TOWN PLANNING PRACTICE

CONTEXT, PROCEDURES AND STATISTICS FOR HONG KONG

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CONTENTS

By Profe	ssor John P. Lea	VII
Preface		ix
Acknowledg	gements	xiii
List of Illust	rations	xv
Part I	Context and Procedures (By Lawrence Wai-chung Lai)	1
Chapter 1	The Practical Need to Understand Town Planning for Professional Persons, Developers and Investors	3
Chapter 2	Town Planning in a Leasehold Land System	17
Chapter 3	Elementary Town Planning Techniques and Urban Design	37
Chapter 4	Town Planning and the Development Process	53
Chapter 5	Change in Use	77
Chapter 6	Public Participation	89
Part II	Analysis of Planning Application Statistics by Zone: 1975–1998 (By Lawrence Wai-chung Lai and Ki Fong)	101
	Introduction	103

Chapter 7	Sources and Types of Data	105
Chapter 8	Unspecified Use Zones	109
Chapter 9	Comprehensive Development Area Zones	115
Chapter 10	Open Storage Zones	121
Chapter 11	Green Belt Zones	127
Chapter 12	Government/Institution/Community Zones	133
Chapter 13	Hotel Zones	139
Chapter 14	Industrial Zones	145
Chapter 15	Commercial/Residential Zones	151
Chapter 16	Residential Zones	157
Chapter 17	Summary of Success Rates in Planning Applications: 1975–1998	175
Chapter 18	Reasons for Rejecting Planning Applications	177
Epilogue By Lawre	ence Wai-chung Lai	187
Appendix		191
Glossary of Hong Kong Planning Terms		195
Bibliography	7	209
Index		219

ILLUSTRATIONS

FIGURES

2.1	Ribbon development along roads: A conceptual presentation	21
2.2	Dissection of the old urban core by transport corridors:	23
	A conceptual presentation	
2.3	The growth of the planning profession in the civil service	28
	in Hong Kong	
3.1a	The base of a concept plan for a greenfield site	39
3.1b-c	Proper arrangement of land uses: A conceptual presentation	39
3.2	Concept plan for a greenfield site	40
3.3	The base of a master layout plan for a large urban site	42
3.4	Master layout plan for a large urban site	43
3.5a-b	The base of a master layout plan for a large rural site	45
3.6a-b	Master layout plan for a large rural site	46-47
4.1	A flowchart showing the development cycle commencing	54-60
	with government planning studies on a greenfield site	
4.2	Some overlapping control of development by the planning,	66
	lands and building authorities	
4.3	Hierarchy of town plans in Hong Kong	72
5.1	Areas covered by statutory town plans in the New Territories	79
5.2	Areas covered by statutory town plans in the Metro Area	80

PHOTOGRAPHS

2.1	High-density	street scene i	in	Causeway	7 Bav
4.1	TITETI-MOTIBIOA	BUILDED BOOTIE		Causeway	/ Dui

2.2a 2.2b	Channelization in progress in Kam Tin, the New Territories A channelized waterway in Kam Tin (near Au Tau), the New Territories	20 20
2.3	The impact of highways on high-density building development (an example of a project completed in the 1960s: Ching Fung Street Flyover)	22
2.4	The impact of highways on high-density building development (an example of a project completed in the early 1990s: The East Kowloon Corridor)	22
2.5	The impact of highways on high-density building development (an example of a project completed in the late 1980s: Hill Road Flyover)	23
3.1	A blocked breeze-way in North Point	49
4.1	Kwun Tong as a first-generation new town in the early 1960s	69
4.2	Tsuen Wan in the 1950s	69
4.3	Tsuen Wan as a second-generation new town in the 1990s	70
4.4	Tsuen Kwan O, a third-generation new town constructed largely by reclamation of Junk Bay	70
A.1	Example of channelization: Chuk Yu Chung, Quarry Bay	198
A.2	Cement spraying along Mount Parker Road	199
A.3	Cement spraying of Tai Tam Reservoir	199
A.4	Fish: Rosy Bitterling (Rhodeus ocellatus) (male)	201
TABL	ES	
7.1	Types of zones investigated	105
8.1	Number of applications by status (U zones)	109
8.2	Proportion of applications in U zones to applications in all zones by number of applications by year	110
8.3	Number of approved and rejected applications by status (U zones)	110
8.4	Average success rates of s. 16 applications for 'VTH' use by zone	110
8.5	Average success rates of s. 17(1) applications by zone	111
8.6	Proportion of applications by GSA (U zones)	111
8.7	Proportion of applications by GFA (U zones)	111
8.8	Proportion of applications by district (U zones)	112
8.9	Average success rates of s. 16 applications by district (U zones)	112
8.10	Average success rates of s. 17(1) applications by district (U zones)	113
9.1	An example of Column 1 and Column 2 uses within a Comprehensive Development Area zone	116
9.2	Number of applications by status by area (CDA zones)	117

Illustrations xvii

9.3	Proportion of applications in CDA zones to applications in all zones by number of applications by year	117
9.4	Number of approved and rejected applications by status (CDA zones)	118
9.5	Proportion of applications by GSA (CDA zones)	118
9.6	Proportion of applications by GFA (CDA zones)	119
9.7	Proportion and rank of applications by planning area	119
9.1	by number (CDA zones)	119
10.1	An example of Column 1 and Column 2 uses in an Open Storage zone	121
10.2	Number of applications by status by area (OS zones)	122
10.3	Proportion of applications in OS zones to applications in	122
10.0	all zones by number of applications by year	122
10.4	Average success rates of applications by status (OS zones)	123
10.5	Ranking of average success rates of applications for specific	123
	uses (OS zones)	
10.6	Ranking of number of applications by specific uses (OS zones)	124
10.7	Proportion of applications by GSA (OS zones)	124
10.8	Proportion of applications by GFA (OS zones)	124
10.9	Proportion of applications by district (OS zones)	125
11.1	An example of Column 1 and Column 2 uses within a	127
	Green Belt zone	
11.2	Number of applications by status by area (GB zones)	128
11.3	Proportion of applications in GB zones to applications in all	129
	zones by number of applications by year	
11.4	Number of approved and rejected applications by status (GB zones)	129
11.5	Ranking of average success rates of applications for specific uses in GB zones	130
11.6	Ranking of average success rates of applications for specific uses in GB zones	130
11.7	Proportion of applications by GSA (GB zones)	131
11.8	Proportion of applications by GFA (GB zones)	131
11.9	Proportion and rank of applications by district by number	132
	(GB zones)	
12.1	An example of Column 1 and Column 2 Uses within a	133
	Government/Institution/Community zone	
12.2	Number of applications by status by area (G/IC zones)	134
12.3	Proportion of applications in G/IC zones to applications in all	135
	zones by number of applications by year	
12.4	Average success rates of applications by status (G/IC zones)	135
12.5	Ranking of the number of applications for specific uses	136
19.6	(G/IC zones) Ranking of average suggests rates of applications for specific	107
12.6	Ranking of average success rates of applications for specific uses (G/IC zones)	137

12.7	Proportion of applications by GSA (G/IC zones)	137
12.8	Proportion of applications by GFA (G/IC zones) for new development	137
12.9	Proportion of applications by GFA (G/IC zones) within an existing building	138
12.10	Proportion and rank of applications by district by number (G/IC zones)	138
13.1	An example of Column 1 and Column 2 uses within an 'Other Specified Uses–Hotel' zone	139
13.2	Number of applications by status by area (for H use)	140
13.3	Proportion of applications for H use to applications in all zones by number of applications by year	140
13.4	Number of approved and rejected applications by status (H use)	141
13.5	Average success rate and rank of s. 16 applications for H use by class of zoning	141
13.6	Rank of s. 16 applications for H use by class of zoning by number	142
13.7	Proportion of applications by GSA (H use)	142
13.8	Proportion of applications involving erection of new buildings by GFA (H use)	142
13.9	Proportion of applications involving change in use in existing buildings by GFA (H use)	143
13.10	Proportion and rank of applications by district by number (H use)	143
14.1	An example of Column 1 and Column 2 uses within an Industrial zone (excluding remarks)	146
14.2	Number of applications by status by area (I zones)	147
14.3	Proportion of applications in I zones to applications in all zones by number of applications by year	147
14.4	Number of approved and rejected applications by status (I zones)	148
14.5	Ranking of average success rates of applications for specific uses (I zones)	148
14.6	Number of s. 16 applications for various specific uses (I zones)	148
14.7	Proportion of applications by GSA (I zones)	149
14.8	Proportion of applications involving erection of new buildings by GFA (I zones)	149
14.9	Proportion of applications involving change in use in part or whole of existing building by GFA (I zones)	150
14.10	Proportion and rank of applications by district by number (I zones)	150
15.1	An example of Column 1 and Column 2 uses within Commercial/Residential zones (excluding remarks)	151
15.2	Number of applications by status by area (C/R zones)	152

