanjiu Zhou, 308.
 - 81. Xiaoshi Bianweihui, Beijing Waiguoyu Xueyuan jianshi, 136.
 - 82. Ibid., 137.
 - 83. Pei Jianzhang, ed., Yanjiu Zhou, 319.
 - 84. Interviews, Beijing, 1994.
- 85. There are some outstanding ones in this group; in the late 1990s some were promoted to the level of vice-ministers both in the MFA and in other ministries.
- 86. The following discussion is based on Shen Jian and Shen Li, Wuxing hong-qixia, unless indicated otherwise.
 - 87. Interviews, Beijing, 1994.
 - 88. Jing Boxiong, "New China's Ambassadors," World Affairs, no. 21 (1994), 29.
 - 89. Interviews, Beijing, 1994.
 - 90. Ibid.

6. Old Faces, New Roles

- 1. Mao first discussed his new concept of "three worlds" in his meeting with Zambian president Kaunda in February, 1974. Later in the same year, it was officially announced by Deng Xiaoping in his speech at the United Nations.
- 2. For the background and content of Chinese foreign policy adjustments in the later 1970s and the early 1980s, see Shi Zhifu, Zhonghua Renmin Gongheguo duiwai guanxishi: 10/1949-10/1989, 302-18; and Harding, ed., China's Foreign Relations.
- 3. Two very informative books by Chinese scholars on this important period are Ma Licheng and Ling Zhijun, *Jiaofeng*; and Tang Yingwu, *Jueze*.
 - 4. Shen Jian and Shen Li, Wuxing honggixia, 152-53.
- 5. Zhou Boping, "Yadian Shijian shimo" (The experience of the Athens Incident), in Liu Xiao et al., Wode dashi shengya, 172-78.
 - 6. Ibid., 176.
- 7. The discussion of Fu Hao's childhood is informed by two unpublished manuscripts by Fu. One manuscript, dated 1987, is titled "Recollection of My Childhood." The other, undated, is titled "Getting Back My Lost Childhood."
 - 8. Fu Hao, "Getting Back," 8.
- 9. Fu's biographic information is drawn from Shen Jian and Shen Li, Wuxing hongqixia, 167.
- 10. Fu Hao wrote an article on his experience during the Marshall Mission; it was published in an unknown Chinese journal. I obtained a copy of the article from Fu himself in 1994.
- 11. Jiao Ling, "Sishinian waijiao shengya manji" (Notes on forty years of diplomatic experience), in Cheng Xiangjun, ed., Nü waijiaoguan, 559-60.
 - 12. Ibid., 561.
- 13. Zhang Rong, "Cong huangtudi zoulai de waijiaoguan: Fu Hao" (Fu Hao, a diplomat from the yellow earth), in Fu Hao and Li Tongcheng, eds., *Kaiqi*, 94.
 - 14. Ibid.

- 15. Jiao Ling, "Sishinian," 559.
- 16. Cheng Youshu, "Wohe Yindu" (India and I), in Cheng Xiangjun, ed., Nü wai-jiaoguan, 88.
 - 17. Ibid.
 - 18. Ibid.
 - 19. Zhang Rong, "Cong huangtudi," 95.
 - 20. For more details of the case, see Jiao Ling, "Sishinian," 564-65.
 - 21. Freeman, Diplomat's Dictionary, 281.
 - 22. Interview, Beijing, 1994.
 - 23. Ibid.
- 24. Fu Hao, "9.13 Shijian bubai" (Notes on the September 13 Incident), in Pei Jianzhang, ed., Xin Zhongguo, 1:177-87.
- 25. Fu Hao, "Nanwang de bumian zhiye" (An unforgettable sleepless night), At-Home and Overseas, no. 3 (1994), 6.
- 26. The three-and-a-half-hour documentary *China* was made by Italian director Michelangelo Antonioni during his visit to China in 1972. For its alleged "anti-China" content, the Chinese ambassador to Italy and the MFA were accused of "treachery" and "capitulation" to "international reactionaries."
 - 27. Interviews, Beijing, 1994.
 - 28. Ibid.
 - 29. Yahuda, International Politics, 88-89.
 - 30. Zhang Rong, "Cong huangtudi," 103.
 - 31. Ibid.; Shi Zhifu, ed., Zhonghua Renmin Gongheguo, 299-300.
 - 32. Zhang Rong, "Cong huangtudi," 104.
- 33. Fu Hao, *Tiannan dibei ji* (Heaven south and earth north collection) (Xi'an: Shaanxi Renmin Jiaoyu Chubanshe, 1992), 13.
- 34. Fu was on a trip to visit and maintain tombs of the Chinese military personnel who were killed in the Vietnam War. Pingxiang city was the Chinese railway transfer post to Hanoi.
 - 35. Zhang Rong, "Cong huangtudi," 107.
- 36. Fu Hao, *Tiannan*, 25. The poem was dated August 2, 1977. Yao Pond is the legendary residence of the mother of the emperor of heaven.
 - 37. Zhang Rong, "Cong huangtudi," 109.
 - 38. Jiao Ling, "Sishinian," 568.
- 39. For the details of the Soviet reactions to the Sino-Japan peace treaty negotiation see Glaubitz, *Between Tokyo and Moscow*, 143–57.
 - 40. Zhang Hanzhi, Wo yu Qiao Guanhua, 82-83.
- 41. Xiao Xiangqian, "Wei Zhong-Ri shidai youhao nuli fendou" (Striving for Sino-Japan friendship from generation to generation), in Wang Shu et al., *Butong xunchang de tanpan*, 278.
 - 42. Ibid., 271.
 - 43. Sun Pinghua, Zhong-Ri youhao, 130.
 - 44. See Bedeski, Fragile Entente, 29; Xiao Xiangqian, "Wei Zhong-Ri," 278-80.
 - 45. Xiao Xiangqian, "Wei Zhong-Ri," 278.
 - 46. Sun Pinghua, Zhong-Ri youhao, 138.
 - 47. Zhang Rong, "Cong huangtudi," 111.
 - 48. Interviews, Beijing, 1994.

- 49. Ibid.
- 50. Ibid.
- 51. Zhang Rong, "Cong huangtudi," 112.
- 52. Wu Xuewen, Lin Liande, and Xu Zhixian, Dangdai Zhong-Ri guanxi, 223.
- 53. Xiao Xiangqian, "Wei Zhong-Ri," 281.
- 54. Ibid., 114.
- 55. Ibid., 116.
- 56. Ruan Hong, "Gongheguo diyiwei nüdashi Ding Xuesong" (The republic's first woman ambassador, Ding Xuesong), in Cheng Xiangjun, *Nü waijiaoguan*, 5.
 - 57. Morin, Her Excellency, 3.
 - 58. Ruan Hong, "Gongheguo," 6.
- 59. Ding's biographic information is based on Shen Jian and Shen Li, Wuxing hongqixia, 194-95.
 - 60. Chen, China's Road to the Korean War, 106-9.
 - 61. Zhang Hanzhi, Wo yu Qiao Guanhua, 52.
 - 62. Ibid., 52-53.
 - 63. Party History Research Center, History of the Chinese Communist Party, 387.
- 64. Ding Xuesong, "Chushi Helan, Danmai de huigu" (Recollections on my missions to the Netherlands and Denmark), in Wang Taiping, ed., *Dangdai Zhongguo shijie waijiao shengya*, 5:110–11.
 - 65. Ruan Hong, "Gongheguo," 8.
 - 66. Ibid.
 - 67. Ding Xuesong, "Chushi," 115.
 - 68. Ruan Hong, "Gongheguo," 14.
 - 69. Ibid., 16; Everts, ed., Controversies, 269.
 - 70. Everts, ed., Controversies, 275.
 - 71. Ibid., 273.
 - 72. Ibid., 278.
 - 73. Ross, Negotiating Cooperation, 179.
 - 74. Ruan Hong, "Gongheguo," 16-17.
 - 75. Ibid., 17.
 - 76. Personal observation.
 - 77. Ruan Hong, "Gongheguo," 17.
 - 78. Ding Xuesong, "Chushi," 122.
 - 79. Ibid., 123.
 - 80. Ibid., 123-24.
 - 81. Fang Lian, "Woguo diyiwei," 145.
 - 82. Ruan Hong, "Gongheguo," 22.
 - 83. Ibid.
 - 84. Ibid., 23.
 - 85. Ibid., 24.
 - 86. Ding Xuesong, "Chushi," 129-30.
 - 87. Ibid., 131.
 - 88. Ibid.
 - 89. Ruan Hong, "Gongheguo," 29.
 - 90. Ibid., 31.
 - 91. Hong Yung Lee, Revolutionary Cadres, 168.

7. The Reform Years

- 1. Swaine, China: Domestic Change and Foreign Policy, 4.
- 2. Deng Xiaoping, Deng Xiaoping wenxuan, 2:333.
- 3. Ibid., 136.
- 4. Hamrin and Zhao, eds., Decision-Making, 137.
- 5. Deng, Deng Xiaoping, 321.
- 6. Hamrin and Zhao, eds., Decision-Making, 137-39; Tang Yingwu, Jueze, 268-72.
- 7. For more details, see Tang Yingwu, Jueze, 252.
- 8. Deng, Deng Xiaoping, 396.
- 9. Tang Yingwu, Jueze, 253.
- 10. Swaine, China, 4-5.
- 11. Tang Yingwu, Jueze, 301-3; Hamrin and Zhao, eds., Decision-Making, 139-41.
- 12. Hamrin and Zhao, eds., *Decision-Making*, 144-49; for a more detailed background discussion, see Wu Guoguang, *Zhao Ziyang*.
 - 13. Wu Guoguang, Zhao Ziyang, 422.
 - 14. Ibid., 548, 136.
 - 15. Ibid., 30, 258.
- 16. There is no documented information on the MFA reforms. The main sources of the discussion are interviews of Chinese diplomats conducted both in Beijing and in Washington, D.C., between 1994 and 1997.
 - 17. Tang Yingwu, Jueze, 252.
- 18. The information is drawn from Han Nianlong, ed., Dangdai Zhongguo, 495–96, and Shen Jian and Shen Li, Wuxing hongqixia.
 - 19. Xu Dashen, ed., Zhonghua Renmin Gongheguo shilu, 4(a): 508.
 - 20. Hong Yung Lee, Revolutionary Cadres, 254.
 - 21. Ross, Negotiating Cooperation, 170-73.
 - 22. Interviews, Beijing, 1994.
 - 23. Interviews, 1994 and 1996.
 - 24. Interviews, Beijing, 1994.
 - 25. Ibid.
 - 26. Ibid.
 - 27. The discussion is informed by diplomats who met Tang and knew the incident.
 - 28. Interviews, 1994 and 1996.
 - 29. The information is from Shen Jian and Shen Li, Wuxing honggixia.
 - 30. Personal experiences and observations.
- 31. Zhu Guanglei, ed., Dangdai Zhongguo shehui gejieceng fenxi, 227-28; Qiu Jianding, ed., Zuzhi renshi guanli xinbian, 332.
 - 32. Ibid.
 - 33. Zhu Guanglei, ed., Dangdai Zhongguo, 229-30.
 - 34. Personal experiences and observations.
 - 35. Interviews, 1994-96.
 - 36. Hong Yung Lee, Revolutionary Cadres, 234.
 - 37. Zhu Guanglei, ed., Dangdai Zhongguo, 251.
 - 38. Qiu Jianding, ed., Zuzhi renshi, 369.
- 39. For a detailed discussion of the Chinese retirement system and its problems, see Hong Yung Lee, Revolutionary Cadres, 234-45.
 - 40. Ibid., 244.

- 41. The information is from Shen Jian and Shen Li, Wuxing hongqixia.
- 42. Interviews, 1994-96.
- 43. This young diplomat later resigned from the MFA and now is living in Canada.
- 44. Interviews, 1996.
- 45. For the details of Liao's case, see Yun Shui, Guoji fengyunzhong de Zhongguo waijiaoguan, 155-67.
- 46. The accurate number of defections is not known. This figure is estimated by diplomats I interviewed.
 - 47. Interviews, 1994.
- 48. The above and following discussions of the second administrative reform in the MFA are drawn from several of my interviews of Chinese diplomats during the period 1994–96.
 - 49. Zhu Guanglei, ed., Dangdai Zhongguo, 231.
 - 50. Interviews, Beijing, 1994.
 - 51. Telephone interview of a former ambassador, 1996.
- 52. The embassies in France, Germany, Britain, Japan, Russia, and the United States are designated as priority missions, headed by ambassadors at vice-minister rank. In addition, the ambassadors to the United Nations and to North Korea also hold the rank of vice-minister.
 - 53. Interviews, 1994-96.
 - 54. Ibid.
 - 55. Zhang Yongjie and Cheng Yuanzhong, Disidai ren.
 - 56. Ibid., 39.
 - 57. Ibid., 48-57.
 - 58. Strauss and Howe, Generations, 74.
- 59. The information about this generation is drawn mainly from Shen Jian and Shen Li, Wuxing hongqixia.
 - 60. Interviews, Beijing, 1994.
 - 61. Zhang Yongjie and Cheng Yuanzhong, Disidai ren, 57.
 - 62. Interviews, Beijing, 1994.
 - 63. Ibid.
 - 64. Strauss and Howe, Generations, 187.
 - 65. Personal observation.
 - 66. Interviews, Beijing, 1994.
 - 67. Personal observation.
 - 68. Interviews, Beijing, 1994.
 - 69. The information is primarily from Shen Jian and Shen Li, Wuxing hongqixia.
 - 70. Yun Shui, Guoji fengyun, 70-71.
 - 71. Fu Hao and Li Tongcheng, eds., Waijiao fengyunzhong, 21.
 - 72. Shen Jian and Shen Li, Wuxing hongqixia, 271-72.
 - 73. Ibid., 346.
 - 74. Xu Jiatun, Xu Jiatun Xianggang huiyilu, 16.
 - 75. He Pin and Gao Xin, Zhonggong "taizi dang," 416.
 - 76. Ibid., 418.
 - 77. Interviews, 1996.
 - 78. Interviews, 1994-96.
 - 79. Interviews, 1994.

8. A New World Order?

- 1. George Bush, National Security Strategy of the United States, 1991–1992 (Washington, D.C.: Brassey's, 1991), xiii-xiv.
 - 2. Yahuda, International Politics, 255.
 - 3. Deng, Deng Xiaoping, 344.
 - 4. Yahuda, International Politics, 283.
- 5. For the first view, see Yahuda, *International Politics*, 256-57; for the second, see Liu Shan and Xue Jundu, eds., *Zhongguo waijiao xinlun*, 179-235; and Yan Xuetong et al., *Zhongguo jueqi: Guoji huanjing pinggu*.
 - 6. Xie Qimei and Wang Xingfang, eds., Zhongguo yu Lianheguo, 405-6.
- 7. The following discussion of China's policy in the Middle East and Kuwait is mainly informed by Lillian Craig Harris, China Considers the Middle East (New York: I. B. Tauris, 1993); Behbehani, China's Foreign Policy in the Arab World; and Tian Zengpei, ed., Gaige kaifang.
 - 8. Behbehani, China's Foreign Policy, 190-202.
- 9. For China's policy changes, see Shichor, "China and the Role of the United Nations in the Middle East," 255-69; Tian Zengpei, ed., Gaige kaifang, 190-226.
 - 10. Tian Zengpei, ed., Gaige kaifang, 194-95.
 - 11. Ibid., 224.
 - 12. Shichor, "China and the Gulf Crisis," 81.
 - 13. Tian Zengpei, ed., Gaige kaifang, 224.
 - 14. Hwei-ling Huo, "Patterns of Behavior," 264-67.
 - 15. Shichor, "China and the Gulf Crisis," 90; also see Harris, "Gulf Crisis."
 - 16. Shichor, "China and the Gulf Crisis," 82.
- 17. The biographic information about Guan is mainly drawn from Shen Jian and Shen Li, *Wuxing hongqixia*, 275.
- 18. Guan Zihuai, "Chushi Haiwan sanguo jishi" (My missions to the three Gulf countries), in Yu Wuzhen, ed., *Dangdai Zhongguo*, 243, 247.
- 19. Guan Zihuai, "Yiduan nanwang de waijiao Jingli" (An unforgettable diplomatic experience), in Luo Guibo et al., *Hongzhua yizong*, 87.
- 20. The Western scholars raised some questions about the fate of the Chinese workers in Iraq. According to Chinese sources the Chinese embassies in Kuwait, Iraq, and Jordan evacuated, in coordination, more than 7,800 Chinese from Kuwait and Iraq. Among them, 4,881 (including 136 Taiwanese and 4 from Hong Kong) were from Kuwait, the rest from Iraq. There was no confirmed figure on the number of Chinese in Iraq at the time of the Gulf crisis, but the estimation was 4,000–5,000. If that figure is close to the actual number, it is possible that at least half the Chinese were evacuated from the country. As to the number of Chinese killed in the war, the only known casualty was one killed in the evacuation in a car accident. For Chinese literature on the evacuation see Shi Yanchun, "Cheli Keweite jishi" (Evacuation from Kuwait), in Pei Jianzhang, ed., Xin Zhongguo waijiao, 3:176–81; Yun Shui, Guoji fengyunzhong, 3–26.
- 21. For the siege of embassies in Kuwait, see Yun Shui, *Guoji fengyunzhong*, 2–26; and Barbara K. Bodine, "Saddam's Siege of Embassy Kuwait: A Personal Journal, 1990," in Sullivan, ed., *Embassies under Siege*.
 - 22. Yun Shui, Guoji fengyunzhong, 25.
 - 23. Guan Zihuai, "Yiduan," 88.
 - 24. Ibid.