15.3	Proportion of applications in C/R zones to applications in all zones by number of applications by year	153
15.4	Number of approved and rejected applications by status (C/R zones)	153
15.5	Success rates of s. 16 applications for various applied uses (C/R zones)	154
15.6	Average success rate and rank of applications for petrol-filling station by class of zoning	154
15.7	Ranking of the number of applications for specific uses (C/R zones)	154
15.8	Proportion of applications by GSA (C/R zones)	155
15.9	Proportion of applications for new development/redevelopment by GFA (C/R zones)	155
15.10	Proportion of applications by GSA (C/R zones)	156
15.11	Proportion and rank of applications by district by number (C/R zones)	156
16.1	An example of Column 1 and Column 2 uses within a Residential (Group A) zone (excluding remarks)	158
16.2	Number of applications by status by area (R(A) zones)	159
16.3	Proportion of applications in R(A) zones to applications in all zones by number of applications by year	159
16.4	Number of approved and rejected applications by status (R(A) zones)	160
16.5	Ranking of average success rate of applications for specific uses (R(A) zones)	160
16.6	Ranking of the number of applications for specific uses (R(A) zones)	161
16.7	Proportion of applications by GSA (R(A) zones)	161
16.8	Proportion of applications involving erection of new buildings by GFA (R(A) zones)	161
16.9	Proportion of applications for Column 2 uses in part of an existing building by GFA (R(A) zones)	162
16.10	Proportion and rank of applications by district by number (R(A) zones)	162
16.11	An example of Column 1 and Column 2 uses within a Residential (B) zone (excluding remarks)	163
16.12	Number of applications by status by area (R(B) zones)	164
16.13	Proportion of applications in R(B) zones to applications in	165
10.10	all zones by number of applications by year	100
16.14	Number of approved and rejected applications by status (R(B) zones)	165
16.15	Ranking of average success rate of applications for specific uses (R(B) zones)	166
16.16	Ranking of the number of applications for specific uses (R(B) zones)	166

16.17	Proportion of applications by GSA (R(B) zones)	167
16.18	Proportion of applications involving erection of new buildings	167
	by GFA (R(B) zones)	
16.19	Proportion of applications for Column 2 uses in existing	167
	building by GFA (R(B) zones)	
16.20	Proportion and rank of applications by district by number	168
	(R(B) zones)	
16.21	An example of Column 1 and Column 2 uses within a	168
	Residential (C) zone (excluding remarks)	
16.22	Number of applications by status by area (R(C) zones)	169
16.23	Proportion of applications in R(C) zones to all applications	169
	in all zones	
16.24	Number of approved and rejected applications by status	170
	(R(C) zones)	
16.25	Ranking of average success rate of applications for specific	171
	uses (R(C) zones)	
16.26	Ranking of the number of applications for specific uses	171
	(R(C) zones)	
16.27	Proportion of applications by GSA (R(C) zones)	171
16.28	Proportion of applications involving erection of new	172
	buildings by GFA (R(C) zones)	
16.29	Proportion of the applications for Column 2 uses in part	172
	of existing building by GFA (R(C) zones)	
16.30	Proportion and rank of applications by district by number	173
	(R(C) zones)	
17.1	Ranking of average success rate in s. 16 applications by class	175
	of zoning	
17.2	Ranking of average success rate in s. 17 reviews by class of	176
	zoning	
17.3	Proportion of s. 16 applications reviewed under s. 17(1)	176
	procedures by class of zoning	
18.1	Green Belt Zones: Top five reasons for rejecting planning	181
	applications by proportion	
18.2	Open Storage Zones: Top five reasons for rejecting planning	181
	applications by proportion	
18.3	Comprehensive Development Area Zones: Top five reasons	182
	for rejecting planning applications by proportion	
18.4	Government/Institution/Community Zones: Top five reasons	182
	for rejecting planning applications by proportion	
18.5	Unspecified Use Zones: Top five reasons for rejecting planning	183
	applications by proportion	
18.6	Residential (A) Zones: Top five reasons for rejecting planning	183
	applications by proportion	
18.7	Residential (B) Zones: Top five reasons for rejecting planning	183
	applications by proportion	

Illustrations xxi

18.8	Residential (C) Zones: Top five reasons for rejecting planning applications by proportion	184
18.9	Industrial Zones: Top five reasons for rejecting planning applications by proportion	184
18.10	Commercial/Residential Zones: Top three reasons for rejecting planning applications by proportion	185
18.11	Top five reasons for rejecting planning applications by proportion	185
A.1	Wild fresh fish species discovered/rediscovered in Hong Kong watercourses before river training	200

THE PRACTICAL NEED TO UNDERSTAND TOWN PLANNING FOR PROFESSIONAL PERSONS, DEVELOPERS AND INVESTORS

PROBLEMS WITH PLAN INTERPRETATION: SOME EXAMPLES

Consider the following stories about town planning which could happen in real life.

STORY 1

Mr Lee is a newly appointed solicitor trainee and an intended home-buyer for a new flat in a large private residential development with good sea-view. He has signed a non-binding preliminary sale and purchase agreement with the developer in a pre-sale under the consent scheme. His colleagues have heard rumours that the sea-view of his flat would soon be 'upgraded' by a panoramic view of the entire reclamation process and the future use of the reclamation is unknown. Besides, there would be a funeral parlour on a vacant site adjoining the development. Mr Chan has heard about town plans, but he does not remember the exact names of the relevant type of plans in English or Chinese.

Mr Lee goes immediately to the public inquiry section of the Planning Department where he is given an excellent reception. This reception begins with a simple form-filling exercise, followed by Mr Chan expressing his concerns and opinions about statutory protection of sea-views, while the officer at the reception keeps asking him courteously about the location of his property.

At last, they work out the relevant Outline Zoning Plan (OZP) in which his property is located. As time for a lawyer is precious, he requests for the purchase of a copy of the OZP, as he believes that it is a product of legislation and hence should be available to the public. The officer at the Planning Department explains to him that their office does not sell plans but he can buy the OZP from the map sale office of Lands Development on a different floor of the Government Office Building. Mr Lee is a bit angry but nothing can be done about that. He then rushes to the map sale office on a different floor and tells the officer there that he wants to buy an OZP.

The officer attending the counter asks Mr Lee for the reference number of the OZP, which he forgets to jot down in a hurry. He utters the name of the area in which his property is located, trusting that this would help the officer locate the plan. The officer is very friendly and presents him an OZP bearing the district name he has just given. However, that plan does not look like the one he has just seen in the Planning Department. With the help of this officer, Mr Lee works out that the correct plan is the one which adjoins the wrong one.

On payment of the fee, Mr Lee obtains the OZP he needs. It is in fact a bundle of paper, consisting of a map and a set of A4-size bilingual documents, which are stapled together.

When Mr Lee reads the bundle, he checks the zoning of his property. He finds that the zone concerned is indicated as Residential (Group A) (R(A)) on the map in the stapled documents. Mr Lee feels assured as there is no indication of any future reclamation on the plan. However, he is disturbed when he finds that in the 'Notes' of the stapled documents, the item 'funeral parlour' appears in one of the columns for the Government/Institution/ Community (G/IC) zone, adjoining the estate in which he is going to live.

Mr Lee wonders when the funeral parlour will be built. After reading the 'Explanatory Statement' attached to the 'Notes' (the former is expressly stated to be a 'part of the plan' and the latter is expressly stated not forming 'part of the plan'), Mr Lee is surprised to find that in another 'G/IC' zone that abuts a local access road, one secondary school and one primary school will be built 'upon full development'.

The questions are:

- (1) Will Mr Lee's unit lose any sea-view due to reclamation? (See Chapters 2 and 4.)
- (2) When will the funeral parlour be constructed? (See Chapters 2 and 4.)
- (3) When will the two primary schools be built? (See Chapters 2 and 4.)
- (4) What does it mean by 'upon full development'? (See Chapter 4.)

STORY 2

Miss Wong, an accountant, has purchased a flat next to Mr Lee's flat. After moving into her flat, she realizes from a signpost that the developer is developing a 'promenade' along the coast and a small structure is being erected in a position right below the window of the master-room. After making inquires with the property management, she realizes that the structure is a

public toilet which, upon completion, will be given with the promenade to the Leisure and Cultural Services Department (formerly the Urban Services Department). By checking the OZP borrowed from Mr Lee, her next-door neighbour, Miss Wong learns that the promenade is zoned 'Open Space' in the OZP.

Miss Wong is not pleased with the construction of a public toilet near a new residential development. She regards the toilet as being visually, environmentally and aesthetically intrusive, and it is incompatible with housing development. She also fears that the toilet will be a meeting place for socially undesirable people. Accordingly, she writes to the Secretary for Planning, Environment and Lands, the boss of the Director of Planning, complaining about the poor planning of the planners responsible.

The questions are:

- (5) Why is the developer so generous in constructing a toilet for the convenience of the public near his or her own development? (See Chapter 4.)
- (6) Who is responsible for the actual planning of a promenade as such? (See Chapter 4.)
- (7) What are the relevant planning law and policy issues involved in Miss Wong's complaint? (See Chapters 4 and 6.)

STORY 3

Mr Man is an indigenous villager who runs a storage yard. He wishes to construct a 'small home' on a piece of ancestral land (the house site) given to him by his grandfather who has recently passed away. He intends to use the house as his matrimonial home. Advised by his uncle living in the same village, Mr Man goes to the District Land Office and discusses his plan with a Land Executive. The officer informs him that the house site is zoned 'Green Belt' in the OZP and a small house, being a house, is a land-use item that requires planning permission. Mr Man visits the Planning Department's public inquiry section and obtains the requisite application forms, a set of Town Planning Board Guidelines for development in Green Belts as well as guidance notes for application in the rural New Territories. All documents are free of charge.

Mr Man knows very little English. The documents he receives are written in both English and Chinese, but he does not quite understand the meaning of many sentences in Chinese as they are replete with technical terms.

Henry is a nephew of Mr Man's; he visits him and tells Mr Man how he has successfully applied for selling small houses by a developer, who has purchased the 'Small House Rights' of Henry and others. Henry tells Mr Man that he needs to instruct an architect to make the planning application, as there are too many types of technical assessment that must be carried out in order to support his application. Mr Man asks Henry about the fees involved.

Henry quotes a rough figure, which is almost as big as the estate duty paid for his grandfather's legacy.

The questions are:

- (8) Is there any need for Mr Man to instruct a professional to submit the planning application? (See Chapter 4.)
- (9) Is there any need for an applicant to submit any supporting document for the application? (See Chapter 4.)
- (10) What should be included in a supporting document? (See Chapter 4.)
- (11) If Mr Man would like to instruct an experienced professional to make the planning application, where can he find such a person? (See Chapter 4.)

STORY 4

While the same Mr Man in Story 3 is wondering how to proceed with his small home application, his mates at the storage yard tell him that some government officials who took photographs of his storage site a few weeks ago have come back and posted a bilingual notice on the gate.

There is a phone number from the Planning Department on the notice. Mr Man rings the Planning Department for further inquiries. An officer answers the phone and after 30 minutes of questioning, Mr Man fails to understand the problems with his site. So he makes an appointment with the Planning Department officer to see her in her office. The office is near the Kwai Fong MTR station. Outside the meeting-room, Mr Man sees some large government posters. On them are colourful photographs of storage sites in the New Territories. He thinks that they are promoting container trade in Hong Kong as he went to an exhibition about the port and airport project some years ago.

In the meeting, the officer is accompanied by another officer, who is quite busy writing notes on a note pad. They inform Mr Man that his site is an 'unauthorized use', which must be discontinued. Mr Man tells the officers that his income depends on the yard, and that his yard employs 25 otherwise unemployed migrants from the Mainland. Besides, his marriage also relies on this yard. The officers ignore his submission and point out clearly that they are duty-bound to prosecute those who unlawfully destroy the environment of the New Territories. They also tell him that the government has published this on the television and posters.

Mr Man becomes very angry and accuses the officers of sabotaging the economy of Hong Kong and adding problems to the Chief Executive's administration. The officers politely reply that this is a matter of law and that their notice does not mean 'the end of the world' to Mr Man because he can choose from one of the following possible solutions: (1) cease his present operation and revert the yard to farming, perhaps, which in any event is up to him; (2) apply for planning permission for his present use; (3) defend

himself rigorously in court, as Mr Man insists that he 'has done nothing wrong'.

Mr Man righteously says that he has operated the storage yard since the early 1980s, when certain government public works in the vicinity of the yard discontinued irrigation water supply from a stream. One of the officers reminds Mr Man to tell his story about the site to the judge. Mr Man leaves the meeting-room angrily.

Back home, Mr Man is very upset as he feels that his plan to build a matrimonial home and his business are both going to be ruined because of the Planning Department. He feels even angrier about the 'story' label attached to the true history of his site. He wonders why highly educated people can invent some legislation to punish a decent businessman who simply wants to make a living by engaging in works that university graduates would not do.

For those with legal training, this story raises the following questions:

- (13) What are the strong points of Mr Man's case if his site has really existed since the early 1980s, which can be proved? (See Chapter 5.)
- (14) What are the weak points of Mr Man's case? (See Chapter 5.)

We shall not deal with this part of Story 4 in this book, as a lay person will find it a most unfortunate event to run into the tax collector, the undertaker or the lawyer, and would try his or her very best to avoid them. This time it is the lawyer whom Mr Man may consider to instruct. As law in Hong Kong is very precious (expensive), Mr Man must be either resourceful enough to pay for legal service, or has to obtain legal aid.

To make life easier for Mr Man, let us assume that somehow Mr Man obtains a three-year planning permission to continue his operation.

The question then is:

(15) What are the implications of this three-year permission? (See Chapter 5.)

STORY 5

Mrs Tam buys a unit in a multi-storey factory building in East Kowloon through an estate agent who has told her that she can operate a manufacturing plant therein. After completion of the purchase, she rents the unit to a friend, Mrs Mo.

One day, Mrs Tam receives a letter from the Lands Department stating that (a) the use of her property is office use and it is in breach of the user condition of the lease; (b) she needs to discontinue the unauthorized use and pay a 'forbearance fee' until the unauthorized use is discontinued or a planning permission is obtained from the Town Planning Board.

Mrs Tam immediately consults her lawyers, contemplating the termination of the tenancy of her friend, who insists that 'there is nothing wrong with using some floor space as office'. The reason Mrs Tam relies on is that the tenancy agreement expressly states that the tenant should not carry out any unauthorized use that is in breach of the lease or any ordinance.

The questions are:

- (16) Why is planning permission mentioned in the Lands Department's letter? (See Chapter 5.)
- (17) What are the possible justifications on which her friend would rely to defend her rights? (See Chapter 5.)
- (18) What is the relationship between lease conditions and plans prepared by the Town Planning Board? (See Chapter 5.)

WHAT KIND OF PROFESSIONALS SHOULD A DEVELOPER CONSULT IN RESPECT OF TOWN PLANNING MATTERS?

As a matter of prudence, the developer or his/her legal advisors should consult a Registered Professional Planner before instructing other professionals in respect of making planning applications and other general planning matters. This will not only save unnecessary and abortive costs, but will also help fulfil duties of due diligence owed to clients.

Inexperienced landowners often rely exclusively on their solicitors, architects or surveyors to explore planning matters. The reason is that they are the only professionals they are aware of or familiar with. Unless these solicitors or architects have experience with town planning, it is not unlikely that costs would be wasted on unnecessary or even counterproductive works.

Examples which the author have seen in practice include: (a) making inquiries as to whether a 'Column 1' use requires planning permission; (b) submitting a set of detailed building plans to the Town Planning Board; (c) making a deed poll for a premises when it is subject to lease enforcement; and (d) conducting a cadastral survey for land that is subject to planning enforcement.

The reality is that town planning is often ignored, underplayed or diluted in the professional education of lawyers, architects and surveyors. Of course, the reverse may be said about the education of planners.

WHY MUST A SURVEYOR KNOW ABOUT TOWN PLANNING?

An estate surveyor must understand town planning because of at least six reasons:

- (a) In a *valuation* exercise, there is a need to interpret not only the user and building covenants in the lease, but also the effects of the provisions of statutory plans on the covenants and various types of notices issued under the *Town Planning Ordinance*.
- (b) In ascertaining the possibility for *lease modification* or short-term waiver, there is a need to interpret not only the user and building covenants in the lease, but also the effects of the provisions of statutory plans on the covenants as well as the implications of administrative zoning.

- (c) A surveyor can make planning applications. In processing a planning application, review or appeal to a *change in use*, there is a need to understand the provisions of the *Town Planning Ordinance*.
- (d) In negotiating *compensation* payment in resumption, there is a need to consider any relevant development plan.
- (e) In processing conveyancing matters for property in the rural New Territories, there is a need to appreciate the nature and implications of *enforcement notices* under the *Town Planning Ordinance* as encumbrances.
- (f) In processing *lease enforcement* matters of a site, there is a need to appreciate the legal and valuation implications of statutory plans applicable to the site.

WHY DOES A LAWYER NEED TO KNOW ABOUT TOWN PLANNING?

A lawyer — either a solicitor or barrister — needs to know about town planning because of the following reasons:

- (a) In the *conveyancing of units* in a property, there is a need for a solicitor to check the *user* and this involves the interpretation of 'lease conditions', i.e., covenants in government leases and conditions in grant, exchange, etc., and the Deed of Mutual Covenants (DMC) in the light of any statutory town plans and planning conditions (such as the requirements and stipulations of a Master Layout Plan (MLP), which may or may not be incorporated as part of the lease or the DMC) affecting the building and its environment (e.g. reclamation/highway/drainage channel projects).
- (b) In the conveyancing of a site there is a need for a solicitor to check the user. This involves the interpretation of lease conditions and the DMC in the light of any statutory town plans and planning conditions (such as the requirements for a Master Layout Plan (MLP), which may or may not be incorporated as part of the lease; an Environmental Impact Assessment; and other impact assessments) affecting the building and its environment (e.g. reclamation/highway/drainage channel projects). The solicitor also needs to check the site classification and plot ratios for the site under the Buildings Ordinance as may be affected by a statutory town plan.
- (c) In processing conveyancing matters for property in the rural New Territories subject to a past or present Interim Development Permission Area Plans, there is a need for a solicitor to appreciate the nature and implications of enforcement notices under the Town Planning Ordinance as encumbrances.
- (d) In handling litigation involving *defeasibility of titles* in conveyancing, a solicitor/barrister should appreciate the implications of the non-fulfilment or breach of the provisions of the *Town Planning Ordinance* or planning conditions.
- (e) In negotiating *compensation* payment in resumption, there is a need for a lawyer to consider any relevant development plan.
- (f) In processing lease enforcement matters of a site, there is a need for a

- lawyer to appreciate the legal implications of statutory plans applicable to the site.
- (g) A solicitor can help lodge in planning applications, or be involved in matters arising from them. In processing a planning application, review or appeal to a *change in use*, there is a need to understand the provisions of the *Town Planning Ordinance*.
- (h) A solicitor acting for a conveyancing purchaser in exercising due diligence regarding latent defects of the property needs to visit the property before completion with the relevant experts and documents. The documents should include the applicable statutory town plans, occupation permits and approved building plans.
- (i) In exercising due diligence for a client in the acquisition of a company holding land assets, a solicitor needs to understand the effects of amendment to the zoning of the applicable statutory town plans and/or results of planning applications upon the value of the land assets.
- (j) A barrister may be instructed to represent parties to (i) a *planning appeal* before the Appeal Board (and further appeals to the court); (ii) an enforcement action under the *Town Planning Ordinance* and/or magistracy appeals (and further appeals to the court); or (iii) a building appeal which involves issues of the contravention of statutory town plans.

To minimize the chance for making negligent statements, it is advisable for solicitors to consult a Registered Professional Planner before offering advice in respect of planning matters.