- 25. The following discussion is based on Guan Zihuai, "Yiduan"; Guan, "Chushi"; and interviews, Beijing, 1998.
 - 26. Guan Zihuai, "Yiduan," 89.
 - 27. Ibid., 90.
 - 28. Bodine, "Saddam's Siege," 114.
 - 29. Guan Zihuai, "Yiduan," 90.
 - 30. Ibid.
 - 31. Ibid., 94-95.
 - 32. Ibid., 96.
 - 33. Harris, "Gulf Crisis."
 - 34. Guan Zihuai, "Chushi," 249.
 - 35. Interviews, Beijing, 1998.
 - 36. Guan Zihuai, "Yiduan," 97.
 - 37. Behbehani, China's Foreign Policy, 229-31.
 - 38. Guan Zihuai, "Yiduan," 92.
 - 39. Ibid.
- 40. Editorial, "Quickly Return to the Gulf Market," *Guoji shangbao*, March 21, 1991, 1; trans. in Foreign Broadcast Information Service, *Daily Report—China*, April 24, 1991, 1.
- 41. U.S. House, Subcommittee on Exports, Tax Policy, and Special Problems, Rebuilding Kuwait, 2.
 - 42. Guan Zihuai, "Yiduan," 97.
- 43. For a discussion of China's oil strategy in the Gulf, see Xu Xiaojie, Xinshiji de youqi diyuan zhengzhi.
 - 44. Hawley, Fires of Hell, 106-7.
 - 45. Ibid., 19.
 - 46. Guan Zihuai, "Yiduan," 97-98.
 - 47. Hawley, Fires of Hell, 3.
 - 48. Guan Zihuai, "Yiduan," 98.
 - 49. Ibid., 99.
 - 50. Ibid.
- 51. Huang's biographic information is drawn from Luo Guibo et al., *Hongzhua*, 259.
- 52. Discussion of Huang's diplomatic experience is based on interviews, Beijing, 1994, 1998; Huang Zhiliang, "Rang youyi hangchuan polang qianjin: Chushi Weineiruila jishi" (Stemming the wave on the ship of friendship: My mission to Venezuela), in Luo Guibo et al., *Hongzhua*; and Huang Zhiliang and Liu Jingyan, *Chushi Lamei de suiyue*.
- 53. Huang Zhiliang, "Zhong-La jiehao diyijia: Yi Zhong-Gu jianjiao qianqian houhou" (The first friendly tie between China and Latin America: The establishment of diplomatic relations with Cuba), in Yu Wuzhen, ed., Xin Zhongguo waijiao fengyun, 4:75–90.
- 54. Lin Pin, "Zai teshu leixing zhuwai jigou zhongde gongzuo: Ji zhu Zhili shangwu daibiaochu" (In a special type of institution abroad: The commercial representative office in Chile), in Yu Wuzhen, ed., *Dangdai Zhongguo shijie waijiao shengya*, 3:84.
- 55. Huang Zhiliang and Liu Jingyan, "Chongpo dite baoweiquan: Chudao Nanmei de yiduan jingli" (Breaking the encirclement of the enemy: Our early experience in South America), in Fu Hao and Li Tongcheng, eds., Waijiao fengyun, 97.

- 56. Ibid., 101.
- 57. Liu Jingyan, "Zai yaoyuan er shenmi de Lamei tudishang" (In the remote and mysterious Latin America), in Fu Hao and Li Tongcheng, eds., *Diqi dalu*, 219.
 - 58. Interviews, Beijing, 1994.
- 59. For a discussion of China's policy in Latin America, see Feng Xu, "China and Latin America after the Cold War's End," in Lowenthal and Treverton, eds., *Latin America in a New World*; and Tian Zengpei, ed., *Gaige kaifang*, 239-73.
- 60. Pei Jianzhang, ed., Zhongguo waijiao gailan, 1990:337, 1991:337, 1992:352, 1993:401, 1994:447.
 - 61. Ibid., 1991:338.
 - 62. Feng Xu, "China and Latin America," 156.
- 63. Abraham F. Lowenthal, "Latin America and the United States in a New World: Prospects for Partnership," in Lowenthal and Treverton, eds., *Latin America*, 238–39.
- 64. Jorge G. Castaneda, "Latin America and the End of the Cold War: An Essay in Frustration," in Lowenthal and Treverton, eds., *Latin America*, 28-48.
- 65. Richard H. Ullman, "The United States, Latin America, and the World after the Cold War," in Lowenthal and Treverton, eds., Latin America, 13.
- 66. The Chinese foreign minister Qian Qichen visited Peru, Bolivia, Colombia, and Venezuela in September 1990.
 - 67. Huang Zhiliang, "Rang youyi," 245.
 - 68. Pei Jianzhang, ed., Zhongguo waijiao gailan, 1990:352.
- 69. The real goal of the planned visit was Cuba. China wanted to show solidarity with Cuba as an answer to American criticism after the Tiananmen incident. At the same time, China did not want to be seen as too provocative and hence added other countries to the agenda.
 - 70. Li Peng's visit was later canceled because of the floods in China.
 - 71. Huang Zhiliang, "Rang youyi," 246.
 - 72. Ibid.
 - 73. Ibid., 248.
- 74. Moises Naim, "The Political Management of Radical Economic Change: Lessons from the Venezuelan Experience," in Tulchin, ed., Venezuela in the Wake of Radical Reform, 151.
- 75. Winfield J. Burggraaff and Richard L. Millitt, "More Than Failed Coups: The Crisis in Venezuelan Civil-Military Relations," in Goodman et al., eds., Lessons of the Venezuelan Experience, 72.
 - 76. Huang Zhiliang, "Rang youyi," 250.
- 77. Ibid., 251-52. For Western scholars' views, see Tulchin, ed., Venezuela in the Wake of Radical Reform; Goodman et al., eds., Lessons of the Venezuelan Experience; McCoy et al., eds., Venezuelan Democracy.
 - 78. Huang Zhiliang, "Rang youyi," 253.
 - 79. A very good book on the subject is Pei, From Reform to Revolution.
 - 80. Huang Zhiliang, "Rang youyi," 249.
 - 81. Interviews, Beijing, 1994.
- 82. John D. Martz, "Political Parties and the Democratic Crisis," in Goodman et al., eds., Lessons of the Venezuelan Experience, 48–49.
 - 83. Huang Zhiliang, "Rang youyi," 254.
 - 84. Ibid., 255.

- 85. Ibid.
- 86. Ibid., 256.
- 87. Ibid.
- 88. Ibid., 257.
- 89. Ibid., 258.
- 90. Interviews, Beijing, 1994.
- 91. Interviews, Washington, D.C., 1995.

Conclusion

- 1. Tang Yingwu, Jueze, 1.
- 2. Pei, From Reform to Revolution, 2.
- 3. Stearns, Talking to Strangers, 72.
- 4. A telling example of personal ties was shown when Huang Zhen, a veteran from the first generation of ambassadors and the director of the Chinese Liaison Office in Washington in the early 1970s, was attacked by the young rebels in the embassy; he offered his resignation not to Qiao Guanhua, who was then foreign minister, but directly to Mao himself.
 - 5. Stearns, Talking to Strangers, 76.
 - 6. Iriye, Cultural Internationalism and World Order, 11-12.
 - 7. Zhao, Interpreting Chinese Foreign Policy, 41.
- 8. Hedley Bull, "The Emergence of a Universal International Society," in Bull and Watson, eds., *The Expansion of International Society*.

INDEX

Accion Democratica (AD) (Venezuela), 192 77, 101, 102-3; during Cultural Revolu-Acheson, Dean, 24, 45 AD. See Accion Democratica Administrative reform, 126, 154, 155-63, 164-67, 175, 203 Afghanistan, 57, 58, 70, 72, 156, 212n18 Africa, 58, 59-60, 77, 80, 81, 87, 90, 102, 117, 119, 190, 201. See also various countries Afro-Asian conferences, 77, 83-88 Albania, 7, 119, 172 Algeria, 58, 61, 222n26; Zeng Tao in, 77, 79, 80, 81-84, 86-88; national liberation in, 79-81; coup d'état in, 83-87 Algerian National Liberation movement (FLN), 79, 80 countries Algiers, 79, 82, 85, 87 All-China Federation of Trade Unions, 70 Ambassadors: experiential generations, xiii-xiv; functions of, xvi, 24, 46, 76, 206; as political appointees, xvii, 21, 71, 206; wives of, xx, 20, 21, 24, 108, 109, 117, 138, 193, 215*n*70; recruitment of, 14-20, 67-71, 75, 125-26, 167-75; education of, 18-19, 71, 75, 124-25, 171, 179-80; Australia, 7 professional qualification, 16-18, 30, 51, Austria, 117 68, 70, 71-72, 77, 89, 102-3, 124-25, 127, 129-30, 142-43, 167, 171-73, 175, 177, 179-80, 188, 198-99; 202-3; and Bai Ren, 72 Chinese leaders, 22, 23, 51-52, 71, 129, 151, 106-7; authority of, 22, 28, 29, 101, 117, 170-71, 207; term lengths of, 29, 73-74, 126; learning process of, 29-30,

tion, 117, 118-19, 169; women, 124, 126, 142, 143-44, 145, 147, 151, 203 Amethyst incident, 10, 213n23 An Zhiyuan, 116 An Ziwen, 73 Anti-Japanese Military and Political University, 131. See also Yan'an Kang Da Anti-Right Opportunist Movement (1959), Anti-Rightist Movement (1957), 106, 107, 108 - 9, 168 - 69Anti-Spiritual Pollution Movement (1983), Arab countries, 178-79. See also various Argentina, 190 Arms sales, to Taiwan, 146-47 Asia, 3, 58, 89, 90, 102, 119, 176, 190, 201. See also various countries Asian Olympic Games, 185 Athens incident, 129-30. See also Zhou Attlee, Clement Richard, 98 Austrian Communist Party, 116-17 Bailey, Thomas, 76 Bandung approach, 56

Bandung conference, 54, 55, 57, 69, 86, 201 Bay of Pigs invasion, 189

Beijing Asian Games, 185 Beijing Foreign Languages Institute (BFLI), 115, 122-23, 143, 188, 220n47 Beijing Foreign Languages School, 65 Beijing Foreign Studies University, 14. See also Beijing Foreign Languages Institute Beijing Garrison Command, 113 Beijing Normal College, 70 Beijing University. See Peking University Ben Bella, Ahmed, 77, 80, 82-86 Bethune, Norman, 74 BFLI. See Beijing Foreign Languages Insti-Bo Gu, 36, 37, 39, 216nn15, 18 Bohai military region, 131 Border disputes, 56-57, 99, 128, 133, 136 Boumedienne, Houari, 77, 83-85; Chinese recognition of, 86-87 Braun, Otto (Li De), 37 Brazil, 118, 190 Bulgaria, 7, 19, 46 Bull, Hedley, 208-9 Bureaucracy, xv, xvi, 72, 105, 107-8, 110-11, 167, 202 Burma, 7, 8, 17, 57, 115, 117, 118 Burundi, 58 Bush, George, 176, 177

Cairo University, 180 Caldera, Rafael, 195, 197-98 Cambodia, 20, 58, 90, 118, 136 Canada, 123, 124; defections to, 163-64 Cancun North-South summit, 156, 157 Cao Xiangren, 15, 19 Castro, Fidel, 79, 80-81, 189 CATC. See Central Air Transport Corpora-CCP. See Chinese Communist Party Central African Republic, 58 Central Air Transport Corporation (CATC), 11 Central Committee. See Chinese Communist Party Central Military Committee. See Chinese Communist Party Central Party School. See Chinese Communist Party Chai Zemin, 159, 212n24 Chang, Gordon, 10 Charismatic order, xiv-xv, 104, 200

Chen Boda, 111
Chen Feng, 70-72
Chen Jiakang, 12, 15, 68, 73
Chen Yi, 20; as foreign minister, 65, 79, 89, 91, 94, 120; and Algeria, 86, 87; and Cultural Revolution, 96, 110-12, 114, 115, 118-19, 135
Chen Yun, 48, 114, 154
Chiang Kai-shek (Jiang Jieshi), 7, 35, 38-39, 93, 97, 197
Chile, 118, 189
China National Aviation Corporation (CNAC), 11
Chinese Communist Party (CCP), xx, 68, 96, 97, 130, 205, 214n57, 216n18; foreign

Chinese Communist Party (CCP), xx, 68, 96, 97, 130, 205, 214*n*57, 216n18; foreign policy of, 3-5, 10, 105-7; in foreign affairs, 12, 13, 27-29, 46, 215*n*95; Military Committee, 12; ambassadorial affiliation with, 16, 17, 21, 71, 77, 88, 97, 131, 144, 167-68, 169, 170; Central Party School, 19; and Zhang Wentian, 31, 34, 36-41, 48; Central Military Committee, 85; and Cultural Revolution, 111-12; and reforms, 128-29, 154, 162

Central Committee, 16, 36, 41, 48, 69, 96, 174; and foreign affairs, 4, 42, 66, 87, 112, 115, 122, 137; Second Plenary Session of the Seventh, 4; Politburo, 16, 31, 37, 38-39, 54, 68, 105-6, 110, 112, 154; International Liason Department, 17, 28, 79, 118, 136, 143, 159, 173-74, 196, 197; Marxist-Leninist Institute, 40; Organization Department, 69, 78, 79, 121, 155; Investigation Department, 96; and political movements, 107-9; and political movements, 107, 111, 110; Latin American Bureau (of International Liaison Department), 118; Twelfth Plenary Session of the Eighth Central Committee, 119; North Bureau, 144; Twelfth National Congress, 149; United Front Department, 155; Thirteenth National Congress, 155; Propaganda Department, 155; and reform, 162

Chinese Economic and Cultural Mission to Laos, 89, 91–92 Chinese Islamic Association, 60 Chinese National Liberation Pioneers, 88 Chinese Northeast People's Government,

Chavez Frias, Hugo, 194

Chinese People's Association for Friendship with Foreign Countries, 113, 143 Chinese People's Consultative Conference, National Committee, 60 Chinese People's Volunteers, 44, 89, 132 Chinese Women's University, 144 Chongqing, 7, 12 Civil war: Chinese, 12, 16, 68, 89, 143, 161, 201; Laotian, 90-91 CNAC. See China National Aviation Corpo-Cochran, Merle, 17 Cold War, xx, 4, 47, 164, 191, 201, 203; and Laos, 89-90; new, 176-77 College of Foreign Affairs, 50, 65, 129, 170, 171, 180 College of Red Professors, 16, 35 Comintern, 217n27; and CCP, 35-37; Research Institute for Chinese Issues of the Comintern, 35; and Xi'an incident, 38, 39 Communist University of the Toilers of the East, 18 Communist Youth League, 19, 169 Conference of diplomatic envoys, 24, 158-59, 164, 175 Confucius, 135 Congo, 58, 72-73 COPEI. See Partido Social Cristiano Coups d'état: in Algeria, 77, 83-87; in South Yemen, 173; in Venezuela, 177, 194-95 Cuba, ambassadors to, 20, 79; and China, 58, 77-79, 118, 221n12, 234n69; socialism in, 80-81; Huang Zhiliang in, 188-Cultural Revolution, xiv, xviii, 27, 51, 66, 74, 85, 104, 107, 135, 151, 160, 171, 214n54, 215n76, 216n15, 226n49; start of, 109-10; control of, 110-12; persecutions during, 112-14; embassies during, 112, 115-20; impact of, 120-23, 126, 169-70, 202 Cultural Revolution Group, 111, 112, 114, 115, 119