WHY MUST AN AUTHORIZED PERSON KNOW ABOUT TOWN PLANNING?

An Authorized Person (AP), who may be an architect, a structural engineer or a building surveyor, must understand planning for at least three reasons:

- (a) An AP can make planning applications, or be involved in matters arising from *planning applications*. In processing a planning application, review or appeal to a *change in use*, there is a need to understand not only fundamental planning principles, but also the provisions of the *Town Planning Ordinance*.
- (b) In the preparation of a building submission to the Building Authority, there is a need for the AP to ascertain the *user* and this involves the interpretation of lease conditions in the light of any statutory town plans and planning conditions assuming that planning permission has been granted (such as the requirements for a Master Layout Plan (MLP), which may or may not be incorporated as part of the lease; an Environmental Impact Assessment; and other impact assessments) affecting the building and its environment (e.g. reclamation/highway/drainage channel projects).

(c) In the preparation of a building submission to the Building Authority, there is a need for the AP to ascertain the site classification and plot ratios for the site under the *Buildings Ordinance* as they may be affected by a statutory town plan.

WHY DOES A PERSON CONCERNED WITH ENVIRONMENTAL PROTECTION NEED TO KNOW ABOUT PLANNING?

A person who is keen on environmental protection and ecology must understand town planning because various types of town plans have different environmental protection implications in terms of either forward planning or development control (notably planning applications and impositions of planning conditions), which may or may not reinforce the environmental protection clauses in the lease and/or specific environmental legislation.

WHY DOES A HOME-BUYER OR INVESTOR NEED TO KNOW ABOUT TOWN PLANNING?

A home-buyer or a property investor needs to know more about town planning before making a purchase decision because of any of the reasons below:

- (a) A home-buyer must be able to interpret various types of town plans and their interrelationships so as to ascertain the present and future environment of the property. The common types of questions are: Would present sea-views or 'garden views' be protected in future? What exactly will be built by the government in the 'Government/Institution and Community' (G/IC) zones? Would there be a funeral parlour or a church be built? When exactly will such facilities be built? What would happen to 'Unspecified' zones?
- (b) A home-buyer or investor must understand the town planning system and procedures in order to make a *proposal* or an *objection* to various types of town plans to protect or further his or her interest.
- (c) An indigenous villager who wishes to erect a *small house* or use land for any other *higher-value use* must understand the provisions of any statutory town plans, especially those originated from Interim Development Permission Area Plans.
- (d) A property investor who is interested in buying or has already acquired land in the New Territories must understand the provisions of any statutory town plans, especially those originated from Interim Development Permission Area Plans.

It should be noted that the Sales Descriptions of Uncompleted Residential Properties Bill (April 2000) proposes that the sale brochure must contain the reference numbers of the latest building plans and town plans prepared under

the *Buildings Ordinance* and the *Town Planning Ordinance* respectively, and that these plans are available for free inspection at the developer's office and sale office.

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[Construction of a latrine in the adjoining land does not amount to a breach of the covenant; it is not to derogate from grant by the government.]

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Conveyancing and Property Ordinance, Chapter 219, Laws of Hong Kong.

Hill District Reservation Ordinance, Ordinance No. 4 of 1904.

Peak District (Residence) Ordinance, Ordinance No. 8 of 1918.

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Land Registration Ordinance, Chapter 128, Laws of Hong Kong.

Town Planning Ordinance, Chapter 131, Laws of Hong Kong.

Hong Kong Government Planning, Environment and Lands Branch, Comprehensive Review of the Town Planning Ordinance. Hong Kong: Government Printer, July 1991.

Hong Kong Government Planning, Environment and Lands Branch, Consultation Paper on the Town Planning Bill. Hong Kong: Government Printer, July 1996.

Sales Descriptions of Uncompleted Residential Properties Bill.

STUDY AND RESEARCH GUIDES

As regards the history, system and procedures on 'town planning' (the meaning of town planning is discussed in Chapters 2 and 3) in Hong Kong, there are a few useful doorknockers.

It is highly recommended for beginners to skip through the official publication *Planning Hong Kong: 50th Anniversary 1947–1997* (The Hong Kong Special Adminstrative Region Government Planning Department, 1998), provided that they can still obtain copies from the government or public libraries. This work states the vision and mission statement of the Planning Department, a brief review of town planning in Hong Kong from the post-World War II years to the date of publication, matters concerning implementation of town plans, achievements of planners, and issues for shaping the future development of Hong Kong.

In 1947, Sir Patrick Abercrombie visited Hong Kong in order to write a planning report for Hong Kong. This report, referred as the *Abercrombie*

Report (Abercrombie in fact is the author of a number of major planning reports for the UK and Commonwealth countries) henceforth, was commissioned by the Colonial Office under the Colonial Development and Welfare Scheme of 1945. Government town planning in Hong Kong today is still heavily influenced by the mentality set out in the Abercrombie report, and the vocabulary used in it (Lai, 1999a).

The origin of town planning in Hong Kong in a modern sense in fact went back to 1842 (see Appendix), although the first ordinance bearing the name 'Town Planning' was only introduced in 1939. Sixteen years after the introduction of the Town Planning Ordinance in 1939, the first statutory town plan was published in the gazette. The plan was for Yau Ma Tei, Kowloon. This does not mean that there had been no planning activities in the colony prior to this plan. In fact, town planning was initially and mainly governed by covenants in Crown leases and was further restricted by building laws. The first allocation of leased land took place in 1842. The overlapping of functions of the land, buildings and planning authorities regarding planning is an important and practical dimension of valuation and development in Hong Kong (Lai and Ho, 2000). Administrative town planning often precedes statutory town planning (Bristow, 1984; Lai, 1998a). The implication of various types of administrative and statutory town plans within a context of leasehold land tenure is another important dimension that the practitioner must understand. Chapters 4 and 5 address these issues.

For a historical study of planning in Hong Kong from 1842 to 1984, see Bristow's Land-Use Planning in Hong Kong (1984) and Pryor's Housing in Hong Kong (1984). Although Bristow's book was published more than 15 years ago and is therefore outdated,1 it remains an authoritative work in the local planning literature as it documents the evolution of the planning system in Hong Kong up until the early 1980s. Bristow's work has been out of print since the late 1980s. It is incumbent on local academicians in the planning arena to produce an updated work of comparable quality to plug the gap in the history of planning in Hong Kong for the last two decades. This gap has only been partially filled by occasional official publications. Good examples of these publications are Town Planning in Hong Kong (Hong Kong Government Buildings and Lands Department, 1988); Town Planning in Hong Kong: A Quick Reference (Hong Kong Government Planning Department, 1995) and Planning Hong Kong: 50th Anniversary 1947-1997 (The SAR Government Planning Department, 1998). The first two books are now out of print. Of these two publications, the second is more colourful in presentation, but it does not give as much information as its predecessor regarding either development control by government leases or sufficient details of town plans.

^{1.} Professor Bristow's book is now under revision.

An economic analysis of the nature of zoning in Hong Kong can be found in *Zoning and Property Rights: A Hong Kong Case Study* (Lai, 1998b). Note that zoning in Hong Kong has the origin of racial segregation, now universally condemned, in the name of 'Reservation' or 'Residence' ordinances. The relevant legislation was all repealed in 1946, with the return of the British administration to Hong Kong after the surrender of Japan. Such legislation and the reasons involved have seldom been mentioned in Chinese or English publications on the history, politics or public administration of Hong Kong, not to mention town planning.

Introduced at a time when ghettos for Jews could be found in many 'civilized countries' in Europe and when a few states in the United States also passed zoning legislation to keep Chinese immigrants out, such zoning measures were commonly found in British colonies (Home, 1997). However, they were not made during the rule of Sir Frederick J. D. Lugard, Governor of Hong Kong (July 1907 to March 1912) and the founder of the University of Hong Kong as 'the Oxford and Cambridge of the Far East', though Lugard himself was a champion of racial segregation in Nigeria where he also served as governor (Home, 1997).

The point about segregation is not 'nationalism' or 'human rights' per se. Racial segregation and prejudice is part of the history of Hong Kong, and is an interesting research area. It is theoretically interesting as discriminatory laws were removed without involving mass violence or protracted political agitation.

As regards the actual operation of the statutory planning, the Town Planning Board has published annual reports since 1990, and the Appeal Board has also published 18 of its decisions. Proposed legal reforms are contained in three important documents, namely Comprehensive Review of the Town Planning Ordinance (Hong Kong Government Planning, Environment and Lands Branch, 1991); Consultation Paper on the Town Planning Bill (Hong Kong Government Planning, Environment and Lands Branch, 1996) and Town Planning Bill (2000). [Read these three documents carefully and see if and how they throw light on the stories in this chapter.] Peter Cookson Smith's Town Planning Procedures (1997) is also a convenient starting point.

A critical analysis of statutory planning can be found in *Town Planning in Hong Kong: A Critical Review* (Lai, 1999c) and a comparative analysis of 50 unreported planning appeal cases in *Town Planning in Hong Kong: A Review of Planning Appeal Decisions* (Lai, 1999d). The former is policy-oriented from the stance of laissez-faire economics and property rights while the latter is an analysis of the decision rules of appeal cases. For the practitioner, the latter is the only available work dedicated to planning appeal, and indeed key planning application decisions in Hong Kong.

In addition to the works cited above, the reader may find the journal of the Hong Kong Institute of Planners (HKIP), *Planning and Development*, a useful source of ideas, issues and facts about planning in Hong Kong and in general. Contact the editors of the journal for subscription (PO Box 98341 Tsim Sha Tsui).

Researchers should also consult major planning journals, such as *Progress in Planning, Town Planning Review* and *Environment and Planning* for academic and practice papers about town planning in Hong Kong. These publications can be found in libraries of most universities in Hong Kong.