Dahomey (Benin), 58, 70 Dalai Lama, 133 Danish United Brewery Company, 150 Datong bao (newspaper), 33

Culture, political, 104-5, 207-8

Czechoslovakia, 7, 19, 46, 72

Cyprus, 126

Defections, 174; from embassies, 23, 102, 132, 163-64, 189 Deng Xiaoping: political leadership of, xv, 51, 68; and foreign affairs, 66, 140-41, 157, 176, 197, 227ni; in Cultural Revolution, 110, 113, 114, 120-21; and reforms, 128, 140, 141, 149, 153-54, 156, 162, 200, 202, 205, 227nI Deng Yingchao, 20 Denmark, 8; ambassador to, 19, 24-25; Ding Xuesong in, 147-51 Diaoyutai State Guesthouse, 85 Ding Guoyu, 72 Ding Xuesong, 130; as first woman ambassador, 126, 142-43; in Netherlands, 144-47; and Denmark, 147-51 Diplomacy: study of diplomats, xi-xii, xiii, xvii, xix-xxi, 20; ambassadorial, xii, 151, 193-94, 198, 206-7; as a profession, xvii, 76, 104; Chinese leaders on, 12, 13, 21, 22, 25, 30, 101, 117; Soviet influence on, 21-22, 24-25, 26 Diplomatic relations: old, 4-5; initial establishment of, 6-7, 8-9, 201; with Great Britain, 8, 9, 10-11, 98-99, 100; second wave of, 53, 56, 58, 63, 74-75; with African countries, 58-61; with France, 61-63, 80, 204; with Latin America, 77-79, 118, 189-92; with Algeria, 79-80, 82, 87; with Laos, 91-94; during Cultural Revolution, 115-18; third wave of, 123, 124, 202, 205 Dixie Mission, 12 Dong Yueqian, 12, 74 Dulles, John Foster, 106 East Germany, 7, 19, 46, 70 Eastern Europe, 24, 171, 176. See also various countries

East Germany, 7, 19, 46, 70
Eastern Europe, 24, 171, 176. See also various countries
Economic reforms, xiv, 129, 153-55, 195, 200, 202, 205
Eden, Anthony, 98
Egypt, 58, 60-61, 117, 180
Eighth Route Army, 12, 89, 131, 138
Eisenhower, Dwight D., 90
Elites, political, xii, 23, 25, 98, 109, 144, 206, 207
Embassies, xx, 13, 214n59, 231n52; defections from, 23, 102, 132, 163-64, 189; establishment of, 23-24; in Soviet Union,

23, 24, 42-45, 47, 48, 116; "country

Embassies (continued)

team," 24-25, 42; in India, 25, 108, 132-34; and ambassadors, 26-27, 170-71, 215n95; Party network in, 27-29, 46, 170; in Eastern Europe, 45-46; in Algeria, 83-84, 86, 87; in Morocco, 85-86; in Laos, 92, 93, 95; in Western Europe, 99, 101-2; in Britain, 100, 116, 226n49; during political movements and Cultural Revolution, 107, 112, 115-20; in Mozambique, 121, 158; in Japan, 139-41; in the Netherlands, 145; in Denmark, 148-49; administrative reform in, 165-66; in Kuwait, 180-83; in Venezuela, 193-96 Erroll, F., 99-101 Ethnic Chinese, 56-58, 136 Europe, xvii, 3, 58, 102. See also various countries

Fahd, Shaikh, 184-85 Falkland Islands, 190, 194 Fan Chengzuo, 172 Faure, Edgar, 61-63, 219nn32,37 February Adverse Current, 112, 119 Feng Xuan, 15, 18 Feng Yujiu, 70 Finland, 8, 19, 72, 174 Firefighters, in Kuwait, 185-87 First Army Group, 37 Five-Year Plans, 54 FLN. See Algerian National Liberation movement Foreign Affairs Group. See Chinese Communist Party, Central Committee Foreign Affairs Office. See State Council Foreign Affairs School, 14, 220n47 Foreign Affairs Studies (journal), 50 Foreign aid, 47-48, 82, 137 Foreign languages: mastery of, 64, 125; training in, 65-66, 170, 171 Foreign policy, xix; study of Chinese foreign policy, xii, xx-xxi; foreign policy making and implementation, xiii, xvi, 15, 25, 31, 50, 95, 103, 201, 206-8; "leaning to one side," xviii, 4, 6, 25, 47, 100, 105, 106, 107, 120, 139; "building a new kitchen," 4-5, 204; "cleaning house," 4, 5-6, 11, 98; ideology in, 9, 44, 81, 105-7, 118, 128, 190, 207; peaceful, 53-56, 148; and national liberation movements, 55-56, 58-59; and peaceful coexistence, 55, 177; of good-neighbor relations, 56-58;

in Africa, 58–59; in Latin America, 79, 118, 157, 190–91, 221*n12*; in Southeast Asia, 90; independent, 128, 157, 178; in the Middle East, 178–79. See also Diplomatic relations

Foreign service, xviii, 95; professionalization of, xi, xiii, xv, xvii, 30, 50, 52, 66, 71, 75, 103, 126, 130, 199, 201, 204, 205, 208; newly established, 17, 20, 22–23, 25, 26; institutional culture of, 29, 30, 205, 206, 207; expansion of, 53, 64, 69; during Cultural Revolution, 107, 116, 117, 123, 124, 126; reforms in, 160–62, 166–67

France, 9, 53, 54, 58, 72, 90, 173, 219137, 231132; establishing relations with, 61–63, 66, 69, 219132; ambassador to, 77, 117, 119; and Algeria, 79–80, 82, 222126; embassy in, 118, 164; and Kuwait, 180, 187

Fu Hao, 121, 130, 151; in Mongolia, 131–32; in India, 132–34; in MFA, 134–35; in Vietnam, 135–38; in Japan, 138–42 Fu Ligui, 131 Fukuda, Takeo, 138, 139–41

Freeman, Chas., 76

Gan Yetao, 74 Gang of Four, 120, 121, 138, 139 Gao Gang, 68-69 Gao-Rao anti-Party clique, 68-69 Gaulle, Charles de, 53, 61-63, 219n32 Geneva conference, 47, 53, 54, 69, 96, 98, 201; on Laos, 89, 90, 91, 92 Geng Biao, 15, 18, 19, 24-25, 29, 73, 119 Ghana, 58 Gizenga government, 73 Gong Dafei, 86, 159 Gong Peng, 12, 15, 109, 113, 143, 174 Gong Pusheng, 114, 126 Gorbachev, Mikhail, 157 Gordon, David, 81 Great Administrative Regions, 68, 60 Great Britain, 3, 54, 68, 96, 115, 213n23; diplomatic relations with, 8-11, 98-100; and U.S., 9-10; embassy in, 100, 116, 226n49; and Kuwait, 178, 180, 181,

Great Leap Forward, 41, 105, 109, 216–17*n20*Greece, 129–30, 172
Grieder, Jerome, 34
Gromyko, Andrei, 6
G-7, 177

Guan Feng, 115
Guan Zihuai, as Arab expert, 177, 179-80, 207; in Kuwait, 180-88
Guangzhou, 6, 7
Guinea, 58, 87
Guizhou, 70
Gulf War, 164, 176-84 passim, 186, 203, 232n20
Guo Songtao, 104

Hainan, 7 Han Kehua, 70 Han Nianlong, 15, 18-20, 29, 140, 141, 156 Han Xu, 159, 212n24 Hang Liwu, 91, 92, 93 Hanoi, 89, 136, 137 Havana University, 189 He Wei, 80 He Ying, 73 Hindi, 65 Hirohito, 138 Hobson, Donald, 115 Hong Kong, 10, 11, 174, 197 Hong Kong University, 174 Howe, Neil, 26, 168 Hu Dingyi, 25 Hu Qiaomu, 106, 154 Hu Yaobang, 128, 155, 157-59, 174 Hu Zongnan, 96, 97 Hua Guofeng, 139 Huan Xiang, 68, 98 Huang Hua, 68, 117, 121-22, 156, 157, 226n77 Huang Zhen, xx, 20, 73, 118, 119, 212n24; as "general ambassador," 15, 18, 29, 235*n4*; and embassy, 24, 27, 28, 46, 108 Huang Zhiliang, 177, 207; experience in South America, 188-90; in Venezuela, 190, 192-95, 196-99 Hubei province, 74 Human rights, 194, 208 Hungary, 7, 18, 24, 46, 70, 108; and Ding Xuesong, 145-46 Huntington, Samuel, 104 Hussein, Saddam, 181 Hutchinson, John, 10

India, 8, 57, 99, 101, 115, 117, 212*n17;* embassy in, 25, 108, 132–34; Fu Hao in, 132–34 India model, 8 Indochina, qo. See also Cambodia; Laos; Vietnam Indonesia, 8, 17, 58, 88, 115 Institutionalization, 104, 153, 167, 202, 208; and professionalization, xiv-xviii Intellectuals, 34, 51, 64, 110, 154; distrust of, 108, 134-35, 170, 204-5 Intelligence network, 96, 97, 213n36. See also Li Kenong; Xiong Xianghui International Liaison Department. See Chinese Communist Party International Olympic Organization, 185 International Settlement (in Shanghai), 34 Interpreters (in MFA), 65-66, 122, Investigation Department. See Chinese Communist Party Iran, 187 Iraq, 58, 178, 180, 183-84, 232n20 Ireland, 126 Iriye, Akira, 207 Ismaelov, Ivan Nikolaevich. See Zhang Wentian Israel, 8, 129 Italy, 9, 123

Japan, 124, 231n52; war against, 9, 16, 18, 38, 39, 77, 88-89, 161, 162; and Zhang Wentian, 32, 40; and Fu Hao, 131, 138–42; embassy in, 139, 140–41 Japanese Imperial University, 72 Ji Pengfei, 15, 19, 29, 112–13, 115, 119, 120, 121, 122, 135 Jiang Jieshi. See Chiang Kai-shek Jiang Qing, 41, 120, 135 Jiang Zemin, xv, 165, 207 Jiangsu province, 77, 78 Jiangxi province, 36 Jiao Ling, 132, 138 Jiao Ruoyu, 72 Jiyatai, 15, 17, 214n59 Joseph, Geri M., 145

Kang Sheng, 41, 216n15 Ke Bonian, 15, 68 Ke Hua, 69 Ke Qingshi, 78 Kennan, George, 45, 134 Kenya, 58 KFAED. See Kuwait Fund for Arab Economic Development Khmer Rouge, 136

Khrushchev, Nikita, 105 Kim Il Sung, 45 Kissinger, Henry, 96, 121 Korea, 72, 143 Korean War, xiv, 5-6, 9, 11, 42, 47, 53, 72, 89, 132, 168, 201, 204; Zhang Wentian on, 44-45 Korean Workers' Party Central Committee, Kuomintang. See Nationalist government Kuwait, 177; and China, 178, 179, 232n20; during Gulf war, 179-81; China's return to, 181-85; oil-well fires in, 183, 185-87; U.S. influence in, 187-88 Kuwait Fund for Arab Economic Development (KFAED), 179 Kuwait Oil Company, 186-87

Laos, 58; civil wars in, 89-91; Liu Chun in, 91-95 Latin America, 78, 79, 188-91, 198. See also various countries LDP. See Liberal Democratic Party Le Duan, 136, 137 Lee Hong Yung, 156 Left adventurism, 36. See also Wang Ming Lenin School, 18 Li Beihai, 196 Li Chengren, 173-74 Li Dingming, 144 Li Fuchun, 48 Li Heng, 126 Li Kenong, 12, 15, 21, 108, 213n36 Li Peng, 165, 187, 193, 197 Li Qiang, 48 Li Qiao, 99, 101-2 Li Xiannian, 114, 141 Li Yingji, 60 Li Yunchuan, 70 Lianyungang harbor, 144-45 Liao Shuhe, 163 Liberal Democratic Party (LDP; Japan), 139-41 Lie, Trygve, 42 Liechtenstein, 8 Lin Biao, 37, 89, 96, 110, 120, 135 Lin Ke, 106 Liu Chun, 77, 103, 220*n63*, 222-23*n49*; mil-

itary career of, 88-99; in Laos, 91-94,

Liu Shaoqi, 6, 8, 10, 37, 98, 169, 190; and

Soviet Union, 16, 47; and Cultural Revolution, 110, 111, 114
Liu Xiao, 41, 69, 220*n6*3
Liu Ying, 109, 216*n*5, 218*n*73
Lockheed scandal, 139
London, 96, 98, 99, 116, 181
Long March, 16, 36, 37, 71, 214*n*57, 216*n*3, 220*n*63
Lu Xuzhang, 99, 100, 188
Lü Zhixian, 71
Lumumba, Patrice, 72–73
Luo Fu. See Zhang Wentian
Luo Guibo, 74, 112, 220*n*63
Lushan Conference, 31, 41, 50–51, 105–6, 109

Macao, 158

Macomber, William, 64 Madagascar, 74 Malaya, 20 Mali, 58 Malik, Jacob, 45 Mao Anying, 21 Mao Zedong, 57, 68, 108, 128, 214nn54, 216-17n20, 226n75, 227n1, 235n4; and charismatic order, xv, 104-5, 200; foreign policy of, 4, 6-8, 63, 75, 103, 107, 139, 201; and U.S., 5, 9, 10, 56, 106, 213n19; and Great Britain, 10, 98; in foreign affairs, 15-16, 103, 204; and ambassadors, 21, 22, 28, 71, 130, 142, 143, 206; and Zhang Wentian, 36-38, 40-42, 46, 49-52, 216n3; on war and peace, 54-56; and Xiong Xianghui, 96-98; at Lushan conference, 105-6; and Cultural Revolution, 110-120 passim; and Fu Hao, 132, 135; interpreters for, 172, 190 Mao Zetan, 19 Marshall Mission, 13, 18, 72, 131 Marxist-Leninist Institute. See Chinese Communist Party, Central Committee Mauritania, 58 May Fourth Movement (1919), 16, 17, 31, 32 May 16 Corps, 115, 169 May 30 Massacre (1925), 34 Mexico, 118 MFA. See Ministry of Foreign Affairs Middle East, 178-79. See also various countries Miki, Takeo, 139 Mikoyan, Anastas, 4, 6