There is no systematic work on planning practice in Hong Kong other than the Chinese publication of Lo and Chan (1998), which has a number of self-imposed limitations. This book is a modest attempt to provide alternative starting points specifically for practitioners and students who aspire to become practitioners using an international language.

The reader is also urged to consult the bibliography section in *Socio-Economic Development and Urban Development in Hong Kong*, edited by Anthony Gar-on Yeh (1999). It provides systematic starting points for locating research materials on various dimensions of town planning in Hong Kong. The reader should also use electronic resources of universities to attain more updated research outputs of the active researchers identified.

The sole tertiary education of town planners in Hong Kong for accreditation by the HKIP is provided by the Centre of Urban Planning and Environmental Management at the University of Hong Kong. Planning graduates from other countries need to pass requisite examinations to become a member of the HKIP. Members of the HKIP may be statutorily registered as Registered Professional Planners (RPP) by the Planners Registration Board. Members of the HKIP are entitled to vote as members of a functional constituency in Legislative Council elections.

QUESTIONS

The following questions require no prior background in town planning. Try to answer them quickly according to your best judgement and revise your answers, if necessary, after you have finished reading this book and reference materials.

- (1) What are the functions of government town planning in Hong Kong? Name four.
- (2) What are the benefits of town planning? Name five.
- (3) Discuss whether government town planning in Hong Kong is successful.
- (4) What are the educational and professional qualifications required to practise town planning in Hong Kong?

INDEX

LAW/PLANNING APPEAL CASES

- Active Keen Ltd. v Smart Business Ltd. [1999] 84, 216
- AG v Tang Yuen Lin Magistracy Appeal No. 1300 of 1994 216
- AG v Tong Iu [1968] HKLR 603 34, 216 Attorney General v Firebird Ltd. [1983] 1 HKC 1, PC 80, 84, 192, 216
- Attorney General v Melhado Investment Ltd. [1983] HKLR 327 84, 216
- Auburntown Ltd. v Town Planning Board HCMP No. 222 of 1993 216
- Cavendish Property Development Ltd. v AG and Another (High Court Miscellaneous Proceedings No. 762 of 1987) 84, 216
- CC Tse (Estate) Ltd. v AG HCMP 604/81 84, 216
- Croset Ltd. v AG HCMP 409/73 84, 206, 216
- Delight World Co. Ltd. v Town Planning Appeal Board [1996] MP No. 197 of 1996 75, 84, 216
- Delight World Co. v Town Planning Appeal Board [1997] MP No. 197 of 1996 216

- Donald Shields (No. 2) v Mary Chan [1972] HKLR 121 84, 216
- Head Step Ltd. v Building Authority [1995] Civil Apeal No. 131 of 1995 75, 84, 216
- Henderson Real Estate Agency Ltd. v Lo Chai Wan (for and on behalf of Town Planning Board) [1997] HKLRD 258 84, 94, 216
- Hinge Well Co. Ltd. v AG [1998] HKLR 32 84, 216
- Keen Lloyd Limited and Cheung Kam Tong v AG [1996] Magistracy Appeal No. 266 99, 188, 216
- Kwan Kong Company Ltd. v Town Planning Board [1996] HKPLR 237 75, 85, 216
- Lai Sun Development Case (no. 12/94) 196
- Lam Kwok Leung v AG [1978] HKLR 145 13, 98, 216
- Mexx Consolidated (Far East) Ltd. v Attorney General and Another (High Court Miscellaneous Proceedings No. 2421 of 1986 [1987] HKLR 1210–1220 85, 216

- Niceboard D. Ltd. v China Light and Power Co. Ltd. [1994] HKDCLR 69 85, 216
- R. v Town Planning Board ex parte Real Estate Developers' Association of Hong Kong MP 2457 of 1995 216
- Raider Ltd. v Secretary for Justice CACV 115/1999 (judgment on 7 December 1999) 85, 216
- Regina v Helen Transportation Co. Ltd., Liu Ka Sing and Chan Yuk Kwan Magistracy Appeal No. 303 of 1995 99, 216
- Regina v Power Straight Ltd., Dragon Friend Ltd. Magistracy Appeal No. 644 of 1995 99, 216
- Regina v Tang Ying Yip and Yeung Fook Mui Magistracy Appeal No. 864 of 1994 99, 217
- Regina v Way Luck Industrial Ltd. Magistracy Appeal No. 1396 of 1994 99, 217
- Rita Enterprises Company Ltd. v District Land Officer [1996] HKC 410 217
- Singway Ltd. v Attorney General [1974] HKLR 275, Action No. 3826 of 1973 194
- Tsei Kwei King & Cheung Kam v AG MP No. 1509 of 1993 99, 217
- Wah Yick Enterprises Co. Ltd. v Building Authority FACV No. 12 of 1998 85, 217
- Watford Construction Co. v Secretary for the New Territories[1978] HKLR 410, CA 85, 217
- Wing On Ltd. and Wing On Property and Securities Ltd. v Building Authority MP 1279 of 1996 85, 189, 217

LEGISLATION

- Bill of Rights Ordinance Article 10 84
- Building (Administration) Regulations 193
- Building (Planning) Regulations 193 Building Management Ordinance 13, 99 Building Regulations 193
- Buildings and Nuisances Ordinance 192 Buildings Ordinance 9, 11, 12, 61, 64, 67, 75, 77, 79, 193, 206 s. 16 (1)(g) 67, 68
- Buildings Ordinance (Application to the New Territories) Ordinance 193
- Cheung Chau (Residence) Ordinance 13, 90, 98
- Closed Houses and Insanity Dwelling Ordinance 192
- Conveyancing and Property Ordinance
 13
- Country and Marine Parks Ordinance 63, 71
- Country Parks Ordinance 75, 194 Crown Land Resumption Ordinance 191, 206
- Distress for Rents Ordinance 191
- Environmental Impact Assessment Ordinance 83
- Environmental Planning and Assessment Act 1979 No. 203, New South Wales 98
- European District Reservation Ordinance 191, 192, 194
- Hill District Reservation Ordinance 13, 90, 98, 192, 193, 194 Housing Ordinance 63, 193
- Insanitary Property Ordinance 192 Interpretation and General Clauses Ordinance 207

Land (Compulsory Sale for
Redevelopment) Ordinance 83
Land Registration Ordinance 13, 83
Land Resumption Ordinance 206
Landlord and Tenancy Ordinance 86
Landlord and Tenant (Consolidation)
(Amendment) Bill
amendment to 192
Landlord and Tenant Ordinance 191
Land Development Corporation
Ordinance 192, 194
Lands Resumption Ordinance 75

Marine Fish Culture Ordinance 194

New South Wales Environmental Planning and Assessment Act 198 New South Wales Planning and Assessment Act of 1979 89

Peak District (Residence) Ordinance 13, 90, 98, 192, 194
Peak District Reservation Ordinance 193
Prevention of Bribery Ordinance 92
Protection of the Harbour Ordinance 51
Public Health and Buildings
Amendment Ordinance 192
Public Health and Buildings Ordinance 192, 193
Public Health Ordinance 192, 193, 194
Public Order and Health Amendment Ordinance 194

Rent Increases (Domestic Premises)
Control Ordinance 191
Rent Ordinance 191

Sales Description of Uncompleted Residential Properties Bill April 2000 11, 192, 194 Summary Offences Ordinance 192

Tai Ping Shan Resumption Ordinance 191, 192, 194 Town Planning Bill 30, 32, 74, 194 Town Planning Bill (1996) xi, 100 Consultative Paper on 95 Town Planning Bill (January 2000) xi, 15, 75, 91, 96, 188 Town Planning Ordinance 8, 9, 10, 12, 13, 24, 25, 26, 30, 63, 65, 67, 71, 75, 77, 83, 98, 194, 196, 202, 205, 207 1990 amendment 71 Comprehensive Review of 15 section 4A(3) 116

ORGANIZATIONS/GOVERNMENT DEPARTMENTS/INSTITUTIONS

Agriculture, Fisheries and Conservation Department 71 Architectural Services Department 62

Building Appeal Tribunal 206 Building Authority 63, 64, 85, 189 Buildings Department 63

Centre of Urban Planning and
Environmental Management 16
Chief Executive in Council 204
Colonial Office 14
Committee on Research and Conference
Grant (CRCG) xi
Country and Marine Park Authority 63
Country and Marine Parks Board 71, 83

Department of Justice 75 District Board 100 District Land Office 5, 53 Officer 85

Environmental Resource Management 50, 190, 210 Executive Council 194

Hinge Marketing Limited 50, 190, 211
Hong Kong Government 28
Hong Kong Government (Colonial)
Secretariat 211
Hong Kong Government Buildings and
Lands Department 31, 211
Hong Kong Government Planning
Department 4, 12, 31, 50, 62, 71, 96, 105, 194, 211
Planning Information and Technical
Adminstration (PITA) Unit 105

Hong Kong Special Administrative Region Planning Department 97 Hong Kong Government Planning, Environmental and Lands Branch

Environmental and Lands Branch 211

Hong Kong Institute of Architects (HKIA) 51

Hong Kong Institute of Planners (HKIP) 15, 211

Hong Kong Settlers' Housing Corporation 193 Housing Authority 63, 71, 193 Housing Commission 192, 194 Housing Department 62

Labour government 29
Lands Authority 63, 64
Lands Department 61, 83, 85
Land Development Corporation 4, 58, 206
Legal Department 75
Legislative Council 29

Merrill International Ltd. 51, 213 Metro Planning Committee 93

North Point Government Offices 105

Planning Office 194 Planners Registration Board 16, 29

Real Estate Developers Association (REDA) 51 Royal Town Planning Institute (RTPI)