Military and Political Institute Mongolia, 7, 17, 72, 116, 131-32, 135 (Leningrad), 18 Montgomery, Bernard, 98 Morocco, 58, 72, 85-86 Military Committee. See Chinese Communist Party Moscow, 16, 18, 24, 34-36, 42, 49, 52, 72, Military officers, 72; as ambassadors, xiii, 97, 116 15, 16, 18, 67-68, 88-89, 72, 124, 130, Mozambique, 121, 158 213n40; in Ministry of Foreign Affairs, 13, 19-21, 27, 69, 121, 134, 205-6 Nanchang Uprising, 16 Ministry of Education, 66, 164 Nanjing, 38, 39, 138, 213n23 Ministry of Finance, 165 Nanning, 70 Ministry of Foreign Affairs (MFA), xix, Nasser, Gamel Abdel, 60-61 National liberation movements, 55, 59; Alxxi, 22, 74, 127, 132, 134; inauguration of, 11, 21; structure of, 11-12, 63-64, 67, gerian, 79-81 National People's Congress: Standing Com-213n30; Foreign Policy Committee, 12, mittee, 81; Fifth, 144, 149 50, 108; recruitment by, 12-14, 67-70, Nationalism, 32, 33, 46, 90 122-124, 214n46; military presence in, 13, 67, 121-22, 205-6; and Chinese leaders, Nationalist forces, 4, 7, 38, 97, 130 15, 59-60, 94, 101, 130, 156-57, 158-Nationalist government, 4-8 passim, 12, 59, 204; diplomatic training by, 21-22, 13, 42, 113, 130, 131, 169 24, 50, 64, 65-66, 171; and Zhang Wen-Nationality, dual, 56 tian, 45-46, 49-51; political move-NATO. See North Atlantic Treaty Organizaments in, 50-51, 107-9; and embassies, Negotiations, 38, 48, 57, 76, 133; of diplo-46, 50, 86, 92, 93-94, 95, 100, 103; Dematic relations, 8-9, 212n18; with partment of Western Asian and Northern African Affairs, 63, 180; General Af-Britain, 10-11, 98; on Korean War, 44-45; with U.S., 54, 55, 56, 68, 96, 121; with fairs Department, 63, 85; interpreters in, 65-66, 122, 188-89, 190; Western Euro-France, 61-63; in Laos, 90-91, 131; with pean and African Affairs Department, Japan, 138, 139-41; in Kuwait, 186-87 68; Asian Affairs Department, 68, 132; Nehru, Jawarhalal, 133 Personnel Department, 70, 109, 121, 134, Nepal, 57, 58 135; General Office, 74, 213n30; Interna-Netherlands, 99, 102, 126; Ding Xuesong in, 144-46; and Taiwan, 146-47tional Department, 74; Information Department, 96; and Cultural Revolution, New Delhi, 133 109-15, 118-19, 120-22, 126, 127; De-New Fourth Army, 89 New Literature Movement, 33 partment of Political Affairs, 114-15, 121, 134; administrative reform in, 126, New world order, xv, 176, 177, 179, 191, 203 155-59, 164-65, 175, 203; Administra-Ni Zhiliang, 15, 19 tive Office, 135; appointment of first Nicaragua, 100 woman ambassador, 142-44; wage re-Nicolson, Harold, xiv, 13, 76; Diplomacy, form in, 159-61, 166-67; retirement xi-xii from, 161-62; during Tiananmen crisis, Nie Rongzhen, 96 163-64; Department of Western Euroq-q directory (1966), 117 pean Affairs, 170; Department of Latin 1911 Revolution, 16 American Affairs, 192 91-cadres poster, 135 Ministry of Foreign Trade and Economic Nixon, Richard, 63 Cooperation (former Ministry of Foreign North Atlantic Treaty Organization Economic Relations and Trade), 48, 49, (NATO), 55 72, 100-101, 164, 166 North Korea, 7, 19, 72, 118, 174-75, 176 Ministry of National Defense, 174; Science North Vietnam, 7, 90 North Yemen, 58, 173, 180 Council, 174

Molotov, Vyacheslav Mikhaylovich, 47, 49

Northern Expedition, 16

Norway, 8, 20, 58 Nosavan, Phoumi, 92 Nyrere, Julius, 87

Ottaway, Marina, 81, 82

Outer Mongolia, 17, 57

Oceanic Transportation Bureau, 70
OCK. See Olympic Committee of Kuwait
October Revolution (1917), 16
Olympic Committee of Kuwait (OCK),
184-85
Oman, 180
On New Democracy, by Mao Zedong, 55
"On Reform of the Party and the Government Leadership System," by Deng
Xiaoping, 154
Organisation de l'Armée Secrète (OAS;
France), 83
Organization Department. See Chinese
Communist Party, Central Committee
Ottaway, David, 81, 82

OAS. See Organisation de l'Armée Secrète

Pakistan, 9, 18, 57 Pan Zili, 72 Panama, 192 Partido Social Cristiano (COPEI; Venezuela), 192 Pathet Lao, 89, 90-91 Peace treaty with Japan, 138-42 Peking University, 110, 173 Peng Dehuai, 37, 40, 50, 105, 106, 109, 216-17020 Peng Mingzhi, 15, 19 Peng Zhen, 106 People's Democratic Republic of Yemen, People's Liberation Army (PLA), 7, 13, 27, 54, 68, 88, 119, 176-77, 204, 213n23; General Political Department, 73; Artillery Department of Military Academy, 89; General Staff Department, 96; People's University, 180, 197 Perez, Carlos Andre, 193-96 Phong Saly, 91-92 Phouma, Souvanna, 91, 92-93, 94 Pingxingguan ambush, 89 PLA. See People's Liberation Army Poland, 7, 18, 19, 46, 68, 74, 85

Politburo. See Chinese Communist Party,

Political reforms, xiv, 153–55, 202, 205, 206

Professionalism, xvi, xviii, 153, 154, 173, 198, 199, 209

Professionalization, 73, 102; concept of, xiv, xvi-xviii; and reforms, 154–56, 162, 167, 206; process of, 204–5; impact of, 207, 208. See also Foreign service

Propaganda Department. See Chinese Communist Party

Pu Shan, 108–9

Pu Shouchang, 108, 121, 157, 159

Public University, 18

Pye, Lucian, 104–5

Pyongyang, 143

Qi Benyu, 114, 115
Qian Qichen, 159, 165, 177, 192
Qiao Guanhua, 12, 15, 70, 134, 174, 214n54;
in political movements, 108, 109; and
Cultural Revolution, 112-13, 115; as foreign minister, 120-21, 139, 143, 206,
235n4
Qiao Zonghuai, 174-75
Qingdao, 18
Qinghua University. See Tsinghua University
Qu Qiubai, 35
Quinim Pholsena, 91, 92, 93

Rao Shushi, 68, 69 Reagan, Ronald, 147, 157 Rectification Movement (1957), 97, 105, 108 Red Army, 16, 37 Red Army University, 19 Red Guards: and Cultural Revolution, 110-15, 226n49; Revolutionary Rebel Liaison Station, 118-19; Revolutionary Rebel Headquarters, 119 "Report on a Few Basic Problems in Our Embassies in East Europe and the Recommendations for Their Solutions," by Zhang Wentian, 46 Research Institute for Chinese Issues. See Comintern Resolution 678 (UN), 179

Reynaud, Paul, 63

Riyadh, 181-83

Ridgway, Matthew, 45

Rijn-Schelde-Verolme (RSV), 146

Central Committee

Romania, 7, 19, 20, 46, 187 Sri Lanka, 58, 212*n18* Stalin, Josef, 4, 6, 16, 28, 35, 39, 45, 49, Romulo, Carlos, 42 Rotterdam, 146 RSV. See Riin-Schelde-Verolme State Council, 79, 94, 111, 114, 122, 156, Russia, 72, 231n52. See also Soviet Union 222n49; Foreign Affairs Office, 79, 142, Sabah, Sa'd Abdallah al-, 184 Stearns, Monteagle, 206 Strauss, William, 26, 168 Saigon, 137 Strong, Anna Louise, 7 San Francisco, 33 Struggle to Comb Out Hidden Counterrev-Saudi Arabia, 182, 183 SEATO. See Southeast Asia Treaty Organiolutionaries (1955), 105 Sudan, 58, 66 zation Senkaku Islands (Diaoyudao), 141 Suez crisis, 55, 98 Shahidi, Burhan, 60-61 Sukarno, 88 Sun Pinghua, 139 Shandong province, 17, 18, 78, 89 Shan-Gan-Ning border government, 144 Sun Yat-sen University, 16; political train-Shanghai, 34, 111, 146 ing at, 34-35; and Qu Qiubai, 35-36Shanghai Communist group, 32 Sweden, 8, 19, 70, 74 Switzerland, 18 Shanghai Cultural Work Committee, 112-Syria, 58 Shanghai Municipal Party Committee, 78 Shanghai Xinhua University of Fine Arts, Taiwan, 45, 73, 101, 139, 157, 180, 194; and mainland China, 7, 8, 53, 176, 178, 190, Shanxi province, 74 197; and U.S., 11, 53, 176-77; and Britain, 11, 98; and Egypt, 60-61; and France, 61, Shen Jian, 79 62-63, 80; and Laos, 91, 92, 93, 94; and Shen Ping, 116 Netherlands, 146-47 Shen Yanbin, 32 Taiwan Relations Act, 157 Shen Yimin, 32 Tan Xilin, 15, 19 Shenyang, 72 Shi Zhe, 35, 36, 45, 47, 49 Tan Zhenlin, 114 Shichor, Yitzhak, 179 Tanaka administration, 139 Sino-Japanese War, 16, 77, 88-89 Tang Jiansheng, 158 Tanzania, 58, 87 Skagen, 148 Somalia, 58 Tao Zhu, 114 Teheran Asian Olympic Games, 185 Song Zhiguang, 63 Sonoda, Sunao, 140, 141 Teiwes, Frederick, xv "Tentative Program for Solution of Present Souphanouvong, 93 Serious Shortage of Interpreter Cadres," South Yemen, 173, 180 Southeast Asia, 56-58, 90, 136. See also 66 various countries Third Army Group, 37 Southeast Asia Treaty Organization Third Field Army, 67, 89 (SEATO), 91, 98 Third World, 7, 56, 128, 179, 189, 227n1; Soviet Union, xv, 3, 90, 173, 176, 187, and U.S., 191-92 212n13, 216n3, 218n73, 226n49; and Chi-Three-Antis Campaign (1952), 105, 107 Tiananmen Square crisis, 153, 163-64, 175, na, 4, 6-7, 36, 47, 48, 53, 57, 82, 88, 128, 136, 156-57; ambassadors to, 16, 20, 24, 179, 185, 187, 190, 193, 203 42, 51; Foreign Office, 22-23; Chinese Tianjin, 14 Tibet, 7, 61, 133-34, 194, 197, 198 embassy in, 23, 24, 42-45, 47, 116; and Zhang Wentian, 47-49; revisionism in, Tokyo, 139, 140, 142 Tolstoy, Leo, 32, 33 105, 106; and Japan, 139, 140 Spratly Islands, 136 Toure, Sekou, 87