Rural and New Town Planning Committee (RNTPC) 93

Skidmore Owings 51, 213 Sydney City Council 197

Town Planning Office 194

University of Hong Kong, The 15 University of Sydney 197

World Bank 33, 215 World Coal Institute 190

OUTLINE ZONING PLANS

Colony Outline Plan 202, 208

draft Cheung Sha Wan Outline Zoning Plan No. S/K5/14 146

draft Kau Lung Hang Outline Zoning Plan No. S/NE-KL 122

draft Mid-Levels West Outline Zoning Plan No. S/H1 170

draft North Point Outline Zoning Plan No. S/H8/7 117

draft Sai Ying Pun and Sheung Wan Outline Zoning Plan No. S/H3/11 134

draft Tai Po Outline Zoning Plan No. S/ TP/9 128

Hong Kong Outline Plan 202, 208

Kowloon Tong Outline Zoning Plan No. S/K18/3 169

Ma On Shan Outline Zoning Plan No. S/MOS/5 139, 140

Peak Outline Zoning Plan (S/H14/2) 168

Sheung Wan and Sai Ying Pun Outline Zoning Plan No. S/H3/10 152

Wong Nai Chung Outline Zoning Plan No. S/H7/4 164

PEOPLE

Abercrombie, Sir Patrick 13, 14, 18, 30, 35, 50, 194, 208, 209
Ackoff, Russell, L. 73, 209
Alexander, Ernest R. 30, 209
Alterman, R. 97, 209

Barlow, J. 97, 209 Barron, William 50, 190, 209 Bishop, Paul L. 190 Bracken, Ian 50, 209 Bristow, Roger 12, 14, 74, 209, 210 Burke, Gerald 32, 50, 210 Burton, John 29, 32, 210

Chadwick, Osbert 192
Chan, Bosco Pui Lok xi, 201
Chan, Christine Suk Han xiii
Chan, L. T. 12, 16, 31, 212
Chan, L. W. Cecilia 97, 210
Cherry, Gordon 32, 34, 210
Cheung, S. N. S. 210
Christ 34
Chui, Ernst, W. T. 97, 99, 210
Clapp, James A. 32, 210
Coase, Ronald H. 32, 35, 207, 210
Cook, H. S. Alison 50, 210
Cooke, Philip 32, 210
Cupps, D. S. 97, 210

Deng Xiaoping 18 Diamond, D. 32, 210 Dudgeon, David xiii

Ebenezer, Howard 35 Endacott, G. B. 97, 210 Evans, D. M. E. 32, 210

Fischel, William A. 31, 35, 210 Fishman, Robert 31, 210 Fulton, W. 97, 211 Furubotn, Eirik G. 32, 211

Gates, Jeff 32, 211 Glass, J. 98, 211

Harris, D. 97, 209
Hayek, Frederich von A. 18, 34, 211
Hayward, Tim 32, 211
Hill, M. 97, 209
Ho, Chi-wing Daniel ix, 12, 14, 35, 74, 83, 212
Ho, Eric Chi Kin xiii
Hobston, John 29, 31, 211
Hockman, Stephen 29, 31, 211
Home, Robert 12, 98, 211

Jim, C. Y. 50, 211

Hong, Yu-Hung 32

Keeble, L. 50, 211

Ki, Fong v Kwok, King Wai xiii Krauze, Andrzej 33, 213

Lai, Lawrence Wai-chung v, xi, 12, 14, 15, 18, 25, 31–35, 50, 66, 74, 75, 83, 85, 97–99, 204, 212

Lam, Ken Kwok Hung xiii

Lasch, Christopher 31, 212

Lea, John P. v, viii

Lee, Kuan Yew 18

Lee, Kwok Shing xiii, 201

Lenin, Vladimir Ilyich 18

Leung, Hing-fung 213

Lo, W. M. 12, 16, 31, 212

Lugard, Sir Frederick J. D. 15

Machiavelli, Niccolo 17, 33, 36, 212 Marx, Karl 18 Mole, David 31, 212 More, Saint Thomas 17, 33, 212 Mumford, Lewis 33, 212

Ng, Mee Kam 50, 97, 99, 210 Nissim, Roger 31, 74, 83, 212

Olson, Mancur 31, 36, 212

Pigou, A. C. 29, 207, 213 Plato 17, 18 Popper, Karl 18 Porter, Michael E. 33, 98, 213 Pryor, Edward George 12, 14, 213 Pun, H. C. 98, 215 Pun, K. S. 98, 213

Ratcliffe, J. 31, 213 Richter, Rudolf 32, 211 Roberts, P. J. 25, 31, 35, 74, 83, 213

Sihombing, Judith 12, 74, 213
Skeffington, A. M. 98, 213
Smith, Peter Cookson 12, 15, 213
Sowell, Thomas 31, 98, 213
Spencer, Lloyd 33, 213
Staley, Samuel R. 31, 33, 35, 98, 99, 213
Stein, Jay M. 31, 213
Steinbrecher, Nils 50, 190, 209
Stinchcombe, Paul 29, 31, 211

Tang, Bo-sin 33, 213 Tang, Roger M. H. 33, 213 Taylor, Tony 50, 210 Thomas, J. C. 98, 214 Tod, Ian 31, 50, 214 Tullock, Gordon 32, 33, 36, 98, 214

Van Doren, Charles 33, 214 Vogel, Ezra F. 32, 214

Webster, C. J. 33, 35, 214, 215 Wells, H. G. 19, 32, 215 Wesley-Smith, P. 207, 215 Wheeler, Michael 31, 50, 214 Wilkinson, Michael 12, 74, 213 Willis, K. G. 32, 35, 215 Wong, David W. P. xiii Wong, Joe W. M. 98, 215 Wong, Tsz Choi xiii

Yeh, Anthony Gar-on 12, 16, 215 Yen, Michael Koon Wai xiii Yim, Ka Shing xiii Yuen, C. 98, 215

PLACES

Aberdeen 156 Ap Lei Chau 156 Arbuthnot Road 156

Canal Road 203
Castle Peak Road 69
Causeway Bay 156
Central Police Station 138
Cheung Chau 81, 86
Cheung Kong Centre 143
China 125, 145
Chuk Yu Chung 198
Connaught Road Central 156
Connaught Road West 156

David Trench Rehabilitation Centre 138 Deep Bay 187 Des Voeux Road Central 156 Des Voeux Road West 156 Discovery Bay 79 Disneyland 35, 53, 79 Fisher Library 197 Fu Tian 187

Happy Valley racecourse 167
Happy View Terrace 167
Harcourt Place 167
Hollywood Road 156
Hong Kong Island 107, 156
Hong Kong Special Administrative
Region 34
Hung Hom 119

Island Eastern Corridor 119

Kowloon 107 Kowloon Tong 172 Kwai Chung 119 Kwun Tong Road 150

Lamma Island 81 Leighton Hill Flat 167

Mai Po 187 Man Mo Temple 138 Mount Parker Road 199

New Territories 112, 125 Northeastern 112, 125 rural 9 North Point 119, 156

Peng Chau 81 Prince Philip Dental Hospital 138

Quarry Bay 156, 198 Country Park 199 Queen's Road Central 156 Queen's Road West 156

Repulse Bay 173 Richland Gardens 91

Sai Kung 112 Sai Ying Pun 156 San Miguel Brewery 119 Shau Kei Wan 156 Shek O 173 Shenzhen 187 Sheung Wan 156

167

Civic Centre 138 **TERMS** Sheung Wan Divisional Fire Station 138 Shouson Hill 173 Abercrombie Report 13, 194 access 68 Tai Koo Sugar Refinery 198 internal road 41 Tai Po 173 pedestrian 178 Tai Tam 173 acquisition Country Park 83 forced 62 Upper Reservoir 199 of a company 10 Tolo Harbour 51 administrator 21 Tsan Yuk Hospital 138 African Leathered Catfish 200 Tsuen Wan 119 Age of Reason 17 West 119 air pollution 119 Tuen Mun 112, 119 regional 187 Tung Wah Hospital 138 appeals 203 applicant 93 United Kingdom 29 application invalid 179 Upper Levels Divisional Police Station architect 5, 8, 10, 61 138 area USA 32 conservation 208 environmentally sensitive (ESA) Victoria Harbour 51 Victoria Park 197 future development 208 Victoria Prison 138 industrial 119 ground floor 180 Wan Chai 156 licensed 208 Waterfront Divisional Police Station 138 non-building 64 Western District Police Station 138 planning 38 Western Indoor Games Hall 138 rural 107 Western Magistracy 138 special design (SDA) 189 Wong Nai Chung 173 assigned 202 auction 61 Authorized Person (AP) 10, 61, 193 Yuen Long 112, 125, 173 average success rates 106 PLANNING AREAS bad neighbour uses 189 bad precedent 177 Kwun Tong South Planning Area 150 balance regional 195 territorial 195 North Point Planning Area (H08) 119 balanced development 195 Banded Southern Loach 200 Sai Ying Pun Planning Area 156 Bandless Southern Loach 200 Tsuen Wan West Planning Area 119 barrister 9 base plan 38 Wong Nai Chung Planning Area 163,

behaviour	Chinese Carps 198
human 197	Chinese Catfish 200
Beijiang Thick-lipped Barb 200	Chinese Labeo 200
betterment levy 25	Chinese Rasbora 200
bias 85	Chinese Snakehead 201
rule against 27	Cho/Tong 95, 99
Black-headed Thick-lipped Goby 200	cinema 86
bodies	city
professional 36	old core 21
breeze-ways 51	physical orders for 24
British colonies 15	civil service 29
Brown Sleeper 200	coal-fired electricity 187
buffer zone 195	Coase's parable 36
building 24	Colonial Development and Welfare
appeal 10	Scheme 14
application 64, 84, 205	colour-blindness 37
blocks 41	Common Carp 200
bulk 71	common law 206
contracts 61	Common Mullet 200
covenants 8,64	Common Tongued Goby 200
development control 25	Commonwealth planning regimes 29
factory 145	company directors 95
height 68, 71	compensation 9
height restrictions 64, 68	conditions
industrial 180	general 61
industrial/office buildings 145	of sale/grant 36, 53, 68
office 86	consent 66
plan 11, 62, 84, 85, 193	scheme 3
submissions 61	constraints 38, 197
restrictions 64	consultant 93
clauses 71	reports 93
surveyor 10	study 53
Building Reconstruction Advisory	consumer 27
Committee Final Report 193	poor 197
bureaucrats 35	container
	port 125
cadastral details 52	storage 123
campaign for the protection of Victoria	contours 38
Harbour 90	contract
capacity 207	freedom of 24
capitalism 34	private 24
car park plan 25	voluntary 71, 203, 206
Central Sewage Screening Plant 138	contractors 53, 61, 62
Certificate of Compliance (CC) 61, 63	convenience 68
certificate of exemption 85	Convention of Peking 191, 192, 193
Chadwick Report 194	conveyancing 9
change in use 9, 10, 62, 79, 99	covenants
material 99	implied restrictive 85
channelization 19, 196, 197	positive 61

costs 8	excessive intensity of 177
of bargaining 208	feasibility studies of 61
of competition 208	full 4
of contract formation 208	interim 205
of delineating and enforcing property	areas 205
rights 208	meaning of 99
of government town planning 36	piecemeal 48
of information 208	plan 9
of production 208	private 202
social 36, 207	programme for 41
transaction 207, 208	restrictions 64, 196
counter-proposal 62	ribbon 19
country park 63, 82	stage 205
areas 63	statement 63, 72, 196, 208
covenant 82, 98	strategy 53
Crown land	sustainable 19, 187, 197
illegally occupied 48	unauthorized 179, 205
cul-de-sac 48	Development Permission Area (DPA)
Curved-back Rice Fish 200	Plan 63, 92, 107, 109, 196
Cyberport 35, 53	Director
0,002,000	of Agriculture, Fisheries and
danger	Conservation 63, 71
immediate to the public 67	of Buildings 63
Dark Sleeper 200	of Buildings and Lands 35
decking over 203	of Environmental Protection 205
Deed of Mutual Covenant (DMC) 9, 48,	of Lands 63
61	of Planning 63, 67, 202
deed poll 8	disposition 179
defeasibility of titles 9, 96	districts
definitions of terms used in statutory	'laying out' 64
plans 203	division of labour 203
democracy 89	Double-barred Stream Goby 200
density zoning	down-zoning 196
administrative 157	Dr Aryre's Report 194
derogate from grant 98	draft Outline Zoning Plan (draft OZP)
design 179, 180	62, 189, 204
urban 188	drainage 53, 119, 121, 180
design-disposition-height (DDH) clauses	impact assessment 44
64	due diligence 10
desire lines 38	uuc umgenee 10
developer 4, 25, 36, 48, 61	e-commerce 188
development 14, 168	ecology 11
balanced 195	economic impact assessment 44
comprehensive 48	economics 35, 197
control 11, 24, 67, 196, 205	economists 48
cycle 53	economy
designated (DD) 189	small open 34
environmental implications of	eels 198
proposal 197	Elegant Neon Goby 201
proposar 101	Enegant Meon Gody 201

elitist 206	Far East Minnow 200
enforcement 67	farming 6
actions 26, 63, 77	features
notice 9, 95	monopolistic 27
of provisions of statutory town plans	fee 93
65	forbearance 7,67
power 204	fire safety 180
engineering	firefighting and prevention 68
civil 19	Flat-headed Mountain Loach 200
conditions 53, 61	flood 180
development 202	drain channels 202
structural 10	prevention of 19, 197
engineers	flooding 52
civil 53	floor space 68
traffic 21	footbridge 178
environment 11, 21, 121	Pigovian 29
adverse impact on 178	forward planning 11, 24, 67, 196, 202,
incompatible with neighbouring 178	205
of the New Territories 6	functional constituency 29
Environmental Impact Assessment	funeral parlour 3
(EIA) 9, 10, 41, 196, 197	future generation 197
report 115	3
environmental protection 11	gazette 27, 91
officer 27	Gazette Notice
environmental statement 189	364 193
equity 197	470 193
establishment 27	570 192
industrial 145	geographer
massage 179	human 21
estate	general will 206
agent 7	ghettos
duty 6	for Jews 15
surveyor 8, 53, 61	Giant Marbled Eel 200
Exception and Reservation clauses 19	Glass Perchlet 200
exchange	globalization 187
unequal 197	godown premises
Explanatory Notes 4, 26, 179	conventional 121
to a statutory plan 203, 205	Goldfish 198, 200
Explanatory Statement 4, 76, 84, 205	government 204
to a statutory town plan 201	benefits of 36
externalities 29, 197, 204	by consensus and consultation 90
Chicinatives 10, 101, 101	by discussion 90
facilities	departments 26
community 195, 204	intervention 204
loading/unloading 178	lease 61
recreational 26	officials 204
fairness 67	planner 202
False Carplet 200	planning 204
False Rock-climber 200	responsible 89

of the Hong Kong Special	industrialization 19, 204
Administrative Region 13, 31,	industry 27
50, 74, 97, 190, 213, 214	high-tech 188
gradation 202	infrastructure 202
grant 61	insider dealings 197
Grass Carp 200	intellectual
Great Plague 194	discipline 34
Greater Spiny Eel 201	foundations of 'planning' 17
Gross Floor Area (GFA) 67, 107, 115,	intensity 177
205	interactions 206
Gross Site Area (GSA) 205	interchanges 48
Guppy 200	interest
	groups 36, 188
habitat 80	lawful 206
destruction 198	private 30, 206
Hainan Stream Goby 200	public 24, 29, 30, 36, 205, 206
Half-banded Barb 200	no or insufficient 179
Half-spined Thick-lipped Barb 200	interim development 205
height restriction 168	areas 205
hierarchy	Interim Development Permission Area
plan 41	(IDPA) Plan 9, 11, 67, 71, 92, 95,
highways 53	202
Home Ownership Scheme (HOS) 193	interventionist ideology 17
home-buyer 11, 26	investor 25, 27
Hong Kong Planning Standards and	irrigation water supply 7
Guidelines (HKPSG) 51, 61, 63, 72,	irrigation water supply
202, 204	Japanese Eel 200
Hong Kong Stream Catfish 200	Japanese forces 191, 193, 194
house 85	job opportunities 187, 195
housing	judges 24, 35
blocks 41	junction 178
estates 17	designs 40
self-contained 48	jurisprudence 99
rental 193	justification 179
supply 44	Justification 119
supply 44	knowledge 204
ideological	Knowledge 204
dispositions 34	laissez-faire
position 206	economics 24
immediate danger to the public 67	mentality 49
immediate neighbourhood 64, 67	land 196
immigration 187	documents 53
immorality 197	new supply of 30
implementation 89	parcels 64
ease of 67	premiums 44
imprisonment 95	-
indigenous villager 5, 11, 206	property 202 resumption 24, 36, 179
individuals 204	
Industrial Revolution 17	sale 191, 192, 193
maustrai nevolution 17	programme 61

surveying 38	road network 119
surveyors 53	road system 44
Land Executive 5	traffic 203, 207
land market	localization 90
unregulated 24	location
land use 24, 25, 67, 71	of planning intention in planning
allocation 24	documents 205
compatibility 24	problems 178
conflicts 40	loop road 48
proposed 115	loss
zone 40, 205	non-economic 27
landed property 25	lot
landownership 44, 52	agricultural 80
landscape	freehold 208
proposals 44, 115	
problems 179	macro-economics
lanes 84	Keynesian 204
private 67	managers 96
latrine 98	mandate 89
law	market 30, 203
administrative 27	economy 36, 51
common 206	failure 24, 204
racially discriminatory zoning 90	theory of 24
lawyer 7, 24	free 34
layout 180	restriction 197
plans 53, 62, 72, 202	mass participation 90
lease 7, 10, 25, 26, 179	master landscape plan 25
Block Crown (Government) 84–87,	Master Layout Plan (MLP) 9, 10, 41, 48,
191	64, 115, 203
condition 25, 65, 203, 205	matrimonial home 5
enforcement 8, 9, 82	Metroplan 196
cases 61	Molly 200
modification 8, 25, 36, 62, 65, 81, 82	monopoly 197, 204
premium 25	Moon Snakehead 201
unrestricted 86	Mosquito Fish 198, 200
999-year 19	motor vehicle showroom 86
leasehold	
	Mozambique Tilapia 200 Mullet 200
land system 25	
land tenure 14	Myer's Sucker-bellied Loach 200
lot 208	150
legal	natural vegetation clearance 178
profession 26	navigation channels 38
right 89	neighbourhood
titles 6	immediate 64, 67
liability	New Territories Exempted Houses
personal 95	(NTEH) 79
local	new town 53, 71, 81, 107, 127, 194, 195
employment 44	development programme 53
public traffic 48	announced 193