Truman, Harry S., 9, 45, 90 Tsinghua University, 96, 97, 174 Tunisia, 58 Twenty-eight-and-a-half Bolsheviks, 36, 37 2.7 instruction (1967), 112

U Nu, 57 Uganda, 58 United Front Department. See CCP, Central Committee United Nations (UN), 8, 18, 44, 65, 69, 73, 96, 98, 121, 124, 135, 173, 178, 214n55, 227n1; and Zhang Wentian, 16-17, 41-42; and Gulf crisis, 179, 184 UN Human Rights Commission, 208 United States, xvii, xviii, xix, 16, 33, 42, 97, 159, 174, 212n24, 231n52; and Chinese relations, xiii, 3, 5, 7, 9, 11, 12, 13, 53, 55, 59, 63, 72, 96, 106, 124, 128, 136, 139, 145, 147, 156, 157, 176-77, 205; and Great Britain, 9-10; and Korean War, 44-45; Warsaw talk, 54, 56, 68; and Cuba, 79, 81; and Laos, 89, 90, 92; and Kuwait, 180, 181, 186-88; and Latin America, 189, 191-92 USSR. See Soviet Union

Van Agt, Andreas A. M., 145, 146, 147
Van der Klaauw, Christoph Albert, 145
Van Ness, Peter, 58–59
Venezuela, 177, 190, 196; Huan Zhiliang in, 192–99; attempted coups in, 194–95; and Rafael Caldera, 195, 197–98
Vientiane, 92, 94, 95
Vietnam, 58, 90, 118, 176; ambassadors to, 20, 74, 119; Fu Hao in, 135–38
Vietnam War, 137
Vietnamese Communist Party, 136
Vocational Work Studies (journal), 50
Vyshnsky, Andrei, 42

Wage system, 26–27; reform of, 159–61, 165, 166–67 Wan Li, 150, 174 Wang Bingnan (Wang Fu), 12, 15, 21, 68, 74, 113, 121 "Wang 8.7 speech," 114, 118 Wang Hairong, 121 Wang Jiaxiang, 14–16, 17, 24, 26, 28–29, 36, 37, 42, 106, 216n15, 218n73 Wang Jinchuan, 158

Wang Jingwei, 138, 141 Wang Li, 110, 114, 115, 119 Wang Ming, 36, 216n15 Wang Renshu (Pak Bahren), 15, 17 Wang Youping, xx, 15, 19, 20, 29, 119 Washington, D.C., 159 Wayaobao meeting, 38 Weber, Max, xiv-xv, xvi, 104, 200 Wen Yezan, 159 West Germany, 9, 173 Whampoa Military Academy, 19 Women, as diplomats, xx, 124, 126, 130, 142-51, 203 World Bank, 166 World War II, xvii, 17, 201 Wu Xueqian, 122, 156, 206 Wu Xiuquan, 68 Wuxi, 51

Xi'an Incident, 38-39, 131
Xi'an Normal School, 131
Xiao Xiangqian, 140
Xie Li, 99
Xie Pusheng, 72, 220n63
Xinhua News Agency, 42, 77-79, 91, 143, 166, 174, 194
Xiong Xianghui, 77, 95, 102, 103, 223n71;
early experience, 96-97; in Great
Britain, 98-101
Xu Jiatun, 174
Xu Xiangqian, 96
Xu Yixin, xx, 112

Yahuda, Michael, 56, 105 Yalta, 3 Yan Baohang, 12 Yan'an, 12, 18, 97, 144 Yan'an Foreign Affairs Group, 121 Yan'an Kang Da, 131, 144. See Anti-Japanese Military and Political University Yan'an Rectification Movement (1942), 40 Yang Bozhen, 70, 225-26n46 Yang Gang, 12 Yang Hucheng, 39 Yang Jiechi, 167 Yang Qiliang, 85, 86 Yang Shangkun, 36, 216n15, 220n47 Yang Zhenning, 174 Yantai, 18, 72 Yao Dengshan, 114 Yao Wenyuan, 110,

Yao Zhongming, 15, 17–18, 29 Ye Jianying, 12, 96, 121, 141 Yemen Arab Republic, 58, 173, 180 Yu Zhan, 159 Yuan Zhongxian, 15, 18, 22, 108 Yugoslavia, 7, 58, 68, 77, 212n13

Zaire, 58 Zambia, 58 Zeng Tao, 103; career change of, 77-79; and Cuba, 78-81; in Algeria, 79-88 passim Zeng Yongquan, 15, 18, 29, 112, 220n47 Zhang Bochuan, 72 Zhang Canming, 69 Zhang Chunqiao, 110, 135 Zhang Guotao, 38 Zhang Haifeng, 70 Zhang Hanfu, 12, 15, 42, 108, 113-14, 121, 214.255 Zhang Hanzhi, 143 Zhang Shizhao, 143 Zhang Tong, 73 Zhang Wenjin, xx, 15, 68, 71, 212n24, Zhang Wentian, xix, 15, 16, 18, 121, 207, 216nn3, 218n73; early experience of, 31-32; as writer, 33-34; political training of, 34-36; as CCP leader, 36-40, 214n57; and Mao Zedong, 36-37, 40-41, 105; and UN, 41-42, 214n55; and Soviet Union, 42-45, 47-49; and Eastern Eu-

rope, 45-46; as MFA executive vice-

Zhang Wentian's Selected Works, 51

Zhang Xueliang, 39

minister, 49-51, 108, 109; leading role of, 51-52; on foreign policy, 54, 55

Zhang Ying, xx, 215n70 Zhang Yuyun, 113 Zhao Ziyang, 148, 151, 155, 156, 157, 174 Zhaoqing, 51 Zhejiang province, 77 Zheng Lücheng, 144 Zhong Xidong, 72, 220*n6*3 Zhongguo Gongxue. See Public University Zhongnanhai, 113, 114, 150 Zhou Boping, 129-30 Zhou Enlai, 28, 106, 128, 145, 213*n36*, 214n57, 226n75; in pre-1949 period, 4, 6-8, 14, 37; and Great Britain, 10, 100-101; and Ministry of Foreign Affairs, 12-13, 15, 21, 23, 25, 64, 65, 69, 79, 94, 108, 121, 122, 130, 140, 163, 189, 204; and ambassadors, 16, 17, 22, 23, 27, 30, 70, 71, 73, 103, 201, 206; and Xi'an Incident, 38, 39; and Zhang Wentian, 42, 48-50; on preserving peace, 54-56; on boundary dispute, 56-57; on dual citizenship, 56-58; and Africa, 59-60; and France, 61-62, 219*n*37; and Algeria, 83–84, 86, 87; and Laos, 91, 92; and Xiong Xianghui, 96-98, 101-3; and Anti-Rightist Movement, 108, 109; and Cultural Revolution, 111, 112, 114, 115, 119, 120, 122; in India, 132-33; and Fu Hao, 132, 135; interpreters for, 172, 190 Zhou Nan, 159 Zhou Qiuye, 69 Zhou Yang, 113 Zhu De, 97, 114, 121 Zhu Lin, xx, 20, 28; Memoirs of an Ambassador's Wife, 24 Zhu Liqing, 78, 86, 221n7 Zunyi meeting, 36-37, 40, 214n57