planning 195	performance pledge 96
Nile Tilapia 200	petrol-filling station 130
noise 119	Philosopher King 17
mitigation measures 180	photographs
problems 180	admissibility as evidence 96, 188
non-price allocation 197	aerial 188
mechanism 30	plan 30
notice 25	concept 38
of appeal 88	hierarchy 41
period of 99	forcible superseding of others' 204
reinstatement 95, 189	planners 27, 35
nullahs 197, 203	planning 30, 35, 204
nurses 91	administrative policy statements
	196
objection 11, 62, 91	appeal 10
to a draft plan 78	application 5, 25, 76, 203
to the plan 27	area 38
occupation permit (OP) 61–63	briefs 63
occupier 93	by contract 35, 66
office	comprehensive 52
building 86	condition 11, 25, 65, 85, 205
tower 41	constraints 38
onus of proof 203	consultant 29, 53
open society 18	country 29
open space 5, 179, 195, 204	enforcement 205
open storage of goods 121	legislation 99
options 41	environment-land use-transport 21
Orange-ocellated Puffer 201	gains
order 67	no or insufficient 179
hierarchical 202	intellectual foundations of 17
ordinance 7	
	intention 24, 26, 76, 84, 121, 163,
organizations	201, 205
professional 27 Oriental Sucker-mouth 200	against 177
Oriental Swamp Eel 200	location in planning documents 205
Oriental Weather Loach 200	law 24
Outline Development Plans (ODPs) 62,	
	long-term 178
72, 204 Outling Zoning Plan (OZP) 2, 52, 72, 62	permission 6, 44, 62, 65
Outline Zoning Plan (OZP) 3, 53, 72, 63,	private 204 schools 18
92, 204	
owner 93	standards 195
ownership	statutory 64
multiple 62	tools 19
D 1' E'.h. 001	Planning Manual 76
Paradise Fish 201	plot ratio 9, 11, 64, 67, 68, 71, 85, 88,
Paradise Stream Goby 200	168, 195, 205, 206
parking 68	controls 75
on-site 178	restriction 68, 87
spaces 61	Pointed-head Sleeper 200

population 195	interest 24, 29, 30, 36, 205, 206
growth 187	no or insufficient 179
Port and Airport Development Strategy	lorry park 52
(PADS) 35	opinion 90
pre-sale 61	participation 89, 99
precedents 103, 206	purpose 24, 25, 36, 206
bad 177	relation 90
undesirable 177	sector 48
premiums 25, 81	square 49
private	works 35
contract 24	programme 53
development 202	publicity 90
infringements of 27	purposive construction/interpretation
interest 30, 206	207
planning 204	
property rights 188, 197, 205, 206	racial segregation 15
treaty grant 52	rail 19
Private Sector Participation Scheme	ranking 123
(PSPS) 193	rationality 17
privatization 34	re-entry 61
problems	realpolitik 27
ecological 201	reasonable steps 96
internal road layout 178	reasons for rejecting planning
loading/unloading 178	applications 177
location 178	reassigned 202
manoeuvring 178	reclamation 27, 53, 202
noise 180	recreation 105, 130, 188
parking 178	Red-bellied Tilapia 200
traffic and vehicular access 178	redevelopment of Hilton Hotel 143
producers	regional balance 195
inefficient 197	Regional Development Strategy (RDS)
profession 19, 27, 204	71
legal 26	Registered Professional Planners (RPP)
multidisciplinary 21	8, 16, 92
profit-seeking 206	rent
promenade 5	control 191, 192
property	seeking 100
common 51	reservoirs 197
investor 11	resettlement 38
irregular boundaries 44	estates 48
latent defects of 10	resident
management 4	Chinese 192
rights 63, 202	workforce 195
exclusive 206	resource
infringements of 27	financial 26
private 188, 197, 205, 206	spending 26
public	restaurant 86
administration 89	resumption 9, 38
goods 24, 197, 204	reviews 203

rezoning proposals 78, 91	size 179
ribbon development 19	slopes 64
ridge lines 51	small home 5
right of ways 64, 67	small house 80, 179, 206
right	policy 192
legal 89	social
for redevelopment 30	benefits 29
to fair hearing 84	cohesion 89
river training 19, 197, 201, 207	costs 36, 207
road 19, 64, 115	impact assessment 44
general pattern 40	scientist 21
gridiron pattern 48	worker 21
hierarchy 202, 207	socio-economic affairs 204
local network 119	solicitor 8, 9, 61
local system 44	trainee 3
loop 48	South China Chub 200
works 178	sovereignty
Rosy Bitterling 200	parliamentary 26
rule of law 197	Spiky-face Sleeper 200
Tate of law 15.	squatters 48
safety 68	squatting 188
sale brochure 11	Staff List 28
satellite towns 71	state reaction 19
scale 177	statistics 103
scenarios 41	stock market investors 35
school 4, 138	stop notice 95
sea-view 3, 11	storage yard 5
section 16 planning applications 67, 68,	Striped Asian Chub 200
· -	Striped Lesser Bream 200
Secretary for Planning, Environment	Striped Snakehead 201
and Lands 5, 92	structures
security of tenure 192	unauthorized 67
set-backs 64, 71, 178	Subregional Development Review 53, 63
sewage 180	Subregional Development Strategy 207
sewerage 53, 119	subdivision 65
scheme 44	of land 64
sewers 19	subregions 207
shares of individual units 61	subsidy 197
Short-Term Tenancy (STTs) 61	suburbs 19, 21
short-term waiver 8	sum of private interest of individuals
side effects	206
uncompensated 197	support 64
Sino-British Joint Declaration 192	survey
site 84	of the New Territories 191
area 107	plans 53
classification 9, 11, 64	surveyors 8, 27
constraints 178	building 27
coverage 64, 71	estate 27
formation 53, 99, 178, 202	sustainable development 19, 187, 197

swan mussel 201	in Industrial Zone under Section 16
Swordtail 200	of the Town Planning Ordinance
	160
tax	for Designation of 'Comprehensive
collector 7	Development Area' ('CDA') Zones
money 24	and Monitoring the Progress of
Ten-Year Housing Programme 193, 194	'CDA' Developments under Section
tenancy agreement 7	16 of the Town Planning Ordinance
tender 61	116
for engineering works 53	for Development/Redevelopment
tenements 48	within 'Government, Institution or
Territorial Development Strategy (TDS)	Community' zone for uses other than
63, 71, 208	'Government, Institution or
theory	Community' uses 136
political 34	for Planning Application for
third party 93	Development within 'Green Belt'
effects 197	Zone under Section 16 of the Town
innocent 207	Planning Ordinance 109, 129, 136,
participation 100	145
thoughts	for Submission of Master Layout
rational 204	Plan under Section 4(A) of the Town
Threadfin Mojarra 200	Planning Ordinance 116
through traffic 48, 207, 208	trades
titles	noisome 85
possessory 86	offensive 64
Top-mouthed Gudgeon 200	traffic 121, 203, 208
tourist 17	
town plan 11, 37, 84, 205	and vehicular access problems 178
	congestion 19
administrative 14, 62, 64, 202 contravention of 77	impact assessment 44
	local 203, 207
statutory 8, 11, 25, 36, 63, 68, 206,	local public 48
207	noise 180
types of 11	through 48, 207, 208
town planner 61, 62, 64	transaction costs 207, 208
grade 27	transport links 40
town planning 13, 16, 29	treaty grant
statutory 14	private 52
Town Planning Appeal Board 71, 94,	Treaty of Nanking 191, 192, 193
189, 206	tree felling 178
Town Planning Board 25, 51, 63, 64, 67,	
71, 75, 76, 85, 103, 109, 115, 205,	uncertainty due 26
206, 214	undertaker 7
Paper 93	up-zoning 208
scheme 194	urban
secretariat 93	decay 21
Secretary 93	design 188
Town Planning Board Guidelines	designers 48
for Planning Application 5, 73, 154	sprawling 19
for Application for Office Buildings	urbanization 19, 204

use	artificial 197
ancillary 85	welfare economics 29, 197
bad neighbour 189	Pigovian 204
Column 1 8, 78	Western countries 204
Column 2 25, 78, 92	wetlands 187
commercial 48, 130	without 'chops' 76
container-related 123	workers
existing 95, 180	social 21
higher-value 11, 196	voluntary 91
hotel 86, 139	•
industrial 85	zone 4, 37, 106, 195, 201, 208
long-term 61	buffer 195
lower-value 196, 208	commercial/residential (C/R) 139,
open storage 86	151
Other (Composite Redevelopment	comprehensive development area
Area) 115	64, 203
primary 84	delineation of 208
sensitive 91	incompatible 195
spatial arrangement of 38	land use 40, 205
temporary 26, 82, 86, 92	marine fish culture 63
unauthorized 6	open storage 176
user 7, 8, 10, 64, 71, 84	planned 208
charges 34	residential 105, 130, 157
restrictions 64	Residential (Group A) (R(A)) 4, 157
Utopia 36	Residential (Group B) (R(B)) 163
-	Residential (Group C) (R(C)) 168
valid ground for refusing planning	Residential (Group E) (R(E)) 157
permission 75	village type development 85
valuation 8, 14	unspecified use 76
methods 61	zoning 208
value 196	administrative 8
Variable Platy 200	density 157
vehicle detention pound 26	commercial/residential 105, 130
velocity 207	Comprehensive Development Area
village type house (VTH) 17, 109, 129	(CDA) 115, 179
visual	economic analysis of nature 15
blight 180	Government/Institution/Community
corridors 51	(G/IC) 4, 76, 105, 115, 133
impact 68	Green Belt (GB) 5, 76, 105, 127,
assessment 44, 180	196, 205
	Industrial (I) 105, 145
warehouse 123, 130	map 26, 73
water supply 180	Open Storage (OS) 81, 105, 121
irrigation 7	statutory plan 26
portable 19	Unspecified Use (U) 105, 109
waterways